#### You are hereby summoned to attend a meeting of the

#### MAIDSTONE BOROUGH COUNCIL



Date: Wednesday 15 July 2015

Time: 6.30 p.m.

Venue: Town Hall, High Street,

Maidstone

#### Membership:

Councillors Ash, Black, Mrs Blackmore, Brice,

Burton, Butler, Chittenden, Clark, Cox,

Cuming, Daley, Ells, English,

Fissenden, Fort, Garland, Mrs Gooch, Greer, Mrs Grigg, Harper, Harwood, Hemsley, Mrs Hinder, Mrs Joy, McKay, McLoughlin, Moriarty (The Mayor),

B Mortimer, D Mortimer, Munford, Naghi, Newton, Paine, Mrs Parvin, Paterson, Perry, Pickett, Mrs Ring, Mrs Robertson, Ross, Round, J Sams,

T Sams, Sargeant, Springett,

Mrs Stockell, Thick, Vizzard, Watson, Webb, Webster, de Wiggondene, Willis, J.A. Wilson and Mrs Wilson

#### Continued Over/:

#### **Issued on 7 July 2015**

The reports included in Part I of this agenda can be made available in **alternative formats**. For further information about this service, or to arrange for special facilities to be provided at the meeting, **please contact DEBBIE SNOOK on 01622 602030**.To find out more about the work of the Council, please visit <a href="https://www.maidstone.gov.uk">www.maidstone.gov.uk</a>

Alisan Brown

Alison Broom, Chief Executive, Maidstone Borough Council, Maidstone House, King Street, Maidstone, Kent ME15 6JQ

AGENDA	Page No.
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- 1. Prayers
- 2. Apologies for Absence
- 3. Dispensations (if any)
- 4. Disclosures by Members and Officers
- 5. Disclosures of Lobbying
- 6. To consider whether any items should be taken in private because of the possible disclosure of exempt information.
- 7. Minutes of the Annual Meeting of the Borough Council held on 1 6 23 May 2015
- 8. Mayor's Announcements
- 9. Petitions
- 10. Question and Answer Session for Members of the Public
- 11. Questions from Members of the Council to the Chairmen of Committees
- 12. Current Issues Report of the Leader of the Council , Response of the Group Leaders and Questions from Council Members
- 13. Oral Report of the Heritage, Culture and Leisure Committee to be held on 13 July 2015 (if any)
- 14. Oral Report of the Strategic Planning, Sustainability and Transport Committee to be held on 14 July 2015 (if any)
- 15. Report of the Chief Executive Councillor Referral from Policy 7 167 and Resources Committee

#### **MAIDSTONE BOROUGH COUNCIL**

# MINUTES OF THE ANNUAL MEETING OF MAIDSTONE BOROUGH COUNCIL HELD AT THE TOWN HALL, HIGH STREET, MAIDSTONE ON SATURDAY 23 MAY 2015

#### **Present:**

Councillor Thick (The Mayor) and Councillors Ash, Black, Mrs Blackmore, Burton, Butler, Chittenden, Clark, Cox, Cuming, Daley, Ells, English, Fissenden, Fort, Garland, Mrs Gooch, Harper, Harwood, Hemsley, Mrs Hinder, Mrs Joy, McKay, McLoughlin, Moriarty, D Mortimer, Munford, Naghi, Newton, Paine, Mrs Parvin, Paterson, Perry, Pickett, Mrs Ring, Mrs Robertson, Ross, Round, J Sams, T Sams, Sargeant, Springett, Mrs Stockell, Vizzard, Watson, Webb, Webster, de Wiggondene, Willis, Mrs Wilson and J A Wilson

#### 1. PRAYERS

Prayers were said by the Reverend Ian Parrish.

#### 2. APOLOGIES FOR ABSENCE

It was noted that apologies for absence had been received from Councillors Brice, Greer, Mrs Grigg and B Mortimer.

#### 3. DISPENSATIONS

There were no applications for dispensations.

#### 4. DISCLOSURES BY MEMBERS AND OFFICERS

There were no disclosures by Members or Officers.

#### DISCLOSURES OF LOBBYING

There were no disclosures of lobbying.

#### 6. ELECTION OF MAYOR FOR THE ENSUING MUNICIPAL YEAR

It was moved by Councillor Mrs Gooch, seconded by Councillor Chittenden, supported by Councillors Ash, McKay and Sargeant, and

**RESOLVED:** That Daniel Patrick Moriarty, a Councillor of the Borough, be duly elected Mayor of the Borough of Maidstone until the Annual Meeting of the Council in 2016.

Councillor Moriarty then made the Statutory Declaration of Acceptance of Office which was duly witnessed in accordance with Section 83(3)(a) of the Local Government Act 1972.

#### \*\*THE MAYOR (COUNCILLOR MORIARTY) IN THE CHAIR\*\*

#### 7. CONGRATULATIONS TO THE MAYOR

The Mayor received congratulations on his election from scholars representing schools as follows:

Erin Shathish-Kumar Holy Family Catholic Primary School,

Parkwood

Harry Webster Maidstone Grammar School

May Ahmed Maidstone Grammar School for Girls

#### 8. THE RETIRING MAYOR

It was moved by Councillor Garland, seconded by Councillor Mrs Joy, supported by Councillors Mrs Gooch, McKay and Sargeant, and

**RESOLVED:** That the hearty thanks of this Council be given to Councillor Richard Thick and Mrs Thick for the admirable discharge of their duties as Mayor and Mayoress during the past year, and for their courteous approach to all sections of the community.

#### 9. EXEMPT ITEMS

**RESOLVED:** That the items on the agenda be taken in public as proposed.

## 10. MINUTES OF THE MEETING OF THE BOROUGH COUNCIL HELD ON 22 APRIL 2015

**RESOLVED:** That the Minutes of the meeting of the Borough Council held on 22 April 2015 be approved as a correct record and signed.

#### 11. APPOINTMENT OF DEPUTY MAYOR FOR THE ENSUING MUNICIPAL YEAR

It was moved by Councillor Mrs Blackmore, seconded by Councillor Naghi, supported by Councillors Mrs Gooch, McKay and Sargeant, and

**RESOLVED:** That Councillor Derek George Butler be duly appointed Deputy Mayor for the Borough of Maidstone until the Annual Meeting of the Council in 2016.

Councillor Butler then made the Statutory Declaration of Acceptance of Office which was duly witnessed in accordance with Section 83(3)(a) of the Local Government Act 1972.

#### 12. MAYOR'S ANNOUNCEMENTS

The Mayor extended his sympathy to all those affected by the recent earthquakes in Nepal.

# 13. <u>ELECTION OF THE LEADER OF THE COUNCIL FOR THE ENSUING</u> MUNICIPAL YEAR

It was moved by Councillor Burton, seconded by Councillor Ross, that Councillor Mrs Blackmore be elected as Leader of the Council until the Annual Meeting of the Council in 2016.

It was moved by Councillor Chittenden, seconded by Councillor Cox, that Councillor Mrs Wilson be elected as Leader of the Council until the Annual Meeting of the Council in 2016.

It was moved by Councillor Mrs Gooch, seconded by Councillor Harper, that Councillor McKay be elected as Leader of the Council until the Annual Meeting of the Council in 2016.

In accordance with Council Procedure Rule 18.4, five Members of the Council requested that a named vote be taken. The voting was as follows:

#### **Councillor Mrs Blackmore (24)**

Councillors Ash, Black, Mrs Blackmore, Burton, Butler, Cuming, Fort, Garland, Hemsley, Mrs Hinder, McLoughlin, Munford, Paine, Mrs Parvin, Perry, Mrs Ring, Ross, Round, Springett, Mrs Stockell, Thick, Webster, de Wiggondene and J A Wilson

#### **Councillor Mrs Wilson (24)**

Councillors Chittenden, Clark, Cox, Daley, Ells, English, Fissenden, Harwood, Mrs Joy, Moriarty, D Mortimer, Naghi, Newton, Paterson, Pickett, Mrs Robertson, J Sams, T Sams, Sargeant, Vizzard, Watson, Webb, Willis and Mrs Wilson

#### **Councillor McKay (3)**

Councillors Mrs Gooch, Harper and McKay

Since there was not a clear majority in favour of one person, Councillor McKay's name was taken off the list and a new vote was taken.

#### **Councillor Mrs Blackmore (25)**

Councillors Ash, Black, Mrs Blackmore, Burton, Butler, Cuming, Fort, Garland, Mrs Gooch, Hemsley, Mrs Hinder, McLoughlin, Munford, Paine, Mrs Parvin, Perry, Mrs Ring, Ross, Round, Springett, Mrs Stockell, Thick, Webster, de Wiggondene and J A Wilson

#### **Councillor Mrs Wilson (26)**

Councillors Chittenden, Clark, Cox, Daley, Ells, English, Fissenden, Harper, Harwood, Mrs Joy, McKay, Moriarty, D Mortimer, Naghi, Newton, Paterson, Pickett, Mrs Robertson, J Sams, T Sams, Sargeant, Vizzard, Watson, Webb, Willis and Mrs Wilson

**RESOLVED:** That Councillor Mrs Wilson be elected as Leader of the Council until the Annual Meeting of the Council in 2016.

# 14. <u>APPOINTMENT OF THE DEPUTY LEADER OF THE COUNCIL FOR THE ENSUING MUNICIPAL YEAR</u>

It was moved by Councillor Paine, seconded by Councillor Mrs Ring, and

**RESOLVED:** That Councillor Mrs Gooch be appointed as the Deputy Leader of the Council until the Annual Meeting of the Council in 2016.

# 15. REPORT OF THE HEAD OF FINANCE AND RESOURCES - ALLOCATION OF SEATS ON COMMITTEES

In accordance with Sections 15 and 16 of the Local Government and Housing Act 1989, the Council considered the allocation of seats to each Political Group in relation to its various Committees.

It was moved by Councillor Mrs Wilson, seconded by Councillor English, that the allocation of seats on Committees be as set out in Appendix A to the report of the Head of Finance and Resources.

**RESOLVED:** That the allocation of seats on Committees be as set out in Appendix A to the report of the Head of Finance and Resources.

#### 16. APPOINTMENT OF COMMITTEES

In accordance with Section 16 of the Local Government and Housing Act 1989, the Council considered the appointments to its Committees and Substitutes.

It was moved by Councillor Mrs Wilson, seconded by Councillor Black, that the wishes of the Group Leaders with regard to the appointments to Committees and Substitutes be accepted.

**RESOLVED:** That the wishes of the Group Leaders with regard to the appointments to Committees and Substitutes be accepted.

# 17. APPOINTMENT OF TWO NON-VOTING PARISH COUNCILLOR REPRESENTATIVES ON THE AUDIT, GOVERNANCE AND STANDARDS COMMITTEE

It was moved by Councillor Mrs Wilson, seconded by Councillor English, that Councillors Eileen Riden and Paul Butcher be appointed as Non-Voting

Parish Councillor Representatives on the Audit, Governance and Standards Committee until the Annual Meeting of the Council in 2016.

**RESOLVED:** That Councillors Eileen Riden and Paul Butcher be appointed as Non-Voting Parish Councillor Representatives on the Audit, Governance and Standards Committee until the Annual Meeting of the Council in 2016.

# MAIDSTONE BOROUGH COUNCIL ACTING AS CORPORATE TRUSTEE OF THE CHARITY KNOWN AS THE COBTREE MANOR ESTATE

18. REPORT OF THE HEAD OF FINANCE AND RESOURCES - ALLOCATION OF SEATS ON THE COBTREE MANOR ESTATE CHARITY COMMITTEE

It was moved by Councillor Mrs Wilson, seconded by Councillor Ash:

- That the membership of the Cobtree Manor Estate Charity Committee be increased to five, and that the Constitution be amended accordingly.
- 2. That the allocation of seats on the Cobtree Manor Estate Charity Committee as set out below be approved:

Conservative 3 Liberal Democrat 2 Independent 0 Labour 0 UKIP 0

#### **RESOLVED**:

- 1. That the membership of the Cobtree Manor Estate Charity Committee be increased to five, and that the Constitution be amended accordingly.
- 2. That the allocation of seats on the Cobtree Manor Estate Charity Committee as set out below be approved:

Conservative 3
Liberal Democrat 2
Independent 0
Labour 0
UKIP 0

#### 19. APPOINTMENT OF THE COBTREE MANOR ESTATE CHARITY COMMITTEE

It was moved by Councillor Mrs Wilson, seconded by Councillor English, that the wishes of the Group Leaders with regard to the appointments to the Cobtree Manor Estate Charity Committee and Substitutes be accepted.

**RESOLVED:** That the wishes of the Group Leaders with regard to the appointments to the Cobtree Manor Estate Charity Committee and Substitutes be accepted.

# MAIDSTONE BOROUGH COUNCIL ACTING AS CORPORATE TRUSTEE OF THE QUEEN'S OWN ROYAL WEST KENT REGIMENT MUSEUM TRUST

20. REPORT OF THE HEAD OF FINANCE AND RESOURCES - ALLOCATION OF SEATS ON THE QUEEN'S OWN ROYAL WEST KENT REGIMENT MUSEUM TRUST COMMITTEE

It was moved by Councillor Mrs Wilson, seconded by Councillor Thick:

- 1. That the membership of the Queen's Own Royal West Kent Regiment Museum Trust Committee be increased to five, and that the Constitution be amended accordingly.
- 2. That the allocation of seats on the Queen's Own Royal West Kent Regiment Museum Trust Committee as set out below be approved:

Conservative 3 Liberal Democrat 2 Independent 0 Labour 0 UKIP 0

#### **RESOLVED:**

- 1. That the membership of the Queen's Own Royal West Kent Regiment Museum Trust Committee be increased to five, and that the Constitution be amended accordingly.
- 2. That the allocation of seats on the Queen's Own Royal West Kent Regiment Museum Trust Committee as set out below be approved:

Conservative 3 Liberal Democrat 2 Independent 0 Labour 0 UKIP 0

# 21. <u>APPOINTMENT OF THE QUEEN'S OWN ROYAL WEST KENT REGIMENT</u> MUSEUM TRUST COMMITTEE

It was moved by Councillor Mrs Wilson, seconded by Councillor Ash, that the wishes of the Group Leaders with regard to the appointments to the Queen's Own Royal West Kent Regiment Museum Trust Committee and Substitutes be accepted.

**RESOLVED:** That the wishes of the Group Leaders with regard to the appointments to the Queen's Own Royal West Kent Regiment Museum Trust Committee and Substitutes be accepted.

22. <u>DURATION OF MEETING - 9.30 A.M. TO 11.10 A.M.</u>

# Council 15 July 2015 Is the final decision on the recommendations in this report to be made at this meeting? Yes

# **Councillor Referral from Policy & Resources Committee**

Final Decision-Maker	Council
Lead Director or Head of Service	Alison Broom, Chief Executive
Lead Officer and Report Author	Paul Riley, Head of Finance & Resources
Classification	Non-exempt
Wards affected	All

#### This report makes the following recommendations to the final decisionmaker:

- 1. That the referral be considered and a decision to either:
  - a) endorse the original Committee decision; or
  - b) substitute a different decision in place of the decision of the Committee.

#### This report relates to the following corporate priorities:

The Economic Development Strategy affects all priorities but the key action areas are:

- Enhancing the appeal of the town centre for everyone.
- Promoting a range of employment opportunities and skills

Timetable	
Meeting	Date
Council	15 July 2015

# **Councillor Referral from Policy & Resources Committee**

#### 1. PURPOSE OF REPORT AND EXECUTIVE SUMMARY

1.1 To consider the referral of the decision of Policy and Resources Committee on the adoption of the Economic Development Strategy.

#### 2. INTRODUCTION AND BACKGROUND

- 2.1 The Constitution as agreed by Council on 22 April 2015 allows councillors to refer decisions of service committees in certain circumstances. Where the referral is of a decision of the Policy and Resources Committee, as is the case with this referral, the requirement is for a minimum of five councillors to refer the decision to Council.
- 2.2 The specific detail set out in the constitution is as follows:
  - Where Councillors wish to refer a decision of the Policy and Resources Committee (other than a decision which has been referred from another Committee and has been determined by Policy and Resources Committee) then any five Councillors may refer the matter to full Council by giving written notice to the Mayor who may reject the referral in consultation with the Deputy Mayor and with advice from the Chief Executive in the same manner as set out [above]

the paragraph referred to by the word "above" provides three reasons, these are:

- 1. The matter is urgent and any delay would cause a significant loss or deficiency to the Council's funds or otherwise seriously prejudice the Council's interests;
- 2. The reasons given cannot reasonably justify the referral in the circumstances of the case; or
- 3. It is defamatory, frivolous or offensive.
- The Council shall consider the matter; decide to endorse the original Policy and Resources Committee decision; or may substitute a different decision in place of the decision of the Committee. The decision of the Council on the matter shall be final.
- 2.3 The Head of Finance and Resources received a referral request for a recent decision of the Policy and Resources Committee on 24 June 2015 in relation to the committee's decision on the Economic Development Strategy
- 2.4 The Mayor has consulted on the issue and agreed to accept the referral for consideration at the Council meeting on 15 July 2015.
- 2.5 The referral details are set out below:

# Policy & Resources Committee Pecision made: That the changes to the Economic Development Strategy and Action Plan as set out in Appendix 3 to the report of the Director of Regeneration and Communities be agreed and that the draft Economic Development Strategy is adopted as the Council's Strategy to support economic growth and prosperity for the Borough.

#### **Reason for referring the decision:**

I referred the decision at P&R (to adopt the EDS in its current form) to Full Council, as members were not made aware of the recently amended para: 6.21 (p44) in the EDS, with references included clearly in support of junction 8 for large scale business development. The report and document even referred to the high value landscape and acknowledged that significant harm would be caused by allowing development in this location. It clearly states that this paragraph in the EDS in favour of identifying this 'broad location' is an officer view. I am asking for the removal of the third sentence of this paragraph from 'However ... To Local Plan' and the adoption of the so amended EDS.

The last Cabinet decision on this matter was that Junction 8 should not be developed and is not included as employment land in the Draft Local Plan. At the Policy & Resources meeting there was no evidence given that this has altered. The sentence states only that "it is the officer's view".

There was no evidence given to the committee that other broad locations or other motorway junctions in or outside our borough were considered and rejected. The Council has a duty to cooperate and can spread the requirements across its boundaries. There was no evidence to the committee that this had been explored. I do not think sufficient consideration was given to the issue and the supposed change in our stance on locations for employment.

The NPPF sets out 3 dimensions to sustainable development - economic, environmental and social and should be considered as a whole. I do not think that this was adequately demonstrated to members.

A letter of objection sent by Kent County Council was circulated during the meeting at the point of the item being addressed. The committee was given a 10 minutes opportunity to digest the contents of this three page letter before discussion and reaching a decision. In my view this did not afford the committee adequate time to take on board the views of an important consultee.

Members calling in the decision:			
	Councillors Stockell; de Wiggondene; Round; Springett; Mc Loughlin; Parvin; Perry; and Brice.		
Others	Councillors Newton; Brice; and Fort		

#### 3. AVAILABLE OPTIONS

- 3.1 After consideration of the reasons for referral and the report and original decision of the Policy and Resources Committee, Council may endorse the original decision of Policy and Resources. In this case the original decision will stand as published following the committee meeting.
- 3.2 After consideration of the reasons for referral and the report and original decision of the Policy and Resources Committee, Council may agree with the referral and agreed the amended proposal set out in the referral.
- 3.3 After consideration of the reasons for referral and the report and original decision of the Policy and Resources Committee, Council may propose an alternative decision and substitute that for the decision of the Policy and Resources Committee.

#### 4. PREFERRED OPTION AND REASONS FOR RECOMMENDATIONS

- 4.1 As this matter is a decision based upon a referral there is no preferred option to be presented by officers.
- 4.2 Attached to this report is the original report, appendices and other documents considered by Policy and Resources Committee and the published decision.

#### 5. CONSULTATION RESULTS AND PREVIOUS COMMITTEE FEEDBACK

5.1 The consultation and feedback on the Economic Development Strategy is set out in the original report attached to this agenda item.

## 6. NEXT STEPS: COMMUNICATION AND IMPLEMENTATION OF THE DECISION

6.1 The decision of Policy and Resources will either stand as published or be amended by the record of the decision of Council made in response to the referral.

#### 7. CROSS-CUTTING ISSUES AND IMPLICATIONS

The cross cutting issues are as set out in the original report of the Policy and Resources Committee attached to this agenda item.

Issue	Implications	Sign-off
Impact on Corporate Priorities		
Risk Management		
Financial		
Staffing		
Legal		
Equality Impact Needs Assessment		
Environmental/Sustaina ble Development		
Community Safety		
Human Rights Act		
Procurement		
Asset Management		

#### 8. REPORT APPENDICES

- Appendix A Economic Development Strategy Report and Appendices Policy & Resources Committee.
- Appendix B Kent County Council Letter and Urgent Update
- Appendix C CPRE Kent and Joint Parishes and Urgent Update
- Appendix D Policy and Resources Committee Decision Notice

#### 9. BACKGROUND PAPERS

None

### **Policy & Resources**

#### 24 June 2015

Is the final decision on the recommendations in this report to be made at this meeting?

