

# AMENDED AGENDA

## STRATEGIC PLANNING, SUSTAINABILITY AND TRANSPORTATION COMMITTEE MEETING



Date: Tuesday 13 June 2017

Time: 6.30 pm

Venue: Town Hall, High Street, Maidstone

Membership:

Councillors D Burton (Chairman), Cox, English, Munford, Prendergast,  
Springett, de Wiggondene, Wilby and Willis

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1. Apologies for Absence
2. Notification of Substitute Members
3. Urgent Items
4. Notification of Visiting Members
5. Disclosures by Members and Officers
6. Disclosures of Lobbying
7. To consider whether any items should be taken in private because of the possible disclosure of exempt information
8. Minutes of the meeting held on 11 April 2017
9. Minutes of the meeting held on 23 May 2017
10. Presentation of Petitions (if any)

**Continued Over/:**

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**Issued on 7 June 2017**

*Alison Broom*

**Alison Broom, Chief Executive, Maidstone Borough Council,  
Maidstone House, King Street, Maidstone ME15 6JQ**



<b>Strategic Planning Sustainability &amp; Transportation Committee</b>	<b>13 June 2017</b>
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Is the final decision on the recommendations in this report to be made at this meeting?	<b>Yes</b>
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## Housing Land Supply Update 1 April 2017

<b>Final Decision-Maker</b>	Strategic Planning Sustainability and Transport Committee
<b>Lead Head of Service</b>	Rob Jarman, Head of Planning and Development
<b>Lead Officer and Report Author</b>	Stuart Watson, Planning Officer, Spatial Policy
<b>Classification</b>	Public
<b>Wards affected</b>	All

**This report makes the following recommendations to this Committee:**  
That the contents of the report be noted.

**This report relates to the following corporate priorities:**

- Keeping Maidstone Borough an attractive place for all –  
The Housing Land Supply (HLS) update demonstrates that the Council can meet its 5 and 20 years housing needs requirement.
- Securing a successful economy for Maidstone Borough –  
The report demonstrates the provision of land to meet its housing need requirements and will provide economic benefits through housing growth.

<b>Timetable</b>	
<b>Meeting</b>	<b>Date</b>
Strategic Planning, Sustainability and Transport Committee	13 June 2017

# Housing Land Supply Update 1 April 2017

## 1. PURPOSE OF REPORT AND EXECUTIVE SUMMARY

- 1.1 This report provides members with an update on the Council's 5 year and 20 year Housing Land Supply (HLS) position at 1 April 2017.
- 1.2 The HLS update, as summarised in Appendix I, demonstrates that there is a surplus on the 20 year supply and that there is 6.3 years of deliverable housing sites over the 5 year period 1<sup>st</sup> April 2017 – 31<sup>st</sup> March 2022.
- 1.3 Councillors are asked to note the HLS update.

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## 2. INTRODUCTION AND BACKGROUND

- 2.1 The National Planning Policy Framework (NPPF) at paragraph 47 advises that local planning authorities should identify, and update annually, a supply of specific deliverable sites sufficient to meet the local need for housing over a period of five years. An additional buffer of 5% must be added to the 5 year target to ensure choice and competition in the market for land, and this buffer should be increased to 20% where there is a record of past persistent under delivery.
- 2.2 In circumstances where a five-year supply of deliverable housing sites cannot be demonstrated, the guidance in the NPPF at paragraph 49 advises that in relation to decision making, *"Relevant policies for the supply of housing should not be considered up-to-date..."*.
- 2.3 The Council's 5 year HLS calculation was produced using a methodology endorsed by the Local Plan Inspector during the examination of the Local Plan. The Inspector issued a report on his 'Interim Findings from the Examination of the Maidstone Borough Local Plan' on 22 December 2016 (examination document reference ED110). In addition to confirming that it is reasonable to apply a 5% rather than 20% buffer to the borough's five-year housing land supply in accordance with paragraph 47 of the NPPF, the Inspector is recommending two key changes to the Council's housing land supply position.
- 2.4 First, the Inspector did not consider that the 5% market signals uplift set out in the Strategic Housing Market Assessment would have the desired effect of boosting housing supply, nor that it was justified, particularly given the overall increase in past building rates that is expected as a result of the Local Plan allocations. Consequently, the borough's objectively assessed housing need is proposed to be reduced by 900 units to 17,660 dwellings for the period 2011 to 2031. The HLS calculations are therefore based on a 20-year housing target of 17,660 dwellings.