Yes

## **Economic Development Strategy**

Final Decision-Maker	Policy & Resources Committee
Lead Director or Head of Service	Director of Regeneration and Communities
Lead Officer and Report Author	Economic Development Manager
Classification	Non-exempt
Wards affected	All

#### This report makes the following recommendations to the final decision-maker:

1. That the changes to the Economic Development Strategy and Action Plan set out in Appendix 3 are agreed and that the draft Economic Development Strategy is adopted as the Council's Strategy to support economic growth and prosperity for the Borough.

#### This report relates to the following corporate priorities:

- Great People
- Great Place
- Great Opportunity

Timetable		
Meeting	Date	
Policy and Resources Committee	24/06/15	
Council	N/A	
Other Committee	N/A	

## **Economic Development Strategy**

#### 1. PURPOSE OF REPORT AND EXECUTIVE SUMMARY

1.1 To consider the responses to the consultation on the draft Economic Development Strategy, consider the Council's response and whether to adopt the Economic Development Strategy and Action Plan, as amended in Appendix 3.

#### 2. INTRODUCTION AND BACKGROUND

- 2.1 The Economic Development Strategy is a key document for the Council and will impact on the economic, social and environmental wellbeing for the whole of the borough, businesses and residents and on the agendas of other public sector services such as Job centre Plus and Kent County Council.
- 2.2 Maidstone has the largest economy in Kent, i.e. Maidstone businesses generate £3.3bn worth of goods and services each year. Gross Value Added (GVA) measures how productive per worker an area is and at £21,200 per year, Maidstone has the 2nd highest GVA per head in the county, but this is below the national average (£21,900).
- 2.3 There were 68,300 people employed in the Maidstone economy in 2012 with a high proportion in the public sector, reflecting the town's status as Kent's County Town and administrative capital.
- 2.4 There were 6,760 registered businesses in Maidstone in 2012, equivalent to 43 businesses per 1,000 population, compared to 39 for England and an above average rate of self-employment.
- 2.5 Maidstone has a strong labour market with high employment and economic activity rates and relatively low levels of unemployment. In the year ending December 2013 76.8% of residents were estimated to be in employment, above both the national (71.7%) and Kent (72.6%) averages.
- 2.6 However Maidstone's direction of travel in terms of jobs and economic growth is declining and requires action to reverse the decline.
- 2.7 Since the recession, economic output i.e. the level of productivity has fallen more in Maidstone than in Kent as a whole and nationally.
- 2.8 Employment performance has been poor in recent years, with the number of jobs decreasing since 2009. This was largely due to high job losses in the public sector and this sector continues to be at risk from cuts in public sector spending.

- 2.9 Business growth has been below the Kent and national averages in recent years. Between 2008 and 2011, business deaths outnumbered business births. 2012 has seen a reversal of this trend. Maidstone has a low share of employment in knowledge economy jobs, such as high tech manufacturing, ICT and creative industries such as media and architecture, which are traditionally higher skilled and higher paid.
- 2.10 The qualifications profile of the adult population is poorer than the county and national average, with less than a third (32.6%) of residents qualified at NVQ Level 4 or above, compared to (Kent (33.6%) and the national average for England (35%). While there has been some improvement over recent years, this has been less than for Kent and the nation as a whole.
- 2.11 Median earnings for Maidstone residents have been in decline since 2010 and now stand for the first time in over 10 years below both the GB and South East Averages. Maidstone resident earnings (2013) are the third lowest in Kent, and workplace earnings are the second lowest in Kent, just above Thanet.
- 2.12 Commuting patterns show that Maidstone has changed over the last decade from being a net importer to a net exporter of workers and is less important as a place of work for its residents. Commuters are now predominantly those in higher occupational groups whereas commuters into Maidstone are in lower status semi skilled and elementary occupations that are generally less well paid.
- 2.13 The council's previous Economic Development Strategy was produced prior to the recession in 2008. In order to take account of the changes in the economy both nationally and locally the council commissioned Shared Intelligence (Si) to help prepare the new economic development strategy. Their work included:
  - reviewing the existing vision to ensure that this still meets current aspirations;
  - an assessment of the current state of the Maidstone economy to identify the opportunities and challenges we face - the strengths, opportunities, weaknesses and threats;
  - identifying priorities for how we will achieve our ambitions and the interventions to capitalise on Maidstone's economic assets; and
  - formulating a programme of actions to take forward the journey to deliver our vision by 2031.
- 2.14 To inform the development of the strategy, an analysis of the broader national and local economic trends was undertaken to provide the evidence base. The findings of this work are set out in a separate State of the Maidstone Economy report, which sits alongside this strategy.
- 2.15 In parallel to the work on the Strategy, work was carried out by GVA regarding the Qualitative Employment Land Supply which states that "for

the borough to realise it's economic potential, there is a need to provide new employment land to both accommodate the scale of growth forecast but, equally importantly, to diversify the portfolio to ensure different forms of demand and floorspace can be accommodated."

- 2.16 Forecasts indicate that total jobs growth in Maidstone could be between 7,800 and 14,400 jobs to 2031. The sectors forecast to see the greatest jobs growth are professional services, administrative & support services, education, health, and residential care & social work. It should be noted that Maidstone is one of a few authority areas in Kent which has seen employment growth in the manufacturing sector.
- 2.17 The strategy identifies a series of priority actions to capitalise on our assets and the opportunities to strengthen the economy and create the right conditions for economic growth. These five priorities are:
- 2.18 **Retaining and attracting investment** We will support existing businesses to grow and also work to attract new employers to the borough, creating job opportunities for all residents across a range of sectors.
- 2.19 **Stimulating entrepreneurship** We will create a more entrepreneurial and innovative economy, supporting new business start-ups and those with high growth potential to move up the value chain.
- 2.20 **Enhancing the town centre** We will promote the regeneration of Maidstone town centre as a high quality retail and leisure destination, and as a place to live and work.
- 2.21 **Meeting the skills needs** By working closely with our partners we will ensure that residents are equipped with skills for work and that the skills needs of businesses are being met. We will encourage better careers advice in schools and promote apprenticeships and work experience placements in the Council and with businesses. We will support the expansion of the Higher Education sector to increase the number of graduates in the workforce, supporting initiatives such as the Kent Institute of Medicine and Surgery (KIMS) and Kent Medical Campus (KMC), as well as the University of the Creative Arts (UCA) expansion at Maidstone Studios.
- 2.22 **Improving the infrastructure** We will invest in infrastructure to drive economic growth including the transport network and digital infrastructure.
- 2.23 There are many partners involved in taking forward the opportunities identified and there is a clear leadership and enabling role for Maidstone Borough Council to play in coordinating, promoting and actively working with the business community to achieve the economic vision.
- 2.24 Critically achieving the higher rate of jobs growth largely depends on:
  - Delivering the vision for the Town Centre,

- Maximising the opportunities presented by Maidstone Medical Campus.
- Filling the gap in our portfolio of employment sites to meet modern business needs.
- Delivering a new masterplan for Eclipse Business Plan.
- 2.25 A more detailed Action Plan covering short, medium and longer term actions is included at the end of the Strategy. The Action Plan will be reviewed and refreshed annually to ensure it remains relevant.
- 2.26 At the joint Planning and Transport and Commercial and Economic Development Overview and Scrutiny Committee on the 21st October both committees recommended the draft strategy go out to public consultation. On the 12th November Cabinet approved the draft Strategy for consultation purposes. The Economic Development Strategy is an important document with Borough wide implications for both businesses and residents. The Council therefore undertook to use a number of methods to reach and engage with them.
- 2.27 Consultation on the draft Economic Development Strategy (EDS) took place between the 15<sup>th</sup> December and the 23<sup>rd</sup> January.
- 2.28 An online form, together with the relevant documents, was put on the consultation page of Maidstone Borough Council's website. Comment boxes after each question allowed more expansive responses and an open question asking for other comments allowed non directed responses to be captured.
- 2.29 A press release was issued to the media and the KM newspaper ran a half page story on it. Social media was used to raise awareness of the consultation. The KM also had a significant feature in their newspaper on the 19th December 2014.
- 2.30 The same on-line form was sent to around 1900 businesses across Maidstone borough and three prompts were sent to encourage their participation.
- 2.31 Two consultation events were also held, on 13 January 2015. A Parish and Communities event was attended by 33 people, and a business event was attended by 60 people. These events enabled attendees to ask direct questions of officers and members and to engage in a workshop style discussion to offer views and opinions on the Strategy and their own views on what needs to be done to make Maidstone more prosperous. All these views were captured and have been used to inform the final Economic Development Strategy.
- 2.32 A telephone survey was used to engage residents. This structured approach enabled the views of a large number of Maidstone residents to be gathered within a short timeframe 1,518 interviews were conducted between January 5th and January 20th 2015 and also allowed interviews to be targeted so the opinions of those participating would be as representative as possible across all residents in the Borough. Quotas were

set to ensure fair representation by age, gender and employment status. To allow results to be analysed at a ward level, at least 50 interviews were undertaken in each ward, with larger wards receiving more interviews. The survey lasted 10 minutes on average and consisted of 19 questions, including both multiple choice/ scale questions and those allowing an open /free response.

- 2.33 It should also be noted that the views of the business community, key employers and stakeholders were considered in the development of the draft Strategy, prior to the consultation period, this included:
  - Two workshops with the Maidstone Economic Business Partnership (MEBP) facilitated by Shared Intelligence held on 23rd May and 5th June 2014;
  - Two workshops with Maidstone Borough Councillors the Cabinet on 23rd July and the Overview and Scrutiny Committee on 29th July 2014;
  - A programme of interviews conducted by Shared intelligence in May/June 2014 with 15 key businesses;
  - Face to face and telephone interviews with 14 key stakeholders; and
  - The results of a business survey undertaken by Maidstone Borough Council in June 2014 with responses from 59 employers.
- 2.34 The report of the Joint Planning, Transport and Development and Economic and Commercial Development Overview and Scrutiny Committee in December 2014 stated that "concern was raised regarding the wording and strength of the delivery mechanisms for the action plan for the draft Economic Development Strategy. It was agreed there was a need for a higher priority and profile for tourism, leisure and the visitor economy and renewable and green energy in the strategy and it was felt the action plan needed to be written in more positive language." The report stated that these comments would be responded to as part of the public consultation.
- 2.35 The consultation process resulted in the following:
  - 25 submissions were received from the online survey
  - 25 submissions were received from the business survey
  - 60 people attended the business event
  - 33 people attended the Parish and Communities event
  - 14 detailed submissions were received from residents, agents, developers and local businesses.

#### **Summary of responses.**

2.36 The online survey and the business survey resulted in a significant number of responses agreeing or strongly agreeing with the main thrust of the draft EDS. The questions in the survey are as follows:

Q1: Do you agree that the challenges in our draft strategy are the right ones?

Q2: Do you agree with the strengths, weaknesses, opportunities and threats in our draft strategy?

Q3: Do you agree with our vision

Q4: Do you agree with the three objectives in our draft strategy

Q5: Do you agree with the five priorities in our draft strategy

2.37 Table 1 below sets out the range of responses to the survey:

Table 1

Questions Number of	Q1	Q2	Q3	Q4	Q5	
	Number of	Agreed	Agreed	Agreed	Agreed	Agreed
	or	or	or	or	or	
	respondents	Strongly	Strongly	Strongly	Strongly	Strongly
		Agreed	Agreed	Agreed	Agreed	Agreed
Online	25	88%	80%	92%	80%	88%
Survey	25	00 70	00 70	9270	00 70	00 70
Business	25	84%	84%	80%	88%	88%
Survey	23	0470	0470	8070	0070	8670

2.38 The findings of both the on line and business surveys have been summarised by Facts International in their report in Appendix 1.

#### The Business and Parish and Communities events

2.39 The views and opinions expressed at these events are set out as a background document. The majority of the views and suggestions for action were already reflected in the draft Economic Development Strategy and will be developed further through the Town Centre master planning work, Destination Management Plan and Cultural Strategy. There was a view that more should be done to strengthen links between schools and businesses and the Action Plan has been changed to reflect this in Action D4. There was a great deal of support for the Leeds Langley Bypass or South East Maidstone Strategic Link Road. Whilst this point is noted, this issue has wider implications for the spatial distribution of development across the Borough and needs to be considered after traffic modelling work has been completed and the Integrated Transport Strategy agreed.

#### **Key findings from the Residents Telephone Survey**

- 2.40 An independent market research company was commissioned to undertake a survey of residents to seek their views on the Economic Development Strategy. The consultation survey suggests that the feelings and preferences of Maidstone residents are closely aligned with the priorities outlined in the Economic Development Strategy.
- 2.41 Whilst there are variations in the importance attached to different priorities by different types of residents, none of the priorities tested appears overly polarising and the lowest average importance rating given by any sub-group (a score of 5.2 given by residents of Boughton Monchelsea & Chart Sutton ward to 'Lobbying for better rail services to London from Maidstone East') sits above 5 out of 10.
- 2.42 When given the opportunity to suggest anything further that could be done to improve the local economy, residents tended to mention activities

- linked to the key principles of the EDS, notably improving the town centre, enhancing the borough's infrastructure and creating high level jobs.
- 2.43 Local jobs and skills are of prime importance to residents. The "twin" priorities of 'Creating enough local jobs to meet the needs of the growing population' and 'Working with schools, the college and training organisations to ensure residents have the skills needed to get jobs locally' share joint first place as the most important to Maidstone citizens. These two areas are inextricably linked and this is highlighted in the comments made by residents and respondents to the open consultation and business survey as well as in the EDS itself.
- 2.44 A call to create more diverse, high quality local jobs, including mentions of apprenticeships, represents the third most common theme among spontaneous suggestions for additional activity to be undertaken by the Council.
- 2.45 The high importance attached to local job creation and skill development extends beyond those who would directly benefit from these initiatives to older, retired people. Older members of the community see these goals as worthwhile either because of the potential benefits for their own younger family members or out of concern for or pride in the borough as a whole.
- 2.46 The survey included a question regarding consideration of development proposals at Junction 8 M20 given the sensitive nature of the issue. While reactions to the idea of a new employment site at Junction 8 were mixed, over half of residents said they would support this, with a further 1 in 6 having no opinion. Those who would object represent less than a third of those interviewed and are most likely to live within neighbouring wards.
- 2.47 The importance of local employment creation to Maidstone residents is further demonstrated by the position of this consideration as the top reason to support a new employment site at Junction 8 of the M20, mentioned by more than half of those who would strongly support this development. This is also an important rationale for those who would "support somewhat". Comments made by this group suggest that some see the development as a "necessary evil", with the need for job creation outweighing other concerns around environmental impact or a preference for other priorities, such as town centre regeneration, that would more immediately affect their own quality of life.
- 2.48 The potential for infrastructure and "quality of life" improvements is particularly valued. At the same time, residents are keen that the Council takes action on infrastructure improvements, especially 'redeveloping derelict or unsightly property' and 'tackling congestion and improving roads', both of which receive almost universal agreement. The importance of infrastructure activity also comes through strongly in the comments made by residents when asked what else the Council could be doing to improve the local economy.
- 2.49 In reviewing the survey responses, a certain tension can be seen between economic goals, such as creating jobs, and quality of life factors like the

borough's unique rural environment, with many residents noting that a balance needs to be struck. This echoes the EDS commitment to achieving growth sustainably without sacrificing the environmental qualities that make Maidstone a special place.

- 2.50 Transport issues are a key concern. Maidstone's transport links emerge from the survey as a key area of concern for residents. This relates particularly to congestion, especially on the M20 and town centre roads, and to parking issues. However, there does also appear to be a strong interest in improved public transport and in encouraging other car-free options. Improvements to local public transport, for example bus links into the town centre, are prioritised well above lobbying for better rail links to London.
- 2.51 The survey supports the idea of an entrepreneurial borough. The survey findings support the idea that Maidstone is an entrepreneurial borough, identified as a key strength in the EDS. There appears to be particular support for the idea of trying to encourage growth from within, with helping to grow existing local businesses prioritised above attracting new businesses to the borough. A high level of importance is also attached to helping local residents who would like to start their own business and help and support for small businesses features as a key theme among spontaneous suggestions for action.
- 2.52 A summary report on the residents' survey has been produced by Facts International and this is set out in Appendix 2.

#### Other responses received by the Council

2.53 Detailed written submissions were received from 14 individuals and organisations. The relevant points made in each submission are set out in the background document to this report, together with the Council's response and any proposed changes recommended to the Strategy or Action Plan.

#### Summarv

- 2.54 The vision, key aims and priorities of the EDS are largely supported as is the evidence supporting them. Following feedback from the consultation, some minor amendments have been made throughout the document to make its meaning clearer. The structure of the document has been amended to improve legibility and the action plan has been included with the main body of the Strategy. Monitoring indicators have been added as has a glossy of terms. A section on Agriculture, Horticulture and Forestry and the rural economy has been strengthened and the Visitor Economy sections have been updated and information regarding the Destination Management Plan and Cultural Strategy added.
- 2.55 The Locations for Growth section has been updated following a joint meeting of the Economic and Commercial Development and the Planning, Transport and Development Overview and Scrutiny Committee in October 2014 which resolved to support development for employment use at

Junction 8 of the M20 subject to the development of a planning policy by the Cabinet Member for Planning, Transport and Development to mitigate damage and to ensure appropriate constraints.

#### 3 PREFERRED OPTION AND REASONS FOR RECOMMENDATIONS

- 3.1 The consultation on the draft Economic Development Strategy has led to some helpful comments from a range of organisations and residents that improve the document.
- 3.2 The Committee could choose not to adopt the Economic Development Strategy but not to do so would limit the effectiveness of the council to help deliver economic growth and prosperity for the benefit of the borough's residents and businesses.

#### 4 CONSULTATION RESULTS AND PREVIOUS COMMITTEE FEEDBACK

4.1 The outcome of the consultations with residents, businesses, key stakeholders and councillors and the feedback from the Overview and Scrutiny Committees are set out in the main body of the report. A list of all the changes made to the consultation version of the Economic Development Strategy is available as a background document to this report.

#### 5 CROSS-CUTTING ISSUES AND IMPLICATIONS

Issue	Implications
Impact on Corporate Priorities	The Economic Development Strategy is at the heart of achieving the Council's Strategic Plan 2015-2020 and supports both priorities of "Keeping Maidstone Borough an attractive place for all" and "Securing a successful economy for Maidstone Borough. Specifically it includes actions for "Enhancing the appeal of the town centre for everyone" and Promoting a range of employment opportunities and skills required across our Borough."
Risk Management	Many actions require the support of partner organisations outside the Council's direct control, clear and frequent communication and engagement will help ensure trust and good decision making.  Investment decisions at the Kent and SELEP level may prioritise other locations than
	Maidstone. Regular meetings between senior officers and Councillors with Kent County

Council and Kent and Medway Economic Partnership is vital to ensure Maidstone's needs are fully understood and delivery of projects takes place in a timely fashion.

Global and national changes to the economy over the life of the Strategy could impact on the local economy making the delivery of the Strategy more difficult. Indicators to monitor the health of the local economy will be established and reported to businesses and Councillors on a regular basis. The Strategy will be continuously under review and if necessary, changes will be proposed and consulted on. The Action Plan will be updated annually.

#### **Financial**

The proposed methods of funding are set out for each action in the Economic Development Strategy and Action Plan at Appendix 3. The methods include the use of the additional resources retained by the Council as a result of membership of the Kent Business Rates Pool.

The action plan does not yet provide estimated costs but during 2014/15 Cabinet considered options for sources of funding to support the EDS and recognised that the premise on which the Business Rates Pool has been developed is to support additional business growth within the area covered by the pool. This objective links well with the objectives of the EDS and it was agreed that the Council's share of the additional business rates was to be used to support the action plan.

At the time this was agreed by the Cabinet the share of the expected growth for 2014/15 that would be retained by the Council was approximately £92,000. In addition to that share an identical sum would be available through a growth fund that required agreement between this Council and Kent County Council as to its use. This fund had similar business growth objectives and it is likely that Kent County Council would not resist its use to deliver the actions within the EDS. This meant a maximum fund of £184,000 which would be available in 2015/16 after the business rates account has been finalized following the 31st March year end.

Now that the final account is known for the business rates collected the Kent Business Rates Poll has enabled the Council to benefit directly by an additional £144,000 which is

	£52,000 more than estimated. This sum is also available through the growth fund making the total resource £288,000. This is a significant sum and could be used to deliver on actions from the action plan but could ultimately be used as revenue funding for prudential borrowing of up to £5m to support the larger projects within the EDS.
Staffing	The council has approved the use of the growth in business rates arising from the business rates pool to support the delivery of the Economic Development Strategy. Many of the actions will be achievable within existing staff resources, whilst some will need additional funding for staffing. The council has already approved fixed term funding to appoint a Town Centre Programme Manager to deliver the actions relating the Town Centre vision work.
Legal	There are no direct legal implications arising from this report.
Equality Impact Needs Assessment	No issues arise from the Equality Impact Needs Assessment. EINA will be undertaken for specific actions as required.
Environmental/Sustainable Development	Environmental and sustainable development will form part of the considerations when delivering the action plan
Community Safety	N/A
Human Rights Act	N/A
Procurement	Any procurement arising from the delivery of Economic Development Strategy will be undertaken in accordance with the council's policies and procedures.
Asset Management	Any asset management considerations will be identified as part of the related business case.

#### **6** REPORT APPENDICES

The following documents are to be published with and form part of the report:

- Appendix 1: Residents' Consultation Report
- Appendix 2: Summary of the Residents' Consultation Report
- Appendix 3: Economic Development Strategy

#### **7** BACKGROUND PAPERS

• State of the Maidstone Economy report, August 2014, Shared Intelligence

- Business and Community Event Meeting Notes
- MBC Response to Written Representations
- List of changes made to the consultation version of the Economic Development Strategy

# Maidstone Draft Economic Development Strategy 2014-2031: Residents' Consultation



**Prepared by:** 



On behalf of:



January 2015





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#### 1.0 Introduction

#### 1.1 Background

This report sets out the results of a survey of 1,518 Maidstone residents undertaken by Facts International, an independent market research agency. This forms part of a range of public consultation activity undertaken around Maidstone's draft Economic Development Strategy (EDS) for 2014-2031<sup>1</sup>.

The EDS is a key strategy for the Council and will impact on the economic, social and environmental wellbeing of the whole borough. It has been produced alongside work being undertaken on the Local Plan, which will provide a framework for development until 2031, including planning for homes, jobs, shopping, leisure and the environment as well as the infrastructure to support these<sup>2</sup>.

Maidstone's population is forecast to grow significantly over the next 16 years and the EDS highlights the importance of maximising the economic potential of the Borough, emphasising the importance of delivering appropriate employment land and business development support in achieving this goal.

The Strategy aims to set out the key economic challenges and opportunities faced by the borough over the next 16 years and the actions needed to deliver jobs and prosperity for all<sup>3</sup>. However, the EDS is composed of a complex, detailed plan of action and supporting evidence, with themes and terminology designed for a "policy savvy" audience. Therefore, the intention of the consultation survey was to seek feedback on areas *related* to the key points of the Strategy, but to do this in a way that would be accessible, understandable and interesting to the average resident.

The survey questionnaire focused on gathering residents' views on the importance of different types of activity linked to the five priorities outlined in the EDS:

- **Retaining and attracting investment** Supporting existing businesses to grow and working to attract new employers to the Borough, creating job opportunities for all residents across a range of sectors.
- **Stimulating entrepreneurship** Creating a more entrepreneurial and innovative economy, supporting new business start-ups and those with high growth potential to move up the value chain.
- Enhancing the town centre Promoting the regeneration of Maidstone town centre as a high quality retail and leisure destination, and as a place to live and work.
- **Meeting the skills needs** Ensuring that residents are equipped with skills for work and that the skills needs of businesses are being met.
- **Improving the infrastructure** Investing in infrastructure to drive economic growth including the transport network and digital infrastructure.

Residents were also asked for their opinions on the idea of allocating a new employment site at Junction 8 of the M20, a key transformational action outlined in the EDS. Enabling the creation of 14,400 jobs in a range of sectors and occupations by 2031 is one of the strategy's main objectives, reflecting a desire to diversify the range of employment and businesses to be found within

<sup>&</sup>lt;sup>1</sup> The public consultation period is 15<sup>th</sup> December 2014 to 6<sup>th</sup> February 2015

<sup>&</sup>lt;sup>2</sup> http://www.maidstone.gov.uk/residents/planning/local-plan/what-is-the-local-plan

<sup>&</sup>lt;sup>3</sup> The full draft strategy can be found at <a href="http://www.maidstone.gov.uk/council/have-your-say/current-consultations/draft-economic-development-strategy-for-2014-31">http://www.maidstone.gov.uk/council/have-your-say/current-consultations/draft-economic-development-strategy-for-2014-31</a>







Maidstone. However, research into the supply of employment land in the borough by consultants GVA<sup>4</sup> suggests that this jobs target is unlikely to be delivered without intervention. Based on their assessment of potential options, the GVA report strongly advocates the allocation of a new employment site along the motorway corridor.

To allow any areas of importance to residents not covered by the EDS to be identified, survey participants were also given the opportunity to mention any other action they thought the Council should be undertaking to improve the local economy.

As well as feeding back their views via the survey, Maidstone residents have also had the opportunity to participate in an "open consultation" on the EDS via the Maidstone Borough Council website. Those interested in reviewing the strategy in more detail have been able to read the full document and/or an executive summary before leaving comments on their agreement or otherwise with key elements such as the identified challenges, SWOT analysis, vision, objectives, priorities and transformational actions. The open consultation documents were also sent as an email survey to businesses in the Borough. Responses to the web-based consultation and business survey are set out in Section 4 of this report. The Open Consultation documents are included in Annex 6.

#### 1.2 Methodology

#### **Approach**

The survey was conducted via Computer Assisted Telephone Interviewing (CATI). This approach enabled the views of a large number of Maidstone residents to be gathered within a short timeframe – 1,518 interviews were conducted between January 5<sup>th</sup> and January 20<sup>th</sup> 2015 – and also allowed interviews to be targeted so the opinions of those participating would be as representative as possible of those held across all residents in the Borough.

Quotas were imposed to ensure fair representation by age, gender and employment status. To allow results to be analysed at a ward level, at least 50 interviews were undertaken in each ward, with larger wards receiving more interviews. At the end of fieldwork, the results were weighted to produce the closest possible match to the demographic breakdown of the Maidstone population as set out in Kent County Council's (KCC's) Area Profile<sup>5</sup>. Details of the interviews conducted by resident group and the weighting applied are given in Annex 2.

Residents were invited to take part in the survey predominantly based on a RDD (Random Digit Dialling) approach targeted by ward. Using this approach, rather than telephone directories or other sources of "listed" numbers, gives a wider range of residents the opportunity to take part and so helps to ensure that the survey is as inclusive and representative as possible.

However, the targeted RDD approach only covers landlines. In order to increase inclusivity further and to ensure representation of younger people, mobile phone numbers were also purchased from a commercial provider<sup>b</sup>. A number of other strategies were also used to try to maximise the number of younger people surveyed, including interviewing in the evenings and at weekends, publicising the survey and the benefits of participating on social media, and prioritising speaking to younger people within those households called. It is typically much easier to engage older people to take part in

<sup>&</sup>lt;sup>4</sup> GVA "A Qualitative Assessment of the Employment Land Supply"

http://services.maidstone.gov.uk/meetings/documents/s38755/Appendix%20A%20Qualitative%20Employment%20Site%20Assessment.pdf http://www.kent.gov.uk/about-the-council/information-and-data/Facts-and-figures-about-Kent/area-profiles

<sup>&</sup>lt;sup>6</sup> These would have been purchased by the provider from various sources where people "opt in" to share their phone number and address e.g. websites, questionnaires etc.





research of this kind. However, as the EDS covers the next 16 years and focuses on issues such as employment and jobs, gathering feedback from younger age groups was considered particularly important in the context of this study.

Details of the total number of calls made and the outcome of these calls, including the number of refusals, are set out in Annex 1.

#### **Questionnaire**

The survey lasted 10 minutes on average and consisted of 19 questions, including both multiple choice/ scale questions and those allowing an open response. As well as being asked for their opinion on a number of areas, respondents were asked to provide information about themselves to allow comparison of results across different resident groups. The survey questionnaire is included at Annex 5.

Facts International designed the questionnaire in collaboration with Maidstone Borough Council. In light of the importance of ensuring a fair consultation and the particularly sensitive nature of the question around Junction 8 development, considerable thought was given to ensuring that questions were easy to interpret and understand and framed in such a way as to allow respondents to give an informed opinion. The CATI approach helped to ensure that accurate results were gathered, for example by allowing banks of statements to be rotated so that these were not presented to every respondent in the same order – thus ensuring that ratings have not been influenced by the location of statements within the list.

As a Market Research Society (MRS) company partner, Facts International is committed to providing accurate, unbiased research as set out in the MRS Code of Conduct. Interviewers and executives are committed to remaining wholly impartial and to conducting all research projects on a fully independent basis. More information on Facts International is given in Annex 7.

#### **Analysis of results**

On completion of fieldwork, the open ended responses given were coded into thematic areas by an experienced team of coders. Weighting was applied as outlined in Annex 2 and data was tabulated to allow calculation of statistics such as nets and means and to outline differences by resident groups with these differences tested for statistical significance<sup>7</sup>. These comparisons by group are drawn out throughout the report.

#### 1.3 Structure of the Report

The remainder of the report is structured as follows:

**Section 2** explores which areas of Council activity residents would prioritise, linking these with the priorities outlined in the EDS. The section includes importance ratings given to a list of activity areas, plus analysis of spontaneous suggestions for actions the Council could undertake to improve the local economy.

**Section 3** focuses on feelings towards the possibility of allocating a new employment site at Junction 8 of the M20.

Section 4 covers feedback given through the open consultation and e-mail survey of businesses

Section 5 summarises the key themes and messages emerging from the study

<sup>&</sup>lt;sup>7</sup> All findings reported are statistically significant at the 95% confidence level





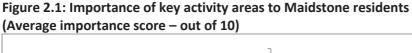
#### 2.0 Residents' Priorities

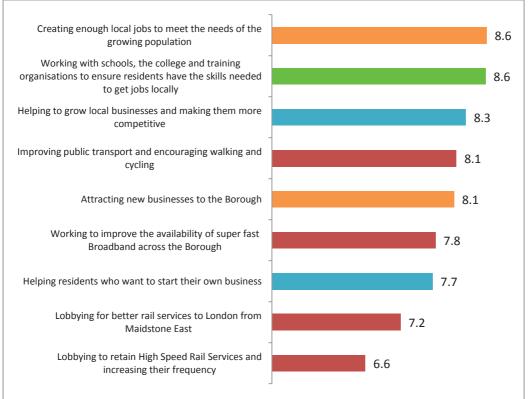
This section examines Maidstone residents' priorities in terms of Council activity to support and grow the economy, starting by looking at priorities at an overall level, then drilling down to explore the areas of most importance to different sub-groups within the Borough.

#### 2.1 Relative Importance of EDS Priorities to Residents

#### Perceived importance of economic improvement activity areas

Survey participants were presented with a series of nine activity areas intended to improve Maidstone and its economy on which the Council plans to focus over the next 16 years. They were then asked to rate how important they considered each of these to be on a scale of one to ten<sup>8</sup>.





Retaining and attracting investment
Stimulating entrepreneurship
Meeting the skills needs
Improving the infrastructure

Base: 1,518 Residents.

The most important areas to the Maidstone population as a whole are job creation to meet the needs of the growing population, and working to ensure that residents have the skills to get jobs

<sup>&</sup>lt;sup>8</sup> As explained in Section 1.2, the statements were presented in a randomised order to avoid any bias resulting from their positioning within the list.



#### Maidstone Draft EDS - Residents' Consultation



locally. Both receive an average score of 8.6 out of 10 and each is given an importance rating of 10 out of 10 by almost half of all residents (46% for job creation, 45% for skills)<sup>9</sup>.

These priorities fit well together as two sides of the same equation around the supply of and demand for suitably qualified workers. They also tie in with all three of the objectives for 2031 set out in the EDS:

- 1. Enable the creation of 14,400 jobs in a range of sectors and occupations
- 2. Raise GVA per head 10 to the level of the South East
- 3. Raise the skills profile of Maidstone to the South East average

"They should help the youngsters regarding their prospects for work."

Female, 75+, Retired, Shepway South Ward

"They need to provide more educational opportunities for people on benefits".

Male, 35-44, Self-employed (Within Maidstone), South Ward

Residents consider helping to grow existing local businesses and making them more competitive as more important than attracting businesses to locate in the area or encouraging new business startups, giving this an average importance score of 8.3 out of 10 compared with 8.1 and 7.7 respectively.

"They should be helping out smaller business. They seem to emphasise bigger global companies and forget the smaller ones in the town."

Male, 25-34, Employed (outside Maidstone), High Street Ward

In terms of infrastructure, rail links to areas outside of the borough appear less important than improving local public transport and encouraging non-car options for short local journeys. Only 1 in 5 residents (20%) would give 'lobbying to retain high speed rail services and increase their frequency' an importance score of 10, compared with more than a third (35%) for 'improving public transport and encouraging walking and cycling'.

"Make public transport in the town cheaper so that less cars are used."

Male, 55-64, Self-employed (Outside Maidstone), Loose Ward

#### Agreement with infrastructure, housing and town centre priorities

Residents were also asked to comment on a second batch of activity areas, all relating to infrastructure, housing or the town centre, by stating the degree to which they would agree or disagree with these as a priority for the Council in order to improve Maidstone.

<sup>&</sup>lt;sup>9</sup> The distribution of residents giving each possible mark out of 10 is almost identical for the two metrics

<sup>&</sup>lt;sup>10</sup> GVA per head is a measure of the relative economic prosperity of an area, calculated by estimating the value of the economic output and dividing it by the population. If GVA per head in Maidstone were on a par with the South East it would mean that we have created more higher value, better paid jobs and our economic performance would be more in line with the rest of the South East. [Extract from the Maidstone Draft Economic Strategy 2014-2031, Shared Intelligence]





As shown in Figure 2.2, all of the areas tested received support as priorities from at least three quarters of residents, with 'redeveloping derelict or unsightly property' and 'tackling congestion and improving roads' generating almost universal agreement.

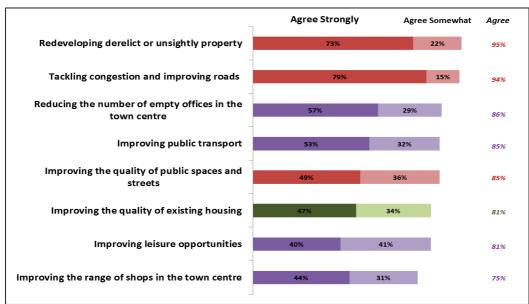
"Derelict properties should be done up to look better. Empty shops make the town look very unattractive"

Male, 35-44, Employed (outside of Maidstone), Marden and Yalding Ward

"People are being put off of Maidstone. It's a miserable driving experience, we try not to do it if we can."

Male, 55-64, Retired, Staplehurst Ward





Enhancing the town centre
Improving the infrastructure
Improving housing

Base:1,518 Residents

Residents are least likely to prioritise 'improving the range of shops in the town centre' but this is nevertheless something that more than four in ten strongly agree should be a priority with only 8% disagreeing.

""Improve the quality and range of shops and make shopping in Maidstone pleasurable..."

Female, 45-54, Employed (outside of Maidstone), Coxheath and Hunton Ward

#### **Spontaneous suggestions for action**

Survey respondents were given the opportunity to feed back anything else they thought the Council should be doing to improve the local economy and more than half of residents (52%) had a suggestion to make. Some residents took this opportunity to further expand on the importance to them of the priorities and action points covered earlier in the survey, while others brought out slightly different issues.





While the question did specifically mention the local *economy*, some answers given relate to more general improvements that the Council could make. However, many of these relate to the *quality of life* locally, something that the EDS highlights as having an economic impact by encouraging skilled residents to locate and stay in the borough, which will in turn prove attractive for businesses.

Therefore, only very specific suggestions with little relevance to economic policy, for example comments around rubbish collection and bins, have been excluded from the analysis of these answers<sup>11</sup>. Quality of life-related infrastructure suggestions, such as increasing the number of GPs or school places, have been considered as relevant and are included.

A diverse range of suggestions were put forward but certain words feature heavily across all the responses gathered. These include "people" (336 mentions), "roads" (318 mentions), "shops" (297 mentions) and "businesses" (277 mentions). The type of words used by residents to describe their suggestions for the Council are illustrated by the Word Cloud set out in Figure 2.3.

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Figure 2.3 What else should the Council be doing to improve the local economy? - Word Cloud

Base: 795 residents making a suggestion. Larger words = more mentions e.g. businesses = 277 mentions, station = 11 mentions. Some linking words have been excluded for clarity. Word cloud created via Tagxedo (<a href="https://www.tagxedo.com/app.html">https://www.tagxedo.com/app.html</a>).

The diversity of ideas put forward can also be grouped together into themes. The most common thematic areas mentioned (those identified by more than 3% of those making a suggestion) are set out in Figure 2.4 overleaf.

-

 $<sup>^{11}</sup>$  40 responses (equal to 5% of suggestions) were excluded for this reason.





Figure 2.4: Thematic grouping of spontaneous suggestions for other action the Council should take to improve the local economy (Most common themes)

Theme area	% mentioning		
Focus on the town centre and its appearance and bring in better shops, cafes and businesses	16%		
Improve roads	14%		
Create more diverse local jobs and apprenticeships, including well paid, quality jobs, not just service jobs	10%		
Improve infrastructure e.g. the number of schools, doctors, supermarkets etc	10%		
Reduce parking fees, more parking spaces, better use of traffic wardens and Park & Ride	9%		
Improvements to public transport including cheaper fares and improvements to bus and train services	7%	Retaining and	
Decrease congestion and avoid grid lock	7%	attracting investment	
Build on existing sites and brown fields to maintain open, green spaces	7%	Stimulating	
Encourage small business including offering opportunities and smaller spaces for businesses, emphasising production and industry rather than large supermarkets	7%	entrepreneurship	
Reduce shop and business rates/ rents	4%	Enhancing the town centre	
Maximise the river, improve the riverside, make the most of the new bridge	4%	Improving the	
Make areas look nicer, tidier and smarter	3%	infrastructure	
Create new houses, including by converting empty offices into accommodation	3%	Improving housing	
Offer amenities for younger people - after school clubs, playgroups	3%	Creative/ cultural	
Better planning/ planning permission	3%	offer	
Stop wasting money/ prioritise budgets	3%	Other	

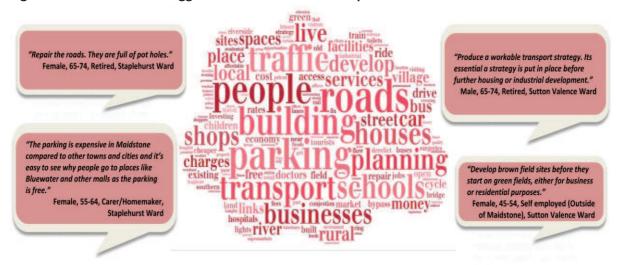
Base: 795 residents making a suggestion. Table shows theme areas mentioned by at least 3% of respondents. Multiple responses possible.

The suggestions made generally link closely with the priorities set out in the EDS, particularly "Improving the Infrastructure", with residents commonly mentioning roads, parking and transport. "Tidying up" parts of the Borough and work to make the most of the riverside area were also often identified as initiatives where more could be done. Some suggestions were made around planning and development, particularly the idea of building on brownfield, rather than greenfield sites. It should be noted that the question about additional suggestions for Council activity came after the question about development at Junction 8, and the call to build on existing sites was more common among those who would object to the development (mentioned by 13%, compared with 5% of those who would support the development and 7% of all residents).





Figure 2.5: Infrastructure suggestions – Word Cloud and quotes



Word Cloud based on 350 respondents. Larger words = more mentions. Word Cloud created via Tagxedo.

One in six residents making a suggestion for Council activity mentioned improvements relating to the town centre, including the need to improve its appearance and to bring in better quality shops, cafes and businesses. A further 4% called for a reduction in the rates and rents charged to shops and other businesses.

Figure 2.5: Town centre suggestions – Word Cloud and quotes



Word Cloud based on 129 respondents. Larger words = more mentions. Word Cloud created via Tagxedo.

Creating quality jobs (10%) and encouraging small businesses (7%) also feature among the top 10 types of activity suggested.



#### Maidstone Draft EDS - Residents' Consultation



"Create more jobs for future generations."

Male, 65-74, Retired, Harrietsham Ward

"Jobs are the most important thing."

Male, 75+ Retired, Leeds Ward

"Quality not quantity of jobs – jobs that last" Male, 55-64, Retired, North Downs Ward

"Encourage the right business – smaller businesses with more variety."

Male, 65-74, Retired, Loose Ward

"Support small businesses that are struggling. If there is business, there is work."

Female, 25-44, Employed (outside of Maidstone), South Ward

# 2.2 Differences in Priorities by Resident Group

Not all sub-groups of Maidstone residents prioritise different areas of Council activity in the same way. The Figures on pages 16-17 highlight the groups of residents for whom each of the priorities and activities explored in the survey appear to have the most and least resonance.

It is also possible to take an *overall* view of ratings and feedback given by key resident groups and this is set out below:

#### Young People (aged 16-24)

46 residents aged 16-24 took part in the survey and this is the age group with potentially the most to gain if the EDS vision for 2031 can be achieved. Their views on Council priorities are generally in line with the average across the Maidstone population, although they tend to see priorities around improving infrastructure as slightly less important than average and give higher than average ratings to improving leisure opportunities, public transport and the availability of super-fast Broadband. It is interesting to note that this group does not appear to differ significantly from the Maidstone population as a whole in terms of their ratings of the importance of local job creation or skills development. However, they do attach much greater importance to helping residents who want to start their own business (average importance score of 8.0 compared with 7.7 on average) and several of those leaving comments mentioned that they thought the Council should provide help for new start-ups, suggesting an interest in entrepreneurship among this group.

"Improve start up information for small businesses, which will improve the local economy."

Female, 16-24, Employed (Within Maidstone), Barming Ward

"Go to schools and colleges and educate people on starting their own business."

Male, 16-24, Student, Park Wood Ward







#### Carers/ homemakers

There are a number of areas that women consider more important or more of a priority than men including creating local jobs, upskilling local residents and improving public transport. However, it is among the carers/ homemakers group (91% of whom are women) that particularly high importance scores and agreement levels can be seen across almost all priority areas. This group give especially strong support to activity targeted towards local skills and jobs, giving importance scores of 9.7 for local skills development and 9.3 for local job creation (compared with averages across all Maidstone residents of 8.6 for both)<sup>12</sup>. More than half (54%) of the carers/ homemakers interviewed fall into the 35-44 year old age group and this interest is likely to reflect concern for children who will be growing up and joining the workforce over the 16 year period covered by the EDS. However, this may also potentially be a reflection of an interest in returning to the workforce themselves, if appropriate jobs were to be available and accessible. It is notable that the two areas where carers/ homemakers give lower than average importance scores are the two activity areas related to rail services. This supports the idea that local jobs are of particular interest to them, with commuting less of an option given childcare commitments. Comments made around what else the Council could do cover improvements in schools as well as other issues, but also support for those who have been out of work for some time.

"When I was a cashier, chip and pin was just coming in and people like me don't have any experience with this and smart phones and tablets. If you haven't had any experience with things like that you need courses and a support network as the job centre does not offer anything like that. If you want to do courses it costs money, and if you don't have it you can't do the courses.

Female, 35-44, Carer/homemaker, Marden & Yalding Ward

#### Older people

Older people are generally more likely to consider issues such as public spaces and streets and public transport as important priorities. Those over 75 in particular are especially likely to consider improving the range of shops in the town centre as important (82% agree this should be a priority, compared with 74% of all residents), perhaps reflecting difficulties travelling further afield to visit alternative shopping destinations.

Older, retired people are not significantly less likely than younger people to consider activities such as creating local jobs or upskilling local residents as important future priorities, giving comments to suggest that these actions are of interest to them, either for the good of the Borough as a whole or out of concern for their own children or grandchildren.

"It took my grandson ages to get a job when he left school. How are they meant to get experience when nobody will employ them in the first place?". Female, 65-74, Retired, Harrietsham & Lenham Ward

"We need further development in to Maidstone – to make sure Maidstone is better and stronger". Female, 65-74, Retired, Park Wood Ward

It is interesting to note that while the importance of improving the availability of super-fast broadband is highest among young people and the middle aged (average importance rating of 8.2 among those aged 16-24 and 8.0 among 45-64 year olds), there continues to be some interest in this

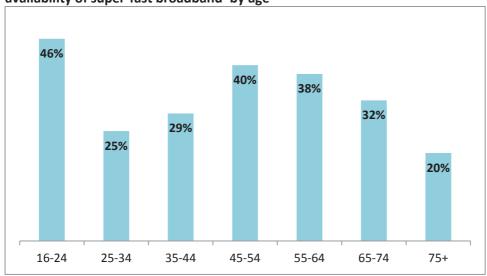
<sup>&</sup>lt;sup>12</sup> Although the number of carers/ homemakers interviewed is relatively small (45 respondents) these differences are statistically significant





area as a priority even among the very oldest residents. Almost a third of those aged 65+ and one in five of those aged over 75 rate this area 10 out of 10 for importance.

Figure 2.6: Proportion giving an importance rating of 10 out of 10 to 'working to improve the availability of super-fast broadband' by age



Bases: 16-24 = 46, 25-34 = 69, 35-44 = 176, 45-54 = 299, 55-64 = 339, 65-74 = 352, 75+ = 237.

#### **Out-commuters**

Around half of working residents surveyed travel outside of Maidstone to work and these individuals place less importance on almost all areas of activity than those who work locally. This makes sense as they are unlikely to be as interested in local jobs if they know they have already been able to secure employment elsewhere. They may also see improvements to infrastructure such as derelict buildings or empty offices as less relevant to them if they spend less time in the borough. As they are used to travelling, they may not consider improving Maidstone town centre as a priority if they more regularly shop in neighbouring towns or developments such as Bluewater instead.

The EDS identifies Maidstone's out commuters as a potential resource available to any new firms who are encouraged to re-locate to the borough. However, if these individuals do not have an immediate *desire* to work locally, rather than commuting out, effort may be required to attract them to alternative local employment.

Given that they tend to be better off, higher skilled workers who may potentially have the resources and inclination to start their own business, out-commuters as a group can be considered as a potential source of entrepreneurship. However, those interviewed as part of the survey placed significantly less importance on 'helping residents who want to start their own business' than individuals working within the borough (average importance score of 7.5 compared with 8.0).

Interestingly, out-commuters are not significantly more likely to see 'lobbying for better rail services to London from Maidstone East' or 'lobbying to retain High Speed Rail Services and increasing their frequency' as priorities than the average for all residents, suggesting that many may be commuting to neighbouring areas rather than to London or travelling by road rather than rail.





#### The self employed

154 self-employed residents participated in the survey. While these respondents were less likely than employees to commute out of the borough to work, 3 in 10 reported working outside of Maidstone.

Results for this group do not differ significantly from those for all residents across most activity areas. As could be expected, the self-employed are more likely to attach importance to 'help for residents wanting to start their own business', giving an importance score of 7.9, compared with 7.7 across the population as a whole. They also have a greater interest in Broadband improvements (average importance score of 8.2 compared with 7.8 for all residents).

When asked what else the Council could be doing, a number of self-employed residents mentioned that they would appreciate more support for their business, including a reduction in business rates and red tape as well as better business space. It was suggested that more could be done to engage with small businesses, and it will be important to ensure that the smallest businesses, including micro-businesses and "one man bands" are not overlooked in taking forward the actions outlined in the EDS.

"Open up local authority contracts to small business and reduce red tape as far as possible". Male, 35-44, Self-employed, Boughton Monchelsea & Chart Sutton Ward

"Provide business space for small businesses". Male, 35-44, Self-employed, North Downs Ward "Reduce business rates for small businesses employing 2 or less people". Male, 55-64, Self-employed, Headcorn Ward

#### Rural vs urban residents

Several areas of activity appear more important to residents in urban areas than to those living in rural parts of the borough. These include attracting new businesses (importance score of 8.2 among urban residents compared with 7.9 for rural residents) and activity around rail links (reflecting proximity to the station, urban residents give importance scores of 7.3 for 'lobbying for better rail services to London from Maidstone East' and 6.7 for 'lobbying to retain High Speed rail services and increase their frequency' compared with 7.0 and 6.4 respectively for rural residents).

Conversely high speed Broadband appears more of a priority for those in rural areas, which may reflect relatively poor connectivity in some rural parts of the borough (rural residents give this an importance score of 8.1, while urban residents rate this as only 7.5 out of 10 in terms of importance). Certain rural wards stand out in particular with this priority receiving an importance rating of 8.5 in Marden & Yalding and Headcorn and 8.6 in Leeds. In North Downs ward, the average rating is 9.4.

Some rural residents making a suggestion for 'anything else the Council should be doing to improve the local economy' mention a desire for a greater focus on rural and farming issues.

"Look after the farmer, the rural community gets forgotten."
Female, 55-64, Retired, Marden & Yalding Ward

"I think they should be focusing more on local resources, economic and food/farming, moving towards a more sustainable borough, especially in the area of food production."

Male, 45-54, Employed, (outside of Maidstone) Heath Ward

Other differences at ward level are highlighted in Figures 2.7 and 2.8 overleaf





Figure 2.7: Type of residents considering economic improvement activity areas most and least important by demographic group and ward

	ograpnic group and ward	Average		Average
		importance		importance
	More important to:	score	Less important to:	score
	Carers/ homemakers	9.3	Men	8.4
Creating enough local jobs to meet	Women	8.8	Retired	8.4
the needs of the growing population	Maidstone work location	8.8	Non-Maidstone work location	8.5
(Av. Importance score 8.6)	Park Wood	9.1		
(Av. Importance score 6.0)	High Street	9.0	North Downs	8.1
Working with schools, the college	Carers/ homemakers	9.7	Men	8.4
and training organisations to ensure	Women	8.8	Self-employed	8.4
residents have the skills needed to	Maidstone work location	8.7	Non-Maidstone work location	8.4
	Allington	9.0	Boughton Monchelsea & Chart Sutton	7.9
get jobs locally	Downswood & Otham	9.0	South	8.3
(Av. Importance score 8.6)	Harrietsham & Lenham	9.0	North Downs	8.3
Halaina ta anavy la sal lavaina sasa	45-54 year olds	8.4	Age 75+	8.1
Helping to grow local businesses	Working within Maidstone	8.5	Non-Maidstone work location	8.1
and making them more competitive	Shepway North	8.8	Boxley	7.8
(Av. Importance score 8.3)	Downswood & Otham	8.7	Detling & Thurnam	7.8
	High Street	8.7		
	Carers/ homemakers Women	8.9	16.24 year olds	7.5
	55-64 year olds	8.3	16-24 year olds Men	7.5
Improving public transport and	Retired	8.3	In work	8.0
encouraging walking and cycling	Not in work	8.3	III WOLK	0.0
(Av. Importance score 8.1)	Downswood & Otham	8.9		
(AV. Importance score 6.1)	High Street	8.6	Boxley	7.7
	Harrietsham & Lenham	8.5	Headcorn	7.7
	Park Wood	8.5	South	7.7
	"Other white background groups	8.7	16-24 year olds	7.6
Attracting new businesses to the	65-74 year olds	8.3	10-24 year olus	7.0
Borough	High Street	8.7	Boughton Monchelsea & Chart Sutton	7.5
(Av. Importance score 8.1)	Park Wood	8.6	Leeds	7.6
	Loose	8.5	Marden & Yalding	7.6
	Non-white ethnicities	8.7		
	Minority ethnic groups	8.4	Aged 75+	6.6
Working to improve the availability	Self-employed	8.2	Urban residents	7.5
of super fast Broadband across the	Carers/ homemakers Maidstone work location	8.2	65-74 year olds Non-Maidstone work location	7.6 7.7
•	Rural residents	8.1	Non-ividiustorie work location	7.7
Borough	North Downs	9.4	North	6.9
(Av. Importance score 7.8)	Leeds	8.6	Shepway North	7.0
	Marden & Yalding	8.5	Fant	7.0
	Headcorn	8.5	South	7.1
	Carers/ homemakers	8.4	Retired	7.5
Helping residents who want to start	Maidstone work location	8.0	Non-Maidstone work location	7.5
their own business	Harrietsham & Lenham	8.3	Bearsted	7.0
(Av. Importance score 7.7)	Barming	8.2	Boughton Monchelsea & Chart Sutton	7.2
	Downswood & Otham	8.2	Bridge	7.2
	Women	7.4	Self-employed	6.6
Lobbying for botton roll complete	65-74 year olds	7.4	Men	6.9
Lobbying for better rail services to	Non-Maidstone work location	7.3	Aged 75+	6.9
London from Maidstone East	Urban residents	7.3		
(Av. Importance score 7.2)	Bearsted Heath	8.3 8.0	Boughton Monchelsea & Chart Sutton	5.2
	Barming	7.9	Staplehurst	6.1
	25-34 year olds	6.9	Aged 75+	6.3
Lobbying to retain High Speed Rail	Urban residents	6.7	Rural residents	6.4
Services and increasing their	Bearsted	7.2		
frequency	Bridge	7.2	Boughton Monchelsea & Chart Sutton	5.3
	90	7.1	Headcorn	5.4

See Annexes 2 and 3 for sub-group bases.





Figure 2.8: Summary of differences in infrastructure, housing and town centre priorities by resident type

# Redeveloping derelict or unsightly property

(Improving Infrastructure)

[Av. Agreement level, 95%]



- Stronger agreement among the 65+ age group (97%) than among 16-24 year olds (89%) or 45-54 year olds (92%).
- Weaker agreement in Boughton Monchelsea & Chart Sutton and Leeds wards (both 88%). 99% agreement in Detling & Thurnam, North, Shepway South and Sutton Valance & Langley wards.

# Tackling congestion and improving roads

(Improving Infrastructure)
[Av. Agreement level, 94%]



- Weaker agreement among men (92%) than women (96%).
- Greater agreement among the retired (96%) than among those in work (93%) but a difference between those working within Maidstone (96%) and those working outside of the Borough (90%).
- Agreement among 100% of residents surveyed in Downswood & Otham, Loose and Park Wood. Weaker agreement in East ward (86%).

# Reducing the number of empty offices in the town centre

(Enhancing the town centre)
[Av. Agreement level, 86%]



- Greater agreement among carers/ homemakers (96%), less among the selfemployed (82%).
- Greater agreement among residents of Coxheath & Hunton (93%), less among those in Marden & Yalding (74%) and East ward (75%).

# Improving public transport

(Improving Infrastructure)

[Av. Agreement level, 85%]



- Weaker agreement among men (82%) than women (88%).
- More of a priority for 55-64 year olds (88% agree) than for 25-34 year olds (78%) and for those working within the borough (86% compared with 81%).
- No difference between rural and urban residents but stronger agreement in Loose (96%) and Barming (95%) than in Coxheath & Hunton (71%) and Headcorn (72%).

# Improving the quality of public spaces and streets

(Improving Infrastructure)

[Av. Agreement level, 85%]



- More of a priority for those over 45 than for 16-34 year olds (87% agree compared with 80%)
- More of a priority for minority ethnic groups (92% agree)
- Stronger agreement in Bearsted and Barming wards (94%) and much weaker agreement in Boughton Monchelsea & Chart Sutton (70%).

# Improving the quality of existing housing

(Improving Housing)

[Av. Agreement level, 81%]



- Less of a priority for working residents than for those not in work (79% agree compared with 83%)
- A difference between rural and urban residents 79% of those in rural areas agree, compared with 81% in urban Maidstone. Highest levels of agreement in Harrietsham & Lenham (90%) and Barming (88%). Lowest agreement in Boughton Monchelsea & Chart Sutton (70%) and Bearsted (73%).

# Improving leisure opportunities

(Enhancing the town centre)

[Av. Agreement level, 81%]



- More of a priority for 16-34 year olds than those over 45 (88% agree vs. 79%).
- Sees most support as a priority in North ward and Shepway South Ward (90% of residents agree).

# Improving the range of shops in the town centre

(Enhancing the town centre)
[Av. Agreement level, 75%]



- Most important to the retired (79% agree), particularly those over 75 (82% agree).
- Of less interest to working residents (73% agree), with important differences by work location (77% agreement for those who work within Maidstone, 68% for those who work outside).
- Strongest agreement in North Ward (88%) Downswood & Otham (87%). Weakest agreement in Boughton Monchelsea & Chart Sutton (57%).

See Annexes 2 and 3 for sub-group bases.





# 3.0 Feelings Towards a New Employment Site at Junction 8

A key foundation of the EDS is "Making the most of our many economic assets, while at the same time protecting those that make Maidstone a special place" and achieving this balance represents a particular challenge when considering the issue of employment land.

The EDS sits alongside the Local Plan, which focuses more specifically on future local development, but the EDS highlights the need for additional employment land to be found to allow Maidstone to create the additional jobs forecast to be required in line with a projected increase in the borough's population of 17,300 working age people by 2031. Consultants GVA predict that Maidstone's economy is only capable of producing between 7,800 and 14,400 jobs during this period 13, meaning a shortfall in local jobs for local people, which could lead to a greater need for out-commuting or greater unemployment. GVA conclude their Employment Site Assessment report<sup>14</sup> by stating 'Not all the requirement for 18 hectares of employment land can be met within the existing employment site portfolio and there is likely to be a qualitative requirement for new land to be allocated which is specifically aimed at accommodating the likely requirements of future growth sectors' and give guidance that 'future land allocations should prioritise space along the motorway corridor to support growth of businesses that largely serve national and regional markets'.

Therefore, 'Allocating a new employment site at Junction 8 to meet modern business needs' represents one of four transformational actions outlined by the EDS<sup>15</sup>.

Testing residents' reactions to this important and sensitive aspect of the EDS was considered a key element of the survey. However, it was felt to be vital that respondents gave an informed answer when commenting on this idea. They were therefore given some contextual information before being asked about this as follows:

"Over the next 16 years, Maidstone's population will grow by around 20%, meaning an extra 17,300 jobs will be needed for our residents. To deliver as many of these jobs as possible in the Borough, the Council will need to consider allocating land for a new business park at Junction 8 of the M20."

Residents were asked about a "business park" as it was felt that this would help respondents to understand the type of development being referred to - a mixed use site including a range of businesses of different sizes from different economic sectors - and to differentiate this from a previous plan to build a large scale warehouse and logistics business park and rail freight interchange called KIG in a similar area.

Interviewers were provided with additional information to share with respondents where necessary, allowing them to explain that the development would be a business park of about 20 hectares, considerably smaller than the KIG development previously proposed) and that it would be at the junction, not directly next to villages and close to only a few houses.

This section outlines the extent to which different groups within the Maidstone population would support or object to a new business park at Junction 8 and explores the reasons given for support or objection.

 $<sup>^{13}</sup>$  'Maidstone <u>Draft</u> Economic Development Strategy 2014-2031', Shared Intelligence, September 2014

<sup>&</sup>lt;sup>14</sup> GVA "A Qualitative Assessment of the Employment Land Supply"

http://services.maidstone.gov.uk/meetings/documents/s38755/Appendix%20A%20Qualitative%20Employment%20Site%20Assessment.pdf

The others are 'Producing and implementing a new vision for Maidstone Town Centre', 'Maximising the opportunities presented by Maidstone Medical Campus' and 'Producing and implementing a new masterplan for Eclipse Business Park'.

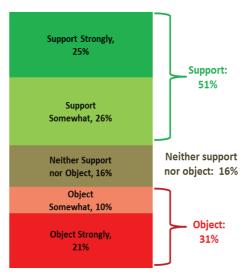




## 3.1 Levels of Support or Objection by Resident Group

As shown in Figure 3.1, just over half of all residents interviewed would support a new business park at Junction 8, just under a third would object and 1 in 6 have no opinion either way.

Figure 3.1: Levels of support and objection to the idea of a new business park at Junction 8 – All residents



Base:1,518 Residents

Unsurprisingly, the strongest factor influencing residents' level of support or objection to the potential business park described is their location within the borough, with those living in the rural areas closest to Junction 8 most likely to object. As shown in Figure 3.2, residents of Bearsted are 8 times more likely to object than those living in Barming and almost 10 times more likely to object strongly. More than half of residents would support the development in 15 out of Maidstone's 26 wards and there are only 5 wards where the proportion of residents who would support this falls below a third.

The importance of location can be further illustrated by looking at views towards a potential business park at Junction 8 on a map. Figure 3.3 on page 21 maps residents' feelings on this subject using a "sentiment score", calculated by allocating a number to each point on the support-object scale<sup>16</sup> and finding an average. Across all residents, the average sentiment score is 3.2 and in Park Wood it is 3.8. However, in Bearsted this score is just 1.6<sup>17</sup>. On the map, the darkest red signifies the greatest objection, evidenced by the lowest sentiment score. The darkest green highlights the strongest support and shades of yellow show those areas where residents' opinions are more neutral. The map emphasises the location of the strongest objections closest to Junction 8 in the rural wards to the north of the borough. In contrast, there are much higher sentiment scores, signalling greater positivity towards a new business park in the southern and town centre wards. The 5 wards where objection is strongest - Bearsted, North Downs, Leeds, Detling & Thurnam and Sutton Valence & Langley - cover a large area. However, it should be noted that these 5 wards account for just 12% of all households across Maidstone.

 $<sup>^{16}</sup>$  Support strongly = 5, Support somewhat = 4, neither support nor object = 3, Object somewhat = 2, Object strongly = 1.

 $<sup>^{\</sup>rm 17}$  A full list of sentiment scores by ward is set out in Annex 4.





Figure 3.2: Support and objection to the idea of a new business park at Junction 8 by Ward

Fig 3.2a: Support

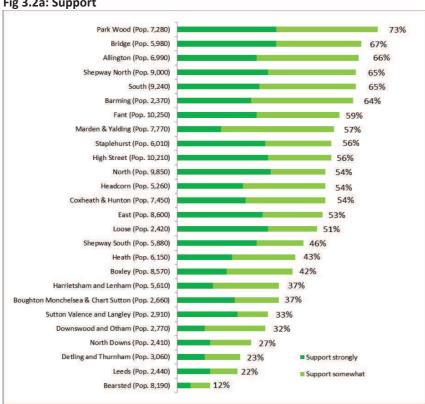
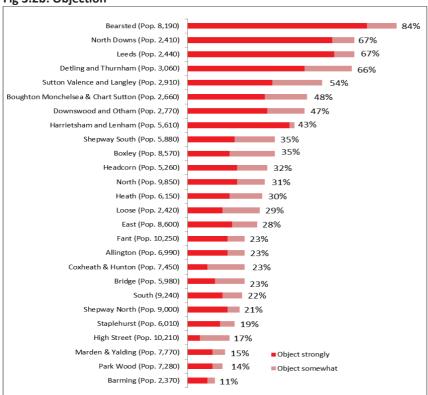


Fig 3.2b: Objection

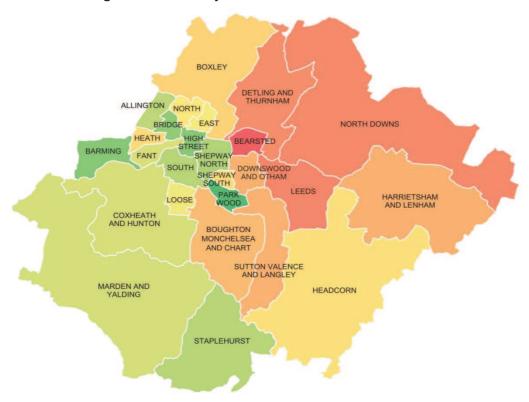


See Annex 2 for bases by Ward. At least 50 interviews were conducted in each ward. Source for population figures = 2013 Mid Year Estimates, ONS. From KCC Area Profiles (http://www.kent.gov.uk/about-the-council/information-and-data/Facts-and-figures-about-Kent/area-profiles)





Figure 3.3: Feeling towards a new business park at Junction 8 by ward based on 'sentiment scores' – Darker colour = greater level of objection



See Annex 2 for bases by Ward. At least 50 interviews were conducted in each ward. See Annex 4 for sentiment scores by ward.

As well as significant differences at ward level, attitudes towards a business park at Junction 8 differ between rural and urban residents (59% of urban residents would support compared with 41% of rural residents). This is likely to reflect the rural nature of the wards closest to where the development would be placed. Residents of rural wards to the South of Maidstone such as Staplehurst and Marden & Yalding are some of the most supportive of the potential development, with around 60% saying they would support this.

Other differences by resident group include:

- More support from men than women (57% would support compared with 46%)
- More support from **young people** compared with **older people** (59% of 16-34 year olds would support compared with 49% of those aged 45+)
- More support from employees than from the retired (53% compared with 47%)
- More support from minority ethnic groups than from White British residents (71% compared with 50%).

#### 3.2 Reasons to Support a New Employment Site at Junction 8

As shown in Figure 3.4 on page 24, more than half of those who would strongly support the idea of a new business park at Junction 8 (and 4 in 10 of those who support somewhat) cite the need for job creation for local people as the reason behind their support for this idea.



#### Maidstone Draft EDS - Residents' Consultation



"I think it's very important to increase working opportunities especially for the younger generation. Anything that increases revenue in the borough is a good thing. I think with opportunities such as that it has the potential to reduce crime rates, increase aspiration and reduce unemployment which are all good things."

Female, 35-44, Employed (outside of Maidstone), Fant Ward,
Somewhat support

"I find that Maidstone for a county town has got very little opportunities as far as work is concerned. There are very few businesses and few work opportunities. There is more in Canterbury than in Maidstone."

Male, 74+, Retired, Bridge Ward, Support Strongly

"There are so many people out of work – any ideas to get people new jobs".

Female, 55-64, Employed (outside of Maidstone), Allington Ward, Support somewhat

Those with the strongest interest in job creation for local people are most likely to have strong support for the idea of a new business park at Junction 8. Of those who give an importance score of 9 or 10 for 'Creating enough local jobs to meet the needs of the local population', 30% would strongly support a new business park, compared with 20% of those giving an importance score of 6 or less.

One in five residents mention the need for this site in order to achieve more general goals around economic growth and the prosperity of the borough.

"If something is needed to support Maidstone and the economy, I'm afraid I support it. Maidstone has always been regarded as a 2nd grade town as it has such a bad image. Anything that improves it's image and the economy must be supported".

Female, 55-64, Employed (within Maidstone), Staplehurst Ward, Support
Somewhat

As well as outlining why they think building a new business park *somewhere* is important, a number of respondents mentioned specific geographical advantages they consider relevant to the Junction 8 site, notably its good transport links and specifically the proximity of the M20 motorway. Some respondents suggested that creating a new business park may have "knock on" effects in terms of improvements to the road network that would have benefits more generally.

"It's a sensible place to put it... it's ordinary land that is not being used for anything special. It has transport links and is handy for residents and for people working there".

Female, 65-74, Retired, Barming Ward, Support Somewhat

"It's an area that can be developed and it's strategically placed."
Male, 65-74, Retired, Coxheath & Hunton Ward, Support Strongly

"I think its a prime location for businesses to develop there and could attract some significant operations because it has the motorway network and easy links to channel tunnel."

Male, 55-64, Employed (within Maidstone), Marden & Yalding Ward, Support Strongly





Residents supporting the idea of a new business park at Junction 8 also highlighted that this area is not a pure "green field" and that they did not believe there to be any features in the immediate vicinity that would be negatively impacted by the development of a new employment site. This location appears to have support both for being far enough away from the town centre to help reduce some of the "pressure" in terms of congestion or development space for example, but also close enough to the town to allow relatively easy access if needed.

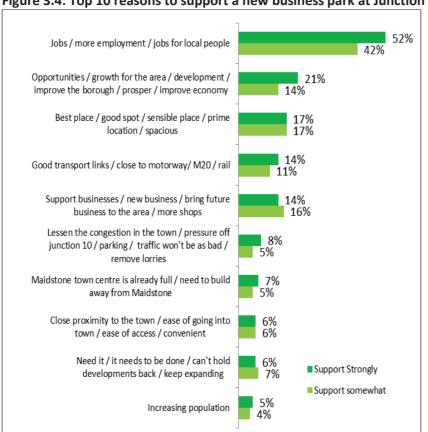


Figure 3.4: Top 10 reasons to support a new business park at Junction 8

Bases: Support Strongly = 355 respondents, Support Somewhat = 360 respondents. Multiple responses possible. Top 10 answers shown.

Some of those saying that they would support the development "somewhat" qualified their answers by noting that while they felt a new business park was necessary they believed that this should be handled with sensitivity to the environment. Others mentioned that they would somewhat support a new site in principle, but would ideally need more information, for example on the type of businesses that would locate there. There were also some residents who said they would "somewhat" support a new business park at Junction 8, but that they saw other activity, such as improving the town centre, as a higher priority.

"It's a good idea but the planners track record so far in approving applications for the local community is poor. The council do not look at how planning applications will impact on the local community and area. Due consideration is not given to the surrounding infrastructure like roads and schools."

Male, 45-54, Employed (Outside Maidstone), Boxley Ward, Support Somewhat





Figure 3.5: Why support a new business park at Junction 8 - Word Cloud



Word Cloud based on 777 respondents. Larger words = more mentions. Word Cloud created via Tagxedo.

## 3.3 Reasons to Object to a New Employment Site at Junction 8

Environmental concerns, particularly a feeling that this would clutter up or ruin the countryside, represent the top reason to object to a new employment site at Junction 8, mentioned by 4 in 10 of those who would object as set out in Figure 3.6. A view that Junction 8 is not the most appropriate location and concern around "urban sprawl" also feature among the top ten reasons to object to the site.

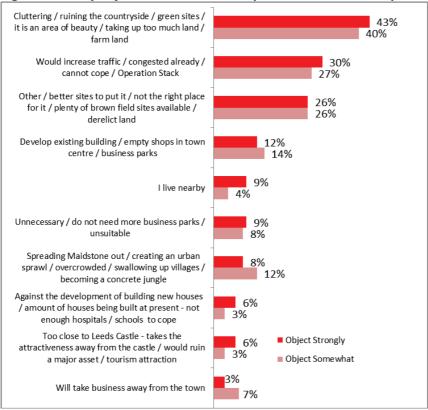
"It is entirely unnecessary to have here and the country side needs preserving. It is cluttering the countryside unnecessarily."

Male, 75+, Retired, Harrietsham & Lenham Ward, Object Strongly



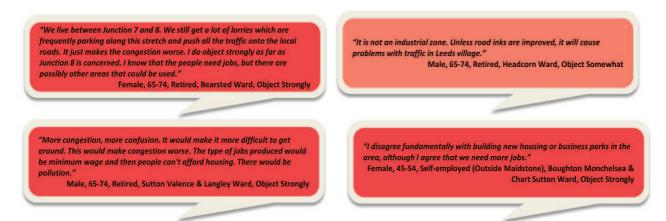






Bases: Object Strongly = 398 respondents, Object Somewhat = 166 respondents. Multiple responses possible. Top 10 answers shown.

Interestingly, given that some who would support a new business park suggest that this might help to ease traffic issues, 3 in 10 of those who would object to a development at Junction 8 cite fears around traffic and congestion<sup>18</sup>



"I live nearby" is given as a reason for objection by 4% of those who would object "somewhat" to a new business park at Junction 8 and by almost 1 in 10 of those who would object strongly. This is a much more common reason among rural residents (12%), particularly those living in Leeds (27%), Detling & Thurnam (23%) or Bearsted (20%). In contrast, some residents mention that they would

<sup>&</sup>lt;sup>18</sup> 'Operation Stack' is mentioned specifically and it should be noted that during the last few days of the survey period, Operation Stack was in effect, causing severe disruption throughout Kent





support a business park at Junction 8 as this is close to their home so they would find it easy to access any new jobs created.

A number of the reasons given to object to a new business park at Junction 8 suggest that residents may need help to understand exactly what this would involve. For example, 6% of those who would object strongly mention that they are against the building of new houses. Further, 4% of those who would object feel that this plan has already being turned down, failing to differentiate the new idea for a mixed used business park from the previous KIG lorry park proposal.

"Its already been turned down in the past and its an area of natural beauty as its adjacent to the north downs."

Male, 65-74, Retired, Headcorn Ward, Object Strongly

Male, 55-64, Retired, Harrietsham & Lenham Ward, Object Strongly

Some of those objecting to a business park assumed that this would include some element of retail facilities and it is interesting to note that 5% of objectors feel that a new business park at Junction 8 would take business away from the town centre.

Figure 3.7: Why object to a new business park at Junction 8 – Word Cloud



Word Cloud based on 564 respondents. Larger words = more mentions. Word Cloud created via Tagxedo.





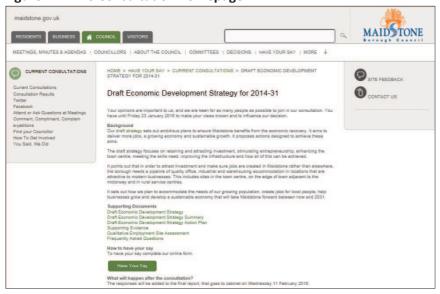
# 4.0 "Open Consultation" and Business Survey Results

This section sets out the results of an 'open consultation' hosted on the Council's website to allow more technical feedback on the draft EDS and the results of an email survey of businesses in the borough asking for feedback on the open consultation questions.

# 4.1 Background

In addition to commissioning a telephone survey, Maidstone Council provided residents with the opportunity to review and comment upon the full EDS online via the council's website. This exercise is referred to as the "open consultation" in this report. The consultation area of the website (http://www.maidstone.gov.uk/council/have-your-say/current-consultations/draft-economic-development-strategy-for-2014-31) included the full version of the EDS plus supporting documents. The consultation was publicised via a press release and social media and was promoted at a business event and Parish/Community event on January 13<sup>th</sup> 2015. The website consultation was open from Tuesday 16<sup>th</sup> December to Friday January 23<sup>rd</sup> 2015.

Figure 4.1: EDS Consultation homepage



The Council also sent out an e-mail survey to around 1,900 businesses from their business database. These businesses were encouraged to forward the survey on to others in their network, so it is estimated that around 2,000 businesses in total received this.

The open consultation and the business survey followed the same format, inviting respondents to review a summary of the draft Economic Development Strategy (as well as the full document and supporting materials if they wished) then asking a series of five scale-based questions around opinions on key points of the strategy. Following each scale-based question, residents and businesses had the opportunity to leave comments to explain and support the answer given.

It should be noted that the open consultation and business survey have captured the views of a particular sub-set of respondents, rather than being representative of the borough as a whole.







Respondents to the open consultation in particular are "self-selecting" and this also applies to a lesser extent to the email survey of businesses. Although a proactive invitation to participate was widely circulated, those with a particular interest in the issues raised would have been the most likely to read the materials and compose a response.

The open consultation received a total of 25 responses, including nine respondents giving business details and one Parish Council. Business respondents to the open consultation include two from firms with addresses outside of Maidstone and six from the construction and related industries. There are also some "overlaps" among the respondents, including one married couple, two colleagues from the same firm and two individuals based in the same building.

There were also 25 responses to the business survey, including a number of respondents from the public and voluntary sectors and six based outside of Maidstone.

One respondent participated in both the open consultation and the business survey and gave the same answers in each.

The open consultation and the business survey each attracted one respondent disagreeing to all of the scale-based questions asked and entering the same comments for multiple follow up questions. In both cases, these respondents noted that they were against over-development of the rural areas of Maidstone and that they disagreed with the EDS because they felt it was geared towards this.

Due to the relatively small number of responses submitted to both the open consultation and the business survey, these responses will be summarised in a *qualitative* manner in the remainder of this section of the report.

# 4.2 Challenges

#### Figure 4.2: 'Our Challenges' – Extract from the Economic Development Strategy summary

Maidstone today stands at a crossroads. The national economy is starting to grow after a long period of recession that affected Maidstone more adversely than its neighbours in some ways. 1,900 jobs have been lost since 2009 many of which have been in the public sector, output has grown more slowly than in Kent overall, and the town centre has slipped down the retail rankings. More residents are having to travel outside of the Borough to work compared to 2001. Earnings for Maidstone residents have been in decline since 2010 and now stand for the first time in over 10 years below the GB average. Maidstone resident earnings (2013) are the third lowest in Kent, and workplace earnings are the second lowest in Kent. It has not been all bad news though - the population has grown and is forecast to continue to grow, there has been recent private sector job growth, and more new businesses are being created and surviving than before. Investors are coming forward with new proposals that could bring significant benefits for Maidstone.

Over the lifetime of the Local Plan (2031) the working age population is forecast to grow by over 17,300 people. However it is considered by the Council's consultants, GVA, that the economy is only capable of producing between 7,800 and 14,400 jobs during the same period. This will mean more residents will need to commute out of the Borough to find work. Only if the actions proposed in this Strategy are delivered, will the upper jobs target be reached.

The majority (22 out of 25) of those who responded to the open consultation agree that the correct challenges have been highlighted in the draft EDS. The strength of this agreement varies, with an equal split between half of respondents saying they strongly agree and half saying they simply agree. Agreement is primarily driven by the belief that a stronger infrastructure will in turn result in economic growth and higher employment levels.

The situation is similar among respondents to the business survey, with 21 out of 25 respondents agreeing.



#### Maidstone Draft EDS - Residents' Consultation



"The proposals to improve the town centre and job opportunities go hand in hand with the need to develop edge of town business hubs to increase job opportunities, encourage growth of the town's successful industries and attract new businesses. Completing development at Eclipse Park and providing new development for business at Junction 8 are key to the aims and strategies."

Open Consultation Respondent, Female, 55-64, London

"Maidstone needs stronger infrastructure to support the economic growth in the area, this in turn will increase employment in Maidstone. At present businesses and jobs appear to be going to Ashford as they already have these things in place. Maidstone is the County town of Kent and it has slipped behind other towns in the county for jobs, businesses and transport links by both road and rail."

Open Consultation Respondent, Female, 35-44, South Ward

Agreement is often diluted by a view that although the challenges outlined are correct there needs to be a more realistic and tangible approach to economic development.

"Agree but very woolly. Focus on tangible deliverables. Try benchmarking Maidstone with similar sized towns surrounding London. Try Bedford.

Population, wages, no: of road bridge crossings, no. of restaurants, no. of shops, train time to London, cost of train to London, road distance, road commuting time to London etc. You would see Maidstone ranks poorly. Some of these only need money and vision to fix.

If you build it they will come....don't ignore the elephant in the room - London. Make MAIDSTONE a commuter suburb of London and workers will spend their evenings, weekends and money in Maidstone, which in turn will drive local commerce, which is a spiral attracting new companies as they will see the relative wealth and opportunities here".

Open Consultation Respondent, Male, 35-44, Fant Ward

Taking this sentiment one step further, those who disagree with the challenges outlined in the EDS highlight that they do so because they feel they are unrealistic and that the Council should focus on areas they can directly influence.

"The strategy should focus on meeting challenges it can directly influence, so while the challenges identified are laudable, they are to a large degree unrealistic (failing the SMART test). They also omit more tangible challenges within the gift of stakeholders and Maidstone Borough Council in particular."

Open Consultation Respondent, Male, 35-44, High Street Ward





# 4.3 SWOT Analysis

# Figure 4.3: Strengths, weaknesses, opportunities and threats (SWOT analysis) as outlined in the draft FDS

#### **Strengths**

- Good strategic transport links
- Attractive business location opportunities around motorway junctions
- High quality environment
- Opportunities in the health and medical growth sectors
- Significant proportions of economically active residents
- High proportions of residents employed in technical and associate professional occupations
- Growth in knowledge based economy sectors
- Diverse and broad sectoral mix
- High levels of entrepreneurship
- Good school performance in GCSEs and A levels

#### Weaknesses

- Poor rail connectivity to London compared to neighbouring towns
- Relatively low levels of productivity
- Gap between resident and workplace earnings
- Low qualification profile and the gap widening with other places
- High dependency on public sector employment
- Low proportion of managerial level occupations
- Lack of employment in key knowledge sectors
- Loss of HE provision
- Maidstone town centre is falling in the retail hierarchy.
- Lack of suitable retail units that meet retailer requirements
- An abundance of low quality secondary office space in the town centre and stagnant office market demand for secondary space
- Low level of delivery of new high quality floorspace across all property types

#### **Opportunities**

- The working age population is forecast to grow
- Strong base of entrepreneurs to further develop
- Out commuting of higher skilled workers provides future business growth opportunities
- To build sector strengths based around the proposed expansion of Kent Institute of Medicine and Surgery and Maidstone Medical Campus
- To build Higher Education capacity with a focus on health-related opportunities relating to the Maidstone Medical Campus and the University for the Creative Arts provision at Maidstone Studios
- Ability to utilise the M20 and junctions of it, to attract regional and nationally focused activities.
- Availability of employment sites for development at Junction 7
- To increase the attractiveness of the town centre and enhance retail and leisure offer through proposed developments

#### **Threats**

- Decreasing proportion of the population in the 30-59 age hand
- Major growth proposals in neighbouring local authority areas
- Competition from established locations for 'value added' sectors
- Global competition
- Dominance of Kings Hill in the regional office market
- Competition from neighbouring centres for local business seeking to expand and inward investment opportunities
- Proposals for out-of-town retail developments which could threaten the town centre if poorly planned.
- Limited scale market

In line with the perception that Maidstone Borough Council has correctly identified the key challenges facing the borough, the majority of respondents to both the open consultation (20 out of 25) and the business survey (21 out of 25) agree with the SWOT analysis outlined in the draft EDS. The key points drawn out in particular are:

- **Strength** Maidstone is well placed to benefit from potential growth opportunities in new sectors such as health and out of town retail;
- **Weakness** Maidstone is constrained by the current transport infrastructure (both road and rail network);
- Weakness lack of local higher degree colleges or links with nearby universities;
- Threat competition in the youth job market may mean that Maidstone is unable to attract and retain talent



#### Maidstone Draft EDS - Residents' Consultation



Ashford is raised as an additional threat due to its own ambitious plans and comparatively simple political landscape which affords easier progression.

"The lack of local higher-degree colleges and/or established links with nearby universities is a key weakness in Maidstone and should be given greater prominence. It will not be possible to grow a knowledge-based economy without sources of trained people and teaching. The current further-education colleges are insufficient, and the draft plan shows inadequate ambition to address this weakness."

Open Consultation Respondent, Male, 45-54, Boxley Ward

"You have no vision to improve rail connections to London. Maidstone has HS1 only 2 miles away and you did not encourage a station to be constructed on this fantastic infrastructure and now you never can. Maidstone should be a 30 min MAXIMUM rail commute - instead it is 49 minutes 6 times a day costing nearly £45. This will not change Maidstone in to commuter town."

Open Consultation Respondent, Male, 35-44, Fant Ward

The handful of respondents who disagree with the SWOT analysis cite the following points:

- **Strength** The development at Junction 8 is only a strength if the Council supports sites such as Waterside Park;
- Strength Good school performance is not true as in reality there are high performing schools (Grammar Schools) and very poorly performing schools. This is balanced out in the figures, but not a true reflection of education in Kent as demonstrated by the lack of people going on to achieve degree level qualifications & the low qualification profile;
- Weakness Lack of council support for current businesses to expand within the borough;
- Weakness Poor wage growth compared with inflation;
- Weakness A large increase in precarious work such as zero hour contracts;
- Weakness Motorway congestion
- **Opportunity** Proactively identify a variety of employment sites across the borough;
- Opportunity Availability of employment sites for development at both junctions 7 and 8 of the M20.

"The M20 is currently at a standstill every morning and evening around Maidstone. How can any further growth possibly be accommodated unless this is addressed?".

**Business Survey Respondent, Male, Creative Sector, Gillingham** 

#### 4.4 Vision

Figure 4.4: Vision for Maidstone by 2031 - as outlined in the draft EDS

"A model '21st century county town, a distinctive place, known for its blend of sustainable rural and urban living, dynamic service sector-based economy, excellence in public services, and above all, quality of life."

The majority respondents to the open consultation (23 out of 25) agree with the vision as outlined in the draft EDS. Agreement is also strong, although not as overwhelming, among business survey



#### Maidstone Draft EDS - Residents' Consultation



respondents (20 out of 25 agree). The strength of this agreement among open consultation respondents is driven by a number of factors, namely:

- A feeling that it is important to improve infrastructure to maintain a better balance between rural and urban needs; better park and ride facilities, improved access to sites at motorway junctions, and better business park facilities;
- A perception that the Council would do better to focus on specific actions such as making sure the
  right land is available for development and meeting with local businesses to make sure their needs
  are met;
- Cynicism over the will and determination to make the radical changes required.

"Motorway junctions need improvements to take the pressure off of rural roads and the town centre. Maidstone needs more shops to attract people to the retail outlets in the area rather than travelling to Bluewater or Canterbury. Maidstone needs better park and ride facilities and more accessible modern business parks to attract new business to the area."

Open Consultation Respondent, Female, 35-44, South Ward

"I agree with the vision, but you will not achieve it. You are not ambitious enough to make significant structural changes. An analogy - you plan to re-sequence the traffic lights to improve congestion rather than build a new bridge and relief road over the Medway."

Open Consultation Respondent, Male, 35-44, Fant Ward

The handful of open consultation respondents who disagree with the vision feel it does not go far enough and is to a degree backward looking. This is also echoed in the business survey, with some respondents finding the vision too generic and therefore uninspiring.

"For me, this doesn't go far enough. It feels like it's backwards looking with nostalgia to some hypothetically more prosperous times. What does a model 21st century county town look like? Efficient infrastructure, technologically adventurous, joined-up services (at all levels, not just public services), information rich, economically vibrant, so that people want to come to Maidstone because it's the best place to share and collaborate on ideas, thoughts, successes. "

Open Consultation Respondent, Male, 35-44, South Ward

"Your vision sounds similar to every other town in Britain, and many in Kent. As such, it's not very exciting and therefore unlikely to make people excited."

**Business Survey Respondent, Male, Professional Services Sector, Ashford** 

Another important point of concern around the vision for business survey respondents is the reference to a "dynamic service sector-based economy", with a feeling that the contribution of other sectors can be equally valid.

"The limitation to service industry ignores the growing pressure for a diverse economy that also caters for manufacturing, storage and distribution, and the importance of tourism".

**Business Survey Respondent, Business Services Sector, High Street Ward** 





# 4.5 Objectives

#### Figure 4.5: EDS objectives

- 1. Enable the creation of 14,400 jobs in a range of sectors and occupations
- 2. Raise GVA per head to the level of the South East
- 3. Raise the skills profile of Maidstone to the South East average

Again, the majority of both open consultation respondents (20 out of 25) and business survey respondents (22 out of 25) agree with the draft objectives as outlined. There were a number of comments made around the draft objectives, namely:

- Without a specific strategy plan this feels like a 'wish list';
- The objectives do not go far enough; why aim to be average?;
- To achieve these objectives, appropriate companies need to be encouraged to establish themselves in Maidstone through better infrastructure and facilities.

"Again, this doesn't go far enough. You're not being adventurous enough. Why \*aim\* to be average? (which is what the raising x to the same as the rest of the South East means)."

Open Consultation Respondent, Male, 35-44, South Ward

"To achieve these criteria it is essential that the appropriate companies are encouraged to base their operations in Maidstone and as mentioned previously need the appropriate facilities and accommodation in the right strategic location to enable them to establish and grow a successful business."

Open Consultation Respondent, Male, 55-64, Canterbury

Business respondents also underlined the need for skills and jobs objectives to be tackled together, given that some local firms were already experiencing skill shortages and struggling to fill roles.

Those who disagree with the objectives do so for the following reasons:

- A view there needs to be more inward investment in scientific, knowledge based and professional services sectors in turn raising the skill levels in the Borough;
- There should be indicators of progress rather than specific Key Performance Indicators (KPIs).

"Maidstone needs to encourage more inward investment in scientific, knowledge based sectors and in professional services. The range of sectors currently in place contain many which continue the current situation of low skill, construction, manufacturing, retail etc. You will not raise skills levels if you do not show more ambition and the value added will not increase if efforts continue along the same route as followed in the past.

Open Consultation Respondent, Male, 65-74, Detling & Thurnam Ward

#### 4.6 Priorities

### Figure 4.6: EDS Priorities

- 1. Retaining and attracting investment
- 2. Stimulating entrepreneurship
- 3. Enhancing the town centre
- 4. Meeting the skills needs
- 5. Improving the infrastructure



#### Maidstone Draft EDS - Residents' Consultation



Again, the majority of respondents to both the open consultation (22 out of 25) and business survey (22 out of 25) agree with the five priorities selected. There were a number of specific suggestions around the priorities, namely:

- Improve infrastructure and utilise access to the M20;
- Truly attract entrepreneurs by understanding their mind-set and appoint a Czar for Entrepreneurs.

There were also some more general comments on the priorities:

- Do not spread the focus too thinly, prioritise and focus on a few specific areas;
- Agreement with the principle, but there is a need to show a more sophisticated and determined approach.

#### 4.7 Other Comments

Echoing the residents' survey, a number of business survey respondents highlight potential opportunities around the riverside area.

There was also some call for greater collaboration with the voluntary sector or with other districts on common issues; with a suggestion that as the County town, Maidstone should be leading the way.

An interesting point of view put forward in the business survey is the idea that "quality of life" issues and priorities that are important to residents do have an impact on business, and therefore on *economic* well-being. This includes the rural environment being something that attracts businesses and skilled employees to the area, the town centre being the "face" of Maidstone and the idea that issues such as parking and congestion may put employees off work in the area.

"The "quality of life" aspect should not just be stated by MBC, it should be a fundamental part of, and run right through, the economic strategy. This means retaining the open green spaces and vistas around Maidstone, which is one of the reasons I chose to locate my business here. If you turn Maidstone into a clone of Ashford and continue concreting over green spaces, we will take our company and jobs elsewhere!?"

Business Survey Respondent, Male, Business Services Sector, Shepway North Ward

"I particularly agree with the need to improve the town centre, which is an embarrassing place for Maidstone. I would never take any of our clients (many who are from overseas) into the two centres - it is a grubby, downbeat place in most parts".

Business Survey Respondent, Male, Business Services Sector, Shepway North Ward

Further over-arching messages and synergies coming out across the different themes covered in this report are explored in Section 5 overleaf.





# 5.0 Key Messages

The following key messages can be taken from this study:

- Maidstone residents generally appear to be in agreement with the priorities outlined in the EDS
- Local jobs and skills are of prime importance to residents, who are able to take a long term view of priorities for the borough
- The potential for infrastructure and "quality of life" improvements is particularly valued
- There is some tension between rural and urban priorities
- Transport issues are a key concern
- The survey supports the idea of an entrepreneurial borough

Each of these findings is explored in more detail below.

### **General agreement with the EDS Priorities**

The consultation survey suggests that the feelings and preferences of Maidstone residents are closely aligned with the priorities outlined in the EDS. Residents give an average importance score of at least 7 out of 10 for eight of the nine EDS-related priorities put to them, and this average score is closer to at least 8 out of 10 for seven areas. Similarly, at least three quarters of residents would agree that each of the infrastructure, housing and town centre activity areas they were asked about should be prioritised and this figure rises to 95% for redeveloping derelict or unsightly property, the action gaining the highest level of support. While there are variations in the importance attached to different priorities by different types of residents, none of the priorities tested appears overly polarising and the lowest average importance rating given by any sub-group (a score of 5.2 given by residents of Boughton Monchelsea & Chart Sutton ward to 'Lobbying for better rail services to London from Maidstone East') sits above 5 out of 10.

When given the opportunity to suggest anything further that could be done to improve the local economy, residents tended to mention activities linked to the key principles of the EDS, notably improving the town centre, enhancing the borough's infrastructure and creating a high level jobs.

While reactions to the idea of a new employment site at Junction 8 were mixed, just over half of residents said they would support this, with a further 1 in 6 having no opinion. Those who would object represent less than a third of those interviewed and are most likely to live within neighbouring wards.

Agreement with the content of the EDS also extends to responses to the open consultation and business survey, with very few respondents noting any divergence between their views and the key elements of the strategy.

## Importance of local jobs and skills and long term thinking

It is fitting that the "twin" priorities of 'Creating enough local jobs to meet the needs of the growing population' and 'Working with schools, the college and training organisations to ensure residents have the skills needed to get jobs locally' share joint first place as the most important to Maidstone citizens. These two areas are inextricably linked and this is highlighted in the comments made by residents and respondents to the open consultation and business survey as well as in the EDS itself.







Both these areas receive an average importance rating of 8.6 out of 10 and are rated 10 out of 10 for importance by almost half of respondents. Further, a call to create more diverse, high quality local jobs, including mentions of apprenticeships, represents the third most common theme among spontaneous suggestions for additional activity to be undertaken by the Council.

The high importance attached to local job creation and skill development extends beyond those who would directly benefit from these initiatives to older, retired people. Older members of the community see these goals as worthwhile either because of the potential benefits for their own younger family members or out of concern for or pride in the borough as a whole.

Those who currently commute out of the borough to work appear less engaged with local priorities generally, and this includes interest in the creation of local jobs. If out-commuters are happy with their current situation and reluctant to move to newly created local positions, this will make upskilling of new entrants to the labour force; including young people, the unemployed and those returning to work from carer/ homemaker roles; even more important.

The importance of local employment creation to Maidstone residents is further demonstrated by the position of this consideration as the top reason to support a new employment site at Junction 8 of the M20, mentioned by more than half of those who would strongly support this development. This is also an important rationale for those who would "support somewhat". Comments made by this group suggest that some see the development as a "necessary evil", with the need for job creation outweighing other concerns around environmental impact or a preference for other priorities, such as town centre regeneration, that would more immediately affect their own quality of life.

The importance of priorities such as local job creation and upskilling residents, as well as the comments made around these topics, suggest that Maidstone citizens are able to take a *long term* view when assessing the priorities they consider most important, supporting initiatives that may require planning and investment over many years, rather than just "quick fix" solutions.

Indeed, a key area where the views of those responding to the open consultation and business survey diverge from the principles of the EDS is a feeling that the strategy as a whole, and the vision in particular, is not forward-looking *enough*, lacking ambition and distinctiveness.

## Value of infrastructure and "quality of life" improvements

At the same time, residents are keen that the Council takes action on infrastructure improvements, especially 'redeveloping derelict or unsightly property' and 'tackling congestion and improving roads', both of which receive almost universal agreement. The importance of infrastructure activity also comes through strongly in the comments made by residents when asked what else the Council could be doing to improve the local economy.

Improvements to infrastructure represent the type of activity that can have an immediate, tangible and visible impact for residents, meaning that it is unsurprising that they are valued. This activity is less obviously linked to economic development than work to create local jobs or upskill residents, but it will help to increase the *quality of life* that residents enjoy. This is highlighted in the EDS as a factor contributing to a successful local economy by indirectly driving economic competitiveness and as something that is important for attracting new investment. It is therefore identified as an overarching element of the EDS vision for 2031.







Infrastructure improvements can be seen as a "win win" activity, with these not only improving the lives of existing local residents but also playing a role in attracting and retaining skilled employees and high quality businesses.

## Tension between rural and urban priorities

In reviewing the survey responses, a certain tension can be seen between economic goals, such as creating jobs, and quality of life factors like the borough's unique rural environment, with many residents noting that a balance needs to be struck. This echoes the EDS commitment to achieving growth sustainably without sacrificing the environmental qualities that make Maidstone a special place.

This tension is particularly evident in the views of residents in neighbouring rural wards towards the potential creation of a new employment site at Junction 8 of the M20. These residents are rightly concerned about the nature of any development in this location and the impact it may have on the countryside and rural way of life that they see as a key strength of their local area.

Conversely, there is also some resistance to the idea of a new employment site at Junction 8 from urban residents who feel that more focus should be placed on improving in-town locations before looking at out of town developments. This appears to partly stem from residents drawing their own conclusions about what a new site might look like, for example imagining that this might include significant elements of retail units or housing. This group may be more receptive to the idea of a new Junction 8 employment site if given fuller information on what exactly this would entail.

There are also some other differences in the prioritisation of activities by rural and urban residents. For those living in rural areas, especially in certain wards where connectivity is a particular issue, working to improve the availability of super-fast broadband across the borough is a key priority. In contrast, urban dwellers are more likely to prioritise improvements to rail services, as well as having a greater desire to attract new businesses to the borough.

## Importance of transport issues

Maidstone's transport links emerge from the survey as a key area of concern for residents. This relates particularly to congestion, especially on the M20 and town centre roads, and to parking issues. However, there does also appear to be a strong interest in improved public transport and in encouraging other car-free options.

Improvements to *local* public transport, for example bus links into the town centre, are prioritised well above lobbying for better rail links to London. It may be that to some extent this prioritisation reflects the Council having less scope to act, able only to *lobby* for improvements, rather than make these directly. However, it is likely that rail links are considered a lower priority as travelling to London represents something that is not necessarily part of the day to day life of the average Maidstone resident. This extends to those who commute out of the borough to work, for whom road links to neighbouring Kent towns appear to be a more immediate priority.

Improving rail links to the capital is highlighted by respondents to the business survey as something they would prioritise, given that they consider the current situation a constraint on growth. This may also be something that will be important in attracting new businesses to locate in the borough,







suggesting that it could be considered a *strategic* concern, even if it does not feature on the everyday radar of most residents.

Transport issues play a key role in attitudes towards a potential new employment site at Junction 8 but the same concerns feature as a reason for both support and objection, depending on how the likely future impact of the site on the road network is interpreted. This suggests a need to try to ensure that secondary benefits of this kind, for example reduced pressure on roads in the town centre or improvements to the junction itself, can be achieved and that these feature in any communication about the scheme.

## **Evidence of Maidstone as an entrepreneurial borough**

The survey findings support the idea that Maidstone is an *entrepreneurial* borough, identified as a key strength in the EDS. There appears to be particular support for the idea of trying to encourage growth from within, with helping to grow existing local businesses prioritised above attracting new businesses to the borough. A high level of importance is also attached to helping local residents who would like to start their own business and help and support for small businesses features as a key theme among spontaneous suggestions for action.

Self-employed residents surveyed suggest that they would appreciate assistance from the Council, including calling for practical measures that would help them, including access to appropriate business space and leniency on issues such as business rates and "red tape".

The findings suggest that young people may be particularly interested in entrepreneurship, with younger residents expressing an interest in start-up information, including disseminating this via schools and colleges.





# **APPENDICES**





# Annex 1: Calls made and breakdown of call outcomes

TOTAL NUMBERS DIALLED	21,419
COMPLETED INTERVIEWS	1518
DEFINITE APPOINTMENT	164
GENERAL APPOINTMENT	804
NO REPLY	6805
ENGAGED	300
ANSWER PHONE	2642
MODEM/FAX	69
REFUSAL	6042
COMPANY REFUSAL	34
TERMINATED	150
UNOBTAINABLE	2011
DUPLICATE	46
LANGUAGE BARRIER	34
WRONG NUMBER	183
NOT AVAILABLE IN SURVEY PERIOD	78
SCREENED - WORKING STATUS	108
SCREENED - AGE	431

**Note:** The automated dialler system allows "no response" outcomes, such as no reply or unobtainable numbers, to be quickly noted and moved on from, allowing interviewers to focus on numbers where a "live" respondent picks up.





# Annex 2: Profile of survey respondents compared with residents' profile and weighting scheme applied

355 455 455 456  Working En Status Se Ur St Re HC Ot  Gender M: Fe  Ward Al Ba Be Bc an Bc	mployed elf employed nemployed tudent etired omemaker/ Carer tther fale emale  Illington Ward arming Ward	Achie N 115 176 638 589 628 154 27 22 618 45 24 715 803	%   8%   12%   42%   39%   10%   2%   11%   3%   2%   47%   53%   53%	N 364 258 531 364  834 167 46 106 213 76 76	55%  11% 3% 7% 14% 55%	41% 59% 66%	N   244   379   522   374   827   176   30   40	Proportion % 16% 25% 34% 25% 54% 12% 2% 3%	- 41% - 59% - 66%	
355 455 455 455 456 Working En Status Se Ur St: Re Ho Ot Gender M: Fe Ward Al Ba Be Bc an Bc	5-44 5-64 5-64 5-64 mployed elf employed nemployed tudent etired omemaker/ Carer tther fale emale  Illington Ward arming Ward	115 176 638 589 628 154 27 22 618 45 24 715 803	8% 12% 42% 39% 41% 10% 2% 1% 41% 3% 2%	364 258 531 364 834 167 46 106 213 76	24% 17% 35% 24% 55% 11% 3% 7% 14%	59%	244 379 522 374 827 176 30	16% 25% 34% 25% 54% 12% 2%	- 59%	
Jasa Jasa Jasa Jasa Jasa Jasa Jasa Jasa	5-44 5-64 5-64 5-64 mployed elf employed nemployed tudent etired omemaker/ Carer tther fale emale  Illington Ward arming Ward	176 638 589 628 154 27 22 618 45 24 715 803	12% 42% 39% 41% 10% 2% 1% 41% 3% 2%	258 531 364 834 167 46 106 213 76 76	17% 35% 24% 55% 11% 3% 7% 14%	59%	379 522 374 827 176 30	25% 34% 25% 54% 12% 2%	- 59%	
Working En Status Se Ur St. Re Hc Ot Sender Mard Al Ba Be Bc an Bc	mployed elf employed nemployed tudent etired omemaker/ Carer ther fale emale  Illington Ward stret  manual contents  manual c	638 589 628 154 27 22 618 45 24 715 803	42% 39% 41% 10% 2% 1% 41% 3% 2%	531 364 834 167 46 106 213 76 76	35% 24% 55% 11% 3% 7% 14%	66%	522 374 827 176 30	34% 25% 54% 12% 2%		
Morking En Status Se Ur St: Re Hc Ot Sender Mard Al Ba Be Bc an Bc	mployed elf employed nemployed tudent etired omemaker/ Carer tther fale emale  Illington Ward	589 628 154 27 22 618 45 24 715 803	39% 41% 10% 2% 1% 41% 3% 2%	834 167 46 106 213 76 76	24% 55% 11% 3% 7% 14%	66%	374 827 176 30	25% 54% 12% 2%		
Working En Status Se Ur St Re Hc Ot Sender M. Fe Mard Al Ba Be Bc an Bc	mployed elf employed nemployed tudent etired omemaker/ Carer tther fale emale  Illington Ward arming Ward	628 154 27 22 618 45 24 715 803	41% 10% 2% 1% 41% 3% 2%	834 167 46 106 213 76 76	55% 11% 3% 7% 14%		827 176 30	54% 12% 2%	66%	
Sender M. Fe  Ward Al  Ba  Be  Be  Be  Be  Be  Be  Be  Be  Be	elf employed nemployed tudent etired omemaker/ Carer tther fale emale  Illington Ward	154 27 22 618 45 24 715 803	10% 2% 1% 41% 3% 2%	167 46 106 213 76 76	11% 3% 7% 14%		176 30	12% 2%	66%	
Ur St: Ree Ho Ot Sender M. Fe  Vard Al Ba Be Bo an	nemployed tudent etired omemaker/ Carer tther fale emale  Illington Ward	27 22 618 45 24 715 803	2% 1% 41% 3% 2%	46 106 213 76 76	3% 7% 14%	3/1%	30	2%		
String Research Resea	tudent etired omemaker/ Carer tther fale emale  Illington Ward arming Ward	22 618 45 24 715 803	1% 41% 3% 2%	106 213 76 76	7% 14%	3/1%				
Red Hot Ot	etired omemaker/ Carer ther  fale emale  Illington Ward arming Ward	618 45 24 715 803	41% 3% 2% 47%	213 76 76	14%	3/1%	40	3%		
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Otton Gender M. Fe  Vard Al  Ba  Be  Bc  BC	ther  fale emale  Ilington Ward arming Ward	715 803	2% 47%	76	5%	3470	379	25%	34%	
Sender M. Fe  Vard Al  Ba  Be  Bc  an	fale emale Ilington Ward arming Ward	715 803	47%				47	3%		
Vard Al Ba Be Bc	emale  Ilington Ward  arming Ward	803		744	5%		21	1%		
Vard Al Ba Be Bc	emale  Ilington Ward  arming Ward	803		744						
Nard Al Ba Be Bc an	llington Ward arming Ward		53%		49%		744	49%		
Ba Be Bc an	arming Ward	59		774	51%		775	51%		
Ba Be Bc an	arming Ward	59								
Be Bo an Bo		55	4%	67	4%		67	4%		
Bo an Bo		53	3%	23	1%		23	1%		
Bo an Bo	earsted Ward	61	4%	79	5%		79	5%		
Вс	oughton Monchelsea nd Chart Sutton Ward	53	3%	24	2%		24	2%		
Br	oxley Ward	60	4%	76	5%		76	5%		
	ridge Ward	58	4%	62	4%		62	4%		
	oxheath and Hunton /ard	61	4%	70	5%		70	5%		
De	etling and Thurnham /ard	53	3%	27	2%		27	2%		
Do	ownswood and Otham /ard	53	3%	27	2%		27	2%		
Ea	ast Ward	63	4%	87	6%		86	6%		
Fa	ant Ward	67	4%	101	7%		102	7%		
	arrietsham and enham Ward	59	4%	59	4%		59	4%		
He	eadcorn Ward	58	4%	52	3%		52	3%		
	eath Ward	58	4%	59	4%		59	4%		
Hi	igh Street Ward	64	4%	101	7%		102	7%		
Le	eeds Ward	56	4%	23	1%		23	1%		
Lo	oose Ward	53	3%	24	2%		24	2%		
	Narden and Yalding	61	4%	76	5%		76	5%		
No	orth Downs Ward	53	3%	23	1%		23	1%		
No	orth Ward	62	4%	88	6%		88	6%		
	ark Wood Ward	59	4%	62	4%		62	4%		
									-	
Sh	hepway North Ward	60	4%	79	5%		79	5%		
Sh	hepway South Ward	58	4%	58	4%		59	4%		
So	outh Ward	62	4%	91	6%		91	6%		
	taplehurst Ward	59	4%	55	4%		55	4%		
Su	utton Valence and angley Ward	53	3%	26	2%		26	2%		