- 2.5 Second, the Inspector recommends the use of a 'Maidstone hybrid' method for the calculation of the borough's five-year housing land supply, which would deliver past under-supply as at 1 April 2016 over the next 10 years to 31 March 2026. This would result in a smoother and more realistic rate of delivery of dwellings over the Local Plan period.
- 2.6 A 5% buffer was applied to the calculation, a position also endorsed by the Local Plan Inspector whom stated within his Interim Findings "*Past delivery overall has exceeded the previous housing targets set out in the South East Plan and it would be unreasonable to apply higher housing need figures retrospectively that were only identified as recently as 2014*".
- 2.7 As a result of the Local Plan Inspectors Interim Findings and the continual monitoring of the HLS, the Council at 1 April 2017 can demonstrate **6.3 years' worth of deliverable housing sites against the Local Plan housing target of 17,660 dwellings for the Plan period**. The 20 year supply position has also improved to a 246 dwelling surplus against the housing target of 17,660 dwellings.
- 2.8 There were 1,145 dwellings (net) completed during the monitoring year 2016/17, bringing the total completed dwellings for the Local Plan period to 4,005 and demonstrates that the Council has made good progress towards meeting its under supply.
- 2.9 Dwellings completed on sites that have been allocated within the Local Plan accounted for 473 dwellings (net) during 2016/17 a contribution of 41% of total completed dwellings. There were 246 dwellings (net) during 2016/17 completed from prior notification schemes permitting office to residential, a contribution of 21% of total completed dwellings.
- 2.10 Small sites continue to make a positive contribution to the HLS and local economy. There were 100 small sites delivering 130 dwellings (net) during 2016/17, which made a contribution of 11% of all completed dwellings.
- 2.11 There were 1,458 dwellings under construction as at 1 April 2017, indicating that further good progress should be expected on dwelling completions during the next monitoring year 2017/18 (although it is important to note that in rolling supply forward each year, one more year's target is also added to cumulative totals).
- 2.12 The council continues to apply a 5% non-implementation discount to extant permissions, to allow for potential expirations of planning permissions during the monitoring year 2017/18.
- 2.13 The 5 year HLS is made up of extant planning permissions 72%, allocated sites within the Local Plan 26% and a small sites (1-4 units) windfall allowance of 2%. Site allocations within the 5 year supply are further broken down into those subject to completion of S106 agreement 18%, allocations with a planning decision pending 5% and allocations with a strong indication that the site will be developed in the next 5 years accounting for 4%.

2.14 The 20 years HLS of 17,906 dwellings exceeds the housing target of 17,660. The supply consists of 4,005 completed dwellings (net) 22%, 5,835 dwellings (net) with extant permission 33%, balance of allocated sites without permission 4,010 dwellings (net) 22%, Broad locations 2,422 dwellings (net) 14% and windfall contribution of 1,634 dwellings (net) 9%.

2.15 Good progress has been made on the allocated sites that contribute towards the Councils 20 year HLS. There remains only 19% of dwellings on site allocations where a planning application is still to be submitted, and so far there have been 7% of dwellings completed on Local Plan allocated sites

2.16 As a result of the Local Plan Inspector’s Interim Findings, progress of the windfall gains, progress of Local Plan allocated sites and the methodology endorsed by the Local Plan Inspector, the 5 and 20 year HLS positions have considerably improved.