# **Annex 3: Respondent Profile – Further Information**

The below information on the profile of survey respondents was captured but not used for weighting:

Item	Description	Achieved	
		N	%
Working vs. not			
working	In work	782	52
	Not in work	736	48
Working location	Within Maidstone	447	57
	Outside of Maidstone	335	43
Urban vs. rural	Urban	670	44
	Rural	848	56
Ethnicity	White British	1396	92
	White Irish	5	<1
	Other white background	55	4
	White and Black Caribbean	2	<1
	White and Black African	2	<1
	Other mixed background	2	<1
	Indian	7	<1
	Pakistani	0	0
	Bangladeshi	0	0
	Other Asian background	8	1
	Black or Black British - Caribbean	2	<1
	Black or Black British - African	5	<1
	Other Black or Black British	2	<1
	Chinese	2	<1
	Other ethnic group	18	1
	Refused	12	1
Long standing illness			
/ Disability / Infirmity	Yes	1259	83
	No	254	17
	Prefer not to say	5	<1





# Annex 4: Sentiment Scores for a new business park at Junction 8 of the M20 by ward

Score = average calculated by applying values to support-object scale as follows:

Support strongly = 5, Support somewhat = 4, Neither support nor object = 3, Object somewhat = 2, Object strongly = 1.

Bearsted Ward	1.59
Leeds Ward	2.08
North Downs Ward	2.13
Detling and Thurnham Ward	2.19
Downswood and Otham Ward	2.64
Harrietsham and Lenham Ward	2.64
Sutton Valence and Langley Ward	2.66
Boughton Monchelsea and Chart Sutton Ward	2.78
Boxley Ward	3.08
Heath Ward	3.18
Shepway South Ward	3.22
Headcorn Ward	3.26
North Ward	3.36
East Ward	3.39
Loose Ward	3.41
Fant Ward	3.48
Coxheath and Hunton Ward	3.49
Marden and Yalding Ward	3.50
Allington Ward	3.56
South Ward	3.58
Staplehurst Ward	3.58
Shepway North Ward	3.60
Bridge Ward	3.68
High Street Ward	3.70
Barming Ward	3.71
Park Wood Ward	3.84





# **Annex 5: Residents' Survey Questionnaire**

## **Maidstone Borough Council EDS Consultation – Final Questionnaire**

#### **INTRODUCTION**

Good <morning / afternoon / evening>. My name is <INSERT INTERVIEWER NAME>. I am calling on behalf of Maidstone Borough Council from an independent research company called Facts International.

We would appreciate your help with a short survey about your views on Maidstone Borough Council's plans to grow the local economy, both urban and rural, and make the Borough more prosperous.

Depending on your answers, this should take around 10 minutes.

The call may be monitored or recorded for the purpose of training or quality control.

Is now a convenient time to talk?

#### IF "YES" START SURVEY

IF "NO" PLEASE SET AN APPOINTMENT OR, IF THE RESPONDENT DOES NOT WISH TO CONDUCT THE SURVEY, ENTER APPROPRIATE REFUSAL CODE AND THANK THEM FOR THEIR TIME IF THE CUSTOMER SAYS THEY ARE NOT FLUENT IN ENGLISH AND THEY ASK IF SOMEONE ELSE COULD TRANSLATE THE QUESTIONS ON THEIR BEHALF, THEN ALLOW THIS PERSON TO COMPLETE THE SURVEY.

#### **QUOTAS**

#### **Ward Quotas (Strict)**

Ward	Quota
Allington Ward	58
Barming Ward	53
Bearsted Ward	60
Boughton Monchelsea and Chart Sutton Ward	53
Boxley Ward	60
Bridge Ward	58
Coxheath and Hunton Ward	60
Detling and Thurnham Ward	53
Downswood and Otham Ward	53
East Ward	62
Fant Ward	64
Harrietsham and Lenham Ward	58





Headcorn Ward	56
Heath Ward	58
High Street Ward	64
Leeds Ward	53
Loose Ward	53
Marden and Yalding Ward	60
North Downs Ward	53
North Ward	62
Park Wood Ward	58
Shepway North Ward	60
Shepway South Ward	58
South Ward	62
Staplehurst Ward	58
Sutton Valence and Langley Ward	53
TOTAL	1,500

## **Demographic Monitoring Quotas**

These will be set at the beginning of the survey but may be relaxed closer to completion – weighting will then be used to correct for any differences between the interviewee profile and the profile of Borough residents

Gender	Quota
Male	735
Female	765
Total	1,500

Age	Quota
18-34	354
35-49	416
50-64	367
65+	363
Total	1,500

Working	
Status	Quota
In work	1,005
Not	495
working	495
Total	1,500





#### **SCREENER**

#### SAY TO ALL

To ensure that our research accurately represents the views of Maidstone residents, I firstly need to ask you a few questions about yourself

#### **ASK ALL**

**S1** 

Could you please tell me your postcode?

Write In

- S2. INTERVIEWER: PLEASE CODE THE GENDER OF THE RESPONDENT
- 1. Male
- 2. Female

#### **ASK ALL**

S3.

Which of the following age groups do you fall into?

READ OUT AS NECCESSARY. CODE ONE ONLY.

- 1. 18 24
- 2. 25 34
- 3. 35 44
- 4. 45 54
- 5. 55 64
- 6. 65 74
- 7. 75+

#### ASK ALL

S4. Which of the following best describes you? Are you...?

READ OUT IF NECCESSARY. CODE ONE ONLY.

- 1. Employed
- 2. Self-employed
- 3. Unemployed
- 4. Retired
- 5. Student
- 6. Carer/ homemaker
- 7. Other (specify)

#### ASK ALL EMPLOYED AND SELF-EMPLOYED RESIDENTS (Code 1-2 at S4)

Q7. And do you work...:

READ OUT. CODE ONE ONLY.

- 1. Within Maidstone Borough
- 2. Outside of Maidstone Borough





#### **QUESTIONS**

#### **ASK ALL**

Q1

In order to improve Maidstone and its economy, the Borough Council has identified areas of activity to focus on over the next 16 years. For each activity, could you please tell me how important this is to you. Please use a scale of 1-10, where 10 is very important and 1 not at all important.

#### READ OUT STATEMENTS. ROTATE LIST.

- A. Creating enough local jobs to meet the needs of the growing population
- B. Helping to grow local businesses and making them more competitive
- C. Attracting new businesses to the Borough
- D. Working with schools, the college and training organisations to ensure residents have the skills needed to get jobs locally
- E. Helping residents who want to start their own business
- F. Improving public transport and encouraging walking and cycling
- G. Lobbying for better rail services to London from Maidstone East
- H. Lobbying to retain High Speed Rail Services and increasing their frequency
- I. Working to improve the availability of super fast Broadband across the Borough

10 – Very Important	10
9	9
8	8
7	7
6	6
5	5
4	4
3	3
2	2
1 – Not at all important	1
Don't know (DO NOT READ OUT)	11

#### **ASK ALL**

Q2

To what extent do you agree that the Council should prioritise the following in order to improve Maidstone?

#### READ OUT STATEMENTS. ROTATE LIST.

- A. Tackling congestion and improving roads
- B. Improving public transport
- C. Improving the quality of public spaces and streets
- D. Improving the range of shops in the town centre
- E. Reducing the number of empty offices in the town centre
- F. Redeveloping derelict or unsightly property
- G. Improving the quality of existing housing
- H. Improving leisure opportunities

#### READ OUT. CODE ONE ONLY.

1. Agree strongly



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- 2. Agree somewhat
- 3. Neither agree nor disagree
- 4. Disagree somewhat
- 5. Disagree strongly
- 6. Don't know (Do not read out)

#### **ASK ALL**

Q3

Over the next 16 years, Maidstone's population will grow by around 20%, meaning an extra 17,300 jobs will be needed for our residents. To deliver as many of these jobs as possible in the Borough the Council believes there is a need to build a new business park at Junction 8 of the M20. To what extent would you support this idea? Would you....

READ OUT. CODE ONE ONLY.

- 1. Support strongly
- 2. Support somewhat
- 3. Neither support nor object
- 4. Object somewhat
- 5. Object strongly
- 6. Don't know (Do not read out)

Q4a. Why would you support a new business park at Junction 8?

Write in

ASK ALL WHO WOULD OBJECT TO A NEW SITE AT JUNCTION 8 (CODES 4-5 AT Q2)
Q4b. Why would you object to a new business park at Junction 8?

ASK ALL WHO WOULD SUPPORT A NEW SITE AT JUNCTION 8 (CODES 1-2 AT Q2)

#### **ASK ALL**

Write in

Q5. Is there anything else you think the Council should be doing to improve the local economy?

- 1. No
- 2. Don't Know
- 3. Yes Write in

#### SAY TO ALL

That is all the questions I have on the Councils' future activities and priorities. However, I would now like to ask some questions about yourself to allow us to compare the views of different types of residents, and to help us to ensure a range of views are represented.





Maidstone Borough Council is committed to Equal Opportunities. I can reassure you that the information you provide in this section will not be linked to any comments you make, and will not be linked to your name, address or other personal identifier. The information will be used for monitoring purposes only and processed in accordance with the Data Protection Act 1998.

#### **ASK ALL**

 ${\tt Q10}.$  Which ethnic group would you say you belong to?

READ OUT AS NECCESSARY. CODE ONE ONLY.

- 1. White British
- 2. White Irish
- 3. Other white background (please write in)
- 4. White and Black Caribbean
- 5. White and Black African
- 6. Other mixed background (please write in)
- 7. Indian
- 8. Pakistani
- 9. Bangladeshi
- 10. Other Asian background (please write in)
- 11. Black or Black British Caribbean
- 12. Black or Black British African
- 13. Other Black or Black British (please write in)
- 14. Chinese
- 15. Other ethnic group (please write in)

#### **ASK ALL**

Q11. Would you consider yourself to have a long standing illness, disability or infirmity? READ OUT IF NECCESSARY. CODE ONE ONLY.

- 1. Yes
- 2. No
- 3. Prefer not to say

#### ASK ALL WITH ILLNESS/ DISABILITY (CODE 1 AT Q11)

Q12. And does this illness or disability limit your activities in any way?

READ OUT IF NECCESSARY. CODE ONE ONLY

- 1. Yes
- 2. No
- 3. Don't know/ Prefer not to say

#### **THANK AND CLOSE**





#### **Annex 6: Open Consultation and Business Survey Materials**

#### **Economic Development Strategy Public Consultation**

A public consultation on Maidstone Borough's Economic Development Strategy is taking place between Monday 15<sup>th</sup> December 2014 and Friday 6<sup>th</sup> February.

This is a key strategy for the Council and will impact on the economic, social and environmental wellbeing for the whole of the borough. It has been produced alongside the work being undertaken on the Local Plan.

Maidstone's population is forecast to grow significantly over the next 16 years. Key to this growth will be ensuring sufficient jobs are created to meet the needs of the growing population. Delivery of appropriate employment land and support to business development will be critical in achieving this aim.

The Strategy aims to set out the key economic challenges and opportunities faced by the Borough over the next 16 years and the actions needed to deliver jobs and prosperity for all.

We would welcome your comments on the strategy and have produced some key questions, which we would like you to consider within your response. We are also happy to receive any other general comments that you have on the strategy. The full Economic Development Strategy can be viewed by clicking on <a href="http://maidstoneeconomicdevelopmentstrategydraftconsultatation">http://maidstoneeconomicdevelopmentstrategydraftconsultatation</a>. A State of the Economy report has also been produced which provides a statistical analysis of how the economy has changed particularly since the recession, <a href="http://maidstonestateoftheeconomy">http://maidstonestateoftheeconomy</a>.

#### How to comment:

You can comment on the documents using these methods:

by completing the online questionnaire - <a href="http://onlinequestionnnaire">http://onlinequestionnnaire</a>

by completing the attached questionnaire and sending it back to us in the pre-paid envelope by the  $6^{th}$  February 2015.

by emailing economicdevelopment@maidstone.gov.uk. Please make sure Maidstone Economic

Development Strategy is in the subject title.

or by writing to us at Economic Development Unit, Maidstone Borough Council...





#### **Economic Development Strategy Summary**

#### **Our Challenges**

Maidstone today stands at a crossroads. The national economy is starting to grow after a long period of recession that affected Maidstone more adversely than its neighbours in some ways. 1,900 jobs have been lost since 2009 many of which have been in the public sector, output has grown more slowly than in Kent overall, and the town centre has slipped down the retail rankings. More residents are having to travel outside of the Borough to work compared to 2001. Earnings for Maidstone residents have been in decline since 2010 and now stand for the first time in over 10 years below the GB average. Maidstone resident earnings (2013) are the third lowest in Kent, and workplace earnings are the second lowest in Kent. It has not been all bad news though - the population has grown and is forecast to continue to grow, there has been recent private sector job growth, and more new businesses are being created and surviving than before. Investors are coming forward with new proposals that could bring significant benefits for Maidstone.

Over the lifetime of the Local Plan (2031) the working age population is forecast to grow by over 17,300 people. However it is considered by the Council's consultants, GVA, that the economy is only capable of producing between 7,800 and 14,400 jobs during the same period. This will mean more residents will need to commute out of the Borough to find work. Only if the actions proposed in this Strategy are delivered, will the upper jobs target be reached.

The main strengthens, weaknesses, opportunities and threats facing the Maidstone economy are as follows:

#### **Strengths**

- Good strategic transport links
- Attractive business location opportunities around motorway junctions
- High quality environment
- Opportunities in the health and medical growth sectors
- Significant proportions of economically active residents
- High proportions of residents employed in technical and associate professional occupations
- Growth in knowledge based economy sectors
- Diverse and broad sectoral mix
- High levels of entrepreneurship
- Good school performance in GCSEs and A levels

#### Weaknesses

- Poor rail connectivity to London compared to neighbouring towns
- Relatively low levels of productivity
- Gap between resident and workplace earnings
- Low qualification profile and the gap widening with other places
- High dependency on public sector employment
- Low proportion of managerial level occupations
- Lack of employment in key knowledge sectors
- Loss of HE provision
- Maidstone town centre is falling in the retail hierarchy.
- Lack of suitable retail units that meet retailer requirements
- An abundance of low quality secondary office space in the town centre and stagnant office market demand for secondary space
- Low level of delivery of new high quality floorspace across all property types



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#### **Opportunities**

- The working age population is forecast to grow
- Strong base of entrepreneurs to further develop
- Out commuting of higher skilled workers provides future business growth opportunities
- To build sector strengths based around the proposed expansion of Kent Institute of Medicine and Surgery and Maidstone Medical Campus
- To build Higher Education capacity with a focus on health-related opportunities relating to the Maidstone Medical Campus and the University for the Creative Arts provision at Maidstone Studios
- Ability to utilise the M20 and junctions of it, to attract regional and nationally focused activities.
- Availability of employment sites for development at Junction 7
- To increase the attractiveness of the town centre and enhance retail and leisure offer the through proposed developments

#### **Threats**

- Decreasing proportion of the population in the 30-59 age hand
- Major growth proposals in neighbouring local authority areas
- Competition from established locations for 'value added' sectors
- Global competition
- Dominance of Kings Hill in the regional office market
- Competition from neighbouring centres for local business seeking to expand and inward investment opportunities
- Proposals for out-of-town retail developments which could threaten the town centre if poorly planned.
- Limited scale market

The overall approach adopted in this strategy is about making the most of our many economic assets, while at the same time protecting those that make Maidstone a special place. We want to support our businesses to grow, creating jobs for all of our residents and ensuring they are equipped with the skills to maximise their potential.

#### **Our Vision**

By 2031 our vision for Maidstone is:

"A model '21st century county town, a distinctive place, known for its blend of sustainable rural and urban living, dynamic service sector-based economy, excellence in public services, and above all, quality of life."

#### **Our Objectives:**

By 2031 we aim to:

- 4. Enable the creation of 14,400 jobs in a range of sectors and occupations
- 5. Raise GVA per head to the level of the South East
- 6. Raise the skills profile of Maidstone to the South East average

The strategy sets out how we will achieve our vision and identifies a series of priority actions to capitalise on our assets and the opportunities we have to strengthen the economy and create the right conditions for economic growth.

#### **Our Priorities:**

1. Retaining and attracting investment - We will support existing businesses to grow and also work to attract new employers to the borough, creating job opportunities for all residents across a range of sectors. A recent report produced by consultants GVA to consider whether the Borough's existing employment sites are fit for purpose and meet modern business needs concluded "for the borough"



#### Maidstone Draft EDS - Residents' Consultation



to realise it's economic potential, there is a need to provide new employment land to both accommodate the scale of growth forecast but, equally importantly, to diversify the portfolio of sites to ensure different forms of demand and floorspace can be accommodated." The GVA report strongly advocates the allocation of a new employment site along the motorway corridor.

- **2. Stimulating entrepreneurship** We will create a more entrepreneurial and innovative economy, supporting new business start-ups and those with high growth potential to move up the value chain.
- **3** .Enhancing the town centre We will promote the regeneration of Maidstone town centre as a high quality retail and leisure destination, and as a place to live and work.
- **4. Meeting the skills needs** We will ensure that residents are equipped with skills for work and that the skills needs of businesses are being met. We will support the expansion of the Higher Education sector to increase the number of graduates in the workforce, supporting initiatives such as the Kent Institute of Medicine and Surgery (KIMS) and Maidstone Medical Campus, as well as the University of the Creative Arts (UCA) expansion at Maidstone Studios.
- **5. Improving the infrastructure** We will invest in infrastructure to drive economic growth including the transport network and digital infrastructure.

There are a number of actions proposed to deliver the Strategy which are set out in the main document.

#### **Our Actions:**

Our key transformational actions:

- 1. Producing and implementing a new vision for Maidstone Town Centre.
- 2. Maximising the opportunities presented by Maidstone Medical Campus.
- 3. Allocating a new employment site at Junction 8 to meet modern business needs.
- 4. Producing and implementing a new masterplan for Eclipse Business Park.

We recognise that there are many partners involved in taking forward the opportunities identified and there is a clear leadership role for Maidstone Borough Council to play in coordinating, promoting and actively working with the business community to achieve the economic vision.





Partly



Questions:
1. Do you agree with that these are the correct challenges faced by the Borough?
Yes
No
Partly
If no or partly please explain
2. Do you agree with the SWOT analysis
Yes
No
Partly
If no or partly please explain
3. Do you agree with the vision?
Yes
Yes No
No
No Partly
No Partly If no or partly please explain
No Partly If no or partly please explain 4. Do you agree with the 3 Objectives
Partly If no or partly please explain 4. Do you agree with the 3 Objectives Yes
No Partly If no or partly please explain 4. Do you agree with the 3 Objectives Yes No
No Partly If no or partly please explain 4. Do you agree with the 3 Objectives Yes No Partly
No Partly If no or partly please explain 4. Do you agree with the 3 Objectives Yes No Partly If no or partly please explain



#### Maidstone Draft EDS - Residents' Consultation



If no or partly please explain

6. Do you agree with the Key transformational actions proposed including the need for a new business park at Junction 8
Yes
No
Partly
If no or partly please explain
8. What do you feel are the key factors needed to support good growth?
8. Do you have any other comments or suggestions on the Economic Development Strategy?
9. What is you name, business name (if a business) address, post code, email, telephone number.
10. Are you happy for us to keep your details and email you with news and information regarding Maidstone's growth.
Yes
No
SUBMIT





#### **Annex 7: About Facts International**

**Facts International** is an independent Market Research company based in Ashford, Kent. Established in 1985, the agency covers all research methodologies and provide services to high profile clients across the Private, Public and Third Sectors, abiding by the highest quality standards. Facts International is a company partner of the Market Research Society (MRS) and holds numerous quality standards. In 2011 Facts became the first research company in the UK to be awarded the prestigious Gold Investor in People award. For more information see <a href="https://www.facts.uk.com">www.facts.uk.com</a>.

# Maidstone Draft Economic Development Strategy 2015-2031: Residents' Consultation Executive Summary



### **Prepared by:**



### On behalf of:



January 2015

# Maidstone Draft Economic Development Strategy 20152031: Residents' Consultation

#### **Executive Summary**

Between January 5<sup>th</sup> and January 20<sup>th</sup> 2015, 1,518 Maidstone residents took part in a 10 minute telephone interview seeking their views on Council priorities for the next 16 years. They were asked questions related to the priorities outlined in the borough's Economic Development Strategy (EDS), in order to test the resonance of these priorities with the local population.

The survey was structured to ensure representation of key sub-groups of Maidstone residents and the final data was weighted to reflect the profile of the borough as a whole.

Consultation activities around the EDS also included an 'open consultation' allowing residents to view and comment on relevant documents via the Council's website and an email survey of businesses.

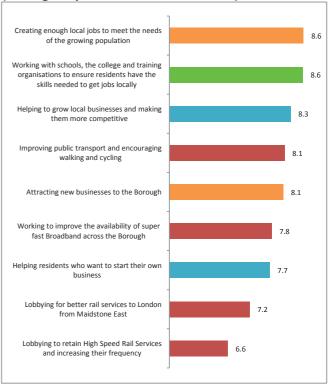
The key findings from the consultation are set out below.

## Maidstone residents generally appear to be in agreement with the priorities outlined in the

The consultation survey suggests that the feelings and preferences of Maidstone residents are closely aligned with the priorities outlined in the EDS. Residents give an average importance score of at least 7 out of 10 for eight of the nine the EDS-related priorities put to them, and this average score is closer to at least 8 out of 10 for seven areas.

Figure 1: Importance of key activity areas to Maidstone residents

(Average importance score – out of 10)



Base: 1,518 Residents.

#### **Key (Relevant EDS priorities)**

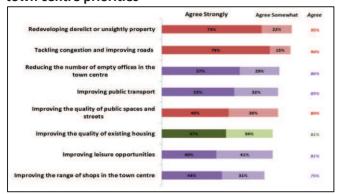
Retaining and attracting	
investment Stimulating	
entrepreneurship	
Meeting the skills needs	
Improving the	
infrastructure	

At least three quarters of residents would agree that each of the infrastructure, housing and town centre activity areas they were asked about should be prioritised and this figure rises to 95% for redeveloping derelict or unsightly property, the action gaining the highest level of support.





Figure 2: Agreement with infrastructure, housing and town centre priorities



Base:1,518 Residents

#### **Key (Relevant EDS priorities)**

Enhancing the	
town centre	
Improving the	
infrastructure	
Improving	
housing	

While there are variations in the importance attached to different priorities by different types of residents, none of the priorities tested appears overly polarising and the lowest average importance rating given by any sub-group (a score of 5.2 given by residents of Boughton Monchelsea & Chart Sutton ward to 'Lobbying for better rail services to London from Maidstone East') sits above 5 out of 10.

When given the opportunity to suggest anything further that could be done to improve the local economy, residents tended to mention activities linked to the key principles of the EDS, notably improving the town centre, enhancing the borough's infrastructure and creating high level jobs.

Figure 3: Thematic grouping of spontaneous suggestions for other action the Council should take to improve the local economy (Most common themes)

Theme area	%
Theme area	mentioning
Focus on the town centre and its appearance and bring in	16%
better shops, cafes and businesses	10%
Improve roads	14%
Create more diverse local jobs and apprenticeships, including	100/
well paid, quality jobs, not just service jobs	10%
Improve infrastructure e.g. the number of schools, doctors,	100/
supermarkets etc	10%
Reduce parking fees, more parking spaces, better use of traffic	00/
wardens and Park & Ride	9%
Improvements to public transport including cheaper fares and	70/
improvements to bus and train services	7%
Decrease congestion and avoid grid lock	7%
Build on existing sites and brown fields to maintain open,	70/
green spaces	7%
Encourage small business including offering opportunities and	
smaller spaces for businesses, emphasising production and	7%
industry rather than large supermarkets	
Reduce shop and business rates/ rents	4%
Maximise the river, improve the riverside, make the most of	4%
the new bridge	4%
Make areas look nicer, tidier and smarter	3%
Create new houses, including by converting empty offices into	3%
accommodation	5%
Offer amenities for younger people - after school clubs,	3%
playgroups	97.5
Better planning/ planning permission	3%
Stop wasting money/ prioritise budgets	3%

Base: 795 residents making a suggestion. Table shows theme areas mentioned by at least 3% of respondents. Multiple responses possible.

#### **Key (Relevant EDS priorities)**

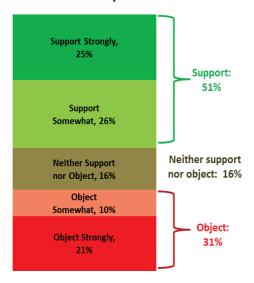
, ,	
Retaining and	
attracting	
investment	
Stimulating	
entrepreneurship	
Enhancing the	
town centre	
Improving the	
infrastructure	
Improving housing	
Creative/ cultural	
offer	
Other	

While reactions to the idea of a new employment site at Junction 8 were mixed, over half of residents said they would support this, with a further 1 in 6 having no opinion. Those who would object represent less than a third of those interviewed and are most likely to live within neighbouring wards.





Figure 4: Levels of support and objection to the idea of a new business park at Junction 8 – All residents



Base:1,518 Residents

Agreement with the content of the EDS also extends to responses to the open consultation and business survey, with very few respondents noting any divergence between their views and the key elements of the strategy.

## Local jobs and skills are of prime importance to residents, who are able to take a long term view of priorities for the borough

It is fitting that the "twin" priorities of 'Creating enough local jobs to meet the needs of the growing population' and 'Working with schools, the college and training organisations to ensure residents have the skills needed to get jobs locally' share joint first place as the most important to Maidstone citizens. These two areas are inextricably linked and this is highlighted in the comments made by residents and respondents to the open consultation and business survey as well as in the EDS itself.

"They should help the youngsters regarding their prospects for work."

Female, 75+, Retired, Shepway South Ward

"They need to provide more educational opportunities for people on benefits."

Male, 35-44, Self-employed (Within Maidstone), South Ward

Both these areas receive an average importance rating of 8.6 out of 10 and are rated 10 out of 10 for importance by almost half of respondents. Further, a call to create more diverse, high quality local jobs, including mentions of apprenticeships, represents the third most common theme among spontaneous suggestions for additional activity to be undertaken by the Council.

The high importance attached to local job creation and skill development extends beyond those who would directly benefit from these initiatives to older, retired people. Older members of the community see these goals as worthwhile either because of the potential benefits for their own younger family members or out of concern for or pride in the borough as a whole.

"It took my grandson ages to get a job when he left school. How are they meant to get experience when nobody will employ them in the first place?"

Female, 65-74, Retired, Harrietsham & Lenham Ward

"Quality not quantity of jobs – jobs that last."

Male, 55-64, Retired, North Downs Ward

Those who currently commute out of the borough to work appear less engaged with local priorities generally, and this includes interest in the creation of local jobs. If out-commuters are happy with their current situation and reluctant to move to newly created local positions, this will make upskilling of new entrants to the labour force; including young people, the unemployed and those returning to work from carer/ homemaker roles; even more important.

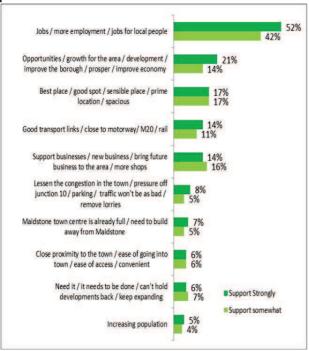
The importance of local employment creation to Maidstone residents is further demonstrated by the position of this consideration as the top reason to support a new employment site at Junction 8 of the M20, mentioned by more than half of those who would strongly support this development. This is also an important rationale for those who would "support somewhat". Comments made by this group suggest that some see the development as a "necessary evil", with the need for job creation outweighing other concerns around environmental impact or a preference for other priorities, such as town centre





regeneration, that would more immediately affect their own quality of life.

Figure 5: Top 10 reasons to support a new business park at Junction 8



Bases: Support Strongly = 355 respondents, Support Somewhat = 360 respondents. Multiple responses possible. Top 10 answers shown.

The importance of priorities such as local job creation and upskilling to residents, as well as the comments made around these topics, suggest that Maidstone citizens are able to take a long term view when assessing the priorities they consider most important, supporting initiatives that may require planning and investment over many years, rather than just "quick fix" solutions.

Indeed, a key area where the views of those responding to the open consultation and business survey diverge from the principals of the EDS is a feeling that the strategy as a whole and the vision in particular, is not forward-looking enough, lacking ambition and distinctiveness.

#### The potential for infrastructure and "quality of life" improvements is particularly valued

At the same time, residents are keen that the Council takes action on infrastructure improvements, especially 'redeveloping derelict or unsightly property' and 'tackling congestion and improving roads', both of which receive almost universal agreement. The importance of infrastructure activity also comes through strongly in the comments made by residents

when asked what else the Council could be doing to improve the local economy.

"Derelict properties should be done up to look better. Empty shops make the town look very unattractive.' Male, 35-44, Employed (outside of Maidstone), Marden and **Yalding Ward** "People are being put off of Maidstone. It's a miserable driving experience, we try not to do it if we can.

Male, 55-64, Retired, Staplehurst Ward

Improvements to infrastructure represent the type of activity that can have an immediate, tangible and visible impact for residents, meaning that it is unsurprising that they are valued. This activity is less obviously linked to economic development than work to create local jobs or upskill residents, but it will help to increase the *quality of life* that residents enjoy. This is highlighted in the EDS as a factor contributing to a successful local economy by indirectly driving economic competitiveness and as something that is important for attracting new investment. It is therefore identified as an overarching element of the EDS vision for 2031.

Infrastructure improvements can be seen as a "win win" activity, with these not only improving the lives of existing local residents but also playing a role in attracting and retaining skilled employees and high quality businesses.

#### There is some tension between rural and urban priorities

In reviewing the survey responses, a certain tension can be seen between economic goals, such as creating jobs, and quality of life factors like the borough's unique rural environment, with many residents noting that a balance needs to be struck. This echoes the EDS commitment to achieving growth sustainably without sacrificing the environmental qualities that make Maidstone a special place.

This tension is particularly evident in the views of residents in neighbouring rural wards towards the potential creation of a new employment site at Junction 8 of the M20. These residents are rightly concerned about the nature of any development in this location and the impact it may have on the

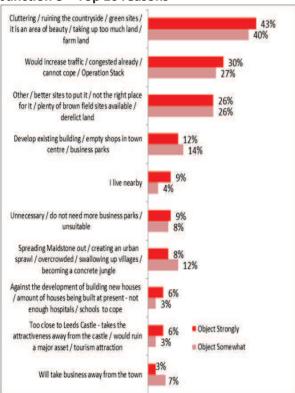




countryside and rural way of life that they see as a key strength of their local area.

Conversely, there is also some resistance to the idea of a new employment site at Junction 8 from urban residents who feel that more focus should be placed on improving in-town locations before looking at out of town developments. This appears to partly stem from residents drawing their own conclusions about what a new site might look like, for example imagining that this might include significant elements of retail units or housing. This group may be more receptive to the idea of a new Junction 8 employment site if given fuller information on what exactly this would entail.

Figure 3.6: Why object to a new business park at Junction 8 – Top 10 reasons



Bases: Object Strongly = 398 respondents, Object Somewhat = 166 respondents. Multiple responses possible. Top 10 answers shown.

There are also some other differences in the prioritisation of activities by rural and urban residents. For those living in rural areas, especially in certain wards where connectivity is a particular issue, working to improve the availability of super-fast broadband across the borough is a key priority. In contrast, urban dwellers are more likely to prioritise improvements to rail services, as well as having a greater desire to attract new businesses to the borough.

#### Transport issues are a key concern

Maidstone's transport links emerge from the survey as a key area of concern for residents. This relates particularly to congestion, especially on the M20 and town centre roads, and to parking issues.

"The M20 is currently at a standstill every morning and evening around Maidstone. How can any further growth possibly be accommodated unless this is addressed?"

Business Survey Respondent, Male, Creative Sector, Gillingham

However, there does also appear to be a strong interest in improved public transport and in encouraging other car-free options.

Improvements to *local* public transport, for example bus links into the town centre, are prioritised well above lobbying for better rail links to London. It may be that to some extent this prioritisation reflects the Council having less scope to act, able only to *lobby* for improvements, rather than make these directly. However, it is likely that rail links are considered a lower priority as travelling to London represents something that is not necessarily part of the day to day life of the average Maidstone resident. This extends to those who commute out of the borough to work, for whom road links to neighbouring Kent towns appear to be a more immediate priority.

Improving rail links to the capital is highlighted by respondents to the business survey as something they would prioritise, given that they consider the current situation a constraint on growth. This may also be something that will be important in attracting new businesses to locate in the borough, suggesting that it could be considered a *strategic* concern, even if it does not feature on the everyday radar of most residents.

Transport issues play a key role in attitudes towards a potential new employment site at Junction 8 but the same concerns feature as a reason for both support and objection, depending on how the likely future impact of the site on the road network is interpreted. This suggests a need to try to ensure that secondary benefits of this kind, for example reduced pressure on roads in the town centre or improvements to the junction itself, can be achieved and that these feature in any communication about the scheme.





## The survey supports the idea of an entrepreneurial borough

The survey findings support the idea that Maidstone is an *entrepreneurial* borough, identified as a key strength in the EDS. There appears to be particular support for the idea of trying to encourage growth from within, with helping to grow existing local businesses prioritised above attracting new businesses to the borough. A high level of importance is also attached to helping local residents who would like to start their own business and help and support for small businesses features as a key theme among spontaneous suggestions for action.

Self-employed residents surveyed suggest that they would appreciate assistance from the Council, including calling for practical measures that would help them, including access to appropriate business space and leniency on issues such as business rates and "red tape".

The findings suggest that young people may be particularly interested in entrepreneurship, with younger residents expressing an interest in start-up information, including disseminating this via schools and colleges.

"Improve start up information for small businesses which will improve the local economy." Female, 16-24, Employed (Within Maidstone), Barming Ward

"Go to schools and colleges and educate people on starting their own business."

Male, 16-24, Student, Park Wood Ward













Maidstone Economic Development Strategy

2015 - 2031

**June 2015** 

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## **Executive Summary**

Maidstone<sup>1</sup> today stands at a crossroads. The national economy is starting to grow after a long period of recession that affected Maidstone more adversely than its neighbours in some ways. Employment has declined with significant jobs losses in the public sector<sup>2</sup>, output has grown more slowly than in Kent overall<sup>3</sup>, and Maidstone town centre has slipped down the retail rankings<sup>4</sup>. –On the other hand the population has grown and is forecast to continue to grow<sup>5</sup>, there has been recent private sector job growth<sup>6</sup>, and more new businesses are being created and surviving than before<sup>7</sup>. Investors are coming forward with new proposals that could bring significant benefits for Maidstone.

As the economic recovery gathers momentum, Maidstone needs to be in a position to benefit from the emerging growth opportunities. Without concerted action by the council and partners, there is a risk that Maidstone's economy will continue to under perform.

The overall approach adopted in this strategy is about making the most of our many economic assets, while at the same time protecting those that make Maidstone a special place. We want to support our businesses to grow, creating jobs for all of our residents and ensuring they are equipped with the skills to maximise their potential. By 2031 our vision for Maidstone is:

"A model '21st century county town, a distinctive place, known for its blend of sustainable rural and urban living, dynamic service sector-based economy, excellence in public services, and above all, quality of life."

This strategy sets out how we will achieve our vision and identifies a series of priority actions to capitalise on our assets and the opportunities we have to strengthen the economy and create the right conditions for economic growth. These five priorities are:

**Retaining and attracting investment -** We will support existing businesses to grow and also work to attract new employers to the borough, creating job opportunities for all residents across a range of sectors.

**Stimulating entrepreneurship** - We will create a more entrepreneurial and innovative economy, supporting new business start-ups and those with high growth potential to move up the value chain.

**Enhancing Maidstone town centre** - We will promote the regeneration of Maidstone town centre as a high quality retail and leisure destination, and as a place to live and work.

**Meeting the skills needs** – By working closely with our partners we will ensure that residents are equipped with skills for work and that the skills needs of businesses are being met. We will encourage better careers advice in schools and promote apprenticeships and work experience placements in the Council and with businesses. We will support the expansion of the Higher Education sector to increase the number of graduates in the workforce, supporting initiatives such

<sup>&</sup>lt;sup>1</sup> All references to Maidstone" refer to the Borough unless suffixed with Town Centre.

<sup>&</sup>lt;sup>2</sup> P13 Paragraph 3.10 of this Strategy

<sup>&</sup>lt;sup>3</sup> P12 Paragraph 3.4 of this Strategy

<sup>&</sup>lt;sup>4</sup> P29 Paragraph 5.33 of this Strategy

<sup>&</sup>lt;sup>5</sup> P14 Paragraph 3.24 of this Strategy

<sup>&</sup>lt;sup>6</sup> P13 Paragraph 3.9 of this Strategy

<sup>&</sup>lt;sup>7</sup> P14 Paragraph 3.21 of this Strategy

as the Kent Institute of Medicine and Surgery (KIMS) and Kent Medical Campus (KMC)<sup>8</sup>, as well as the University of the Creative Arts (UCA) expansion at Maidstone Studios.

**Improving the infrastructure** - We will invest in infrastructure by working closely with our partners, in particular Kent County Council; a priority being the need for digital accessibility and an adequate transport network across the Borough.

We recognise that there are many partners involved in taking forward the opportunities identified and there is a clear leadership role for Maidstone Borough Council to play in coordinating, promoting and actively working with the business community to achieve the economic vision.

<sup>8</sup> Maidstone Medical Campus was renamed Kent Medical Campus in April 2015

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## 1 Introduction

- 1.1 At the time of writing Maidstone's last Economic Development Strategy in 2008 the economy was in a very different place, poised on the brink of an economic recession which has been one of the longest in our history. Now some six years on the economic recovery is starting to gain momentum and there are real signs of growth.
- 1.2 Like many other places across the UK, Maidstone has fared relatively well in some ways during the recession and badly in others. We have seen overall employment decline but at the same time there has been population growth. Maidstone now stands at a crossroads where the opportunities for economic growth can be seen all around us. However, some tough and bold decisions will be needed to capitalise on these opportunities for the benefit of residents and businesses.
- 1.3 This strategy sets out our ambitions