### **3. AVAILABLE OPTIONS**

3.1 The Committee is recommended to note the contents of the HLS update report.

### **4. NEXT STEPS: COMMUNICATION AND IMPLEMENTATION OF THE DECISION**

4.1 All Councillors were advised of the Council’s HLS position on Wednesday 31 May 2017. The 20 year and 5 year HLS tables will be published on the Council’s website, together with detailed data supporting the figures.

### **5. CROSS-CUTTING ISSUES AND IMPLICATIONS**

<b>Issue</b>	<b>Implications</b>	<b>Sign-off</b>
<b>Impact on Corporate Priorities</b>	This report demonstrates that that the Council can meet its housing need.	Mark Egerton, Planning Policy Manager
<b>Risk Management</b>	If the Council can demonstrate a 5 year HLS in future monitoring years the risk of appeals against planning decisions is minimised.	Mark Egerton, Planning Policy Manager
<b>Financial</b>	N/A	Mark Green, Section 151 Officer & Finance Team
<b>Staffing</b>	Continued monitoring of the 5 and 20 year HLS can be accommodated within the	Mark Egerton, Planning Policy Manager

	existing staff structure.	
<b>Legal</b>	N/A	Legal Team
<b>Equality Impact Needs Assessment</b>	N/A	Anna Collier, Policy & Information Manager
<b>Environmental/Sustainable Development</b>	N/A	Mark Egerton, Planning Policy Manager
<b>Community Safety</b>	N/A	Mark Egerton, Planning Policy Manager
<b>Human Rights Act</b>	N/A	Mark Egerton, Planning Policy Manager
<b>Procurement</b>	N/A	Mark Egerton, Planning Policy Manager
<b>Asset Management</b>	N/A	Mark Egerton, Planning Policy Manager

**6. REPORT APPENDICES**

The following documents are to be published with this report and form part of the report:

Appendix I: 20 year HLS table

Appendix II: 5 year HLS table

## 20 Year housing land supply at 1 April 2017.

	<b>Housing land supply 1 April 2011 to 31 March 2031</b>	<b>Dwellings (net)</b>	<b>Dwellings (net)</b>
1	Local Plan housing target		17,660
2	Completed dwellings 1 April 2011 to 31 March 2017	4,005	
3	Extant planning permissions as at 1 April 2017 (including a 5% non-implementation discount)	5,835	
4	Local Plan allocated sites (balance of Local Plan allocations not included in line 3 above)	4,010	
5	Local Plan broad locations for future housing development	2,422	
6	Windfall sites contribution	1,634	
7	Total housing land supply		17,906
8	Housing land supply surplus 2011/2031		246

## 5 Year housing land supply at 1 April 2017.

	<b>5 - year housing land supply - 'Maidstone Hybrid' method</b>	<b>Dwellings (net)</b>	<b>Dwellings (net)</b>
1	Local Plan Housing Target 2011 - 2031	17,660	
2	Annual need 17,660/20 years	883	
3	Delivery target 01.04.11 to 31.03.17 (883 x 6 years)	5,298	
4	Less completed dwellings 01.04.11 to 31.03.17	-4,005	
5	Shortfall against target 01.04.11 to 31.03.17	1,293	
6	Annual delivery of shortfall 1293/9 years (Maidstone Hybrid)	144	
7	Five-year delivery target 01.04.17 to 31.03.22 (883 x 5 years)	4,415	
8	Plus delivery of shortfall against target (144 x 5 years)	720	
9	Plus 5% buffer (4,415+720 = 5,133 x 5%)	257	
10	Total five year housing land target at 01.04.17		5,392
11	Five-year land supply at 01.04.17		6,795
12	Surplus		1,403
13	<b>No. years' worth of housing land supply (5,392/5 = 1,078; 6,795/1,078 = 6.30</b>		<b>6.3</b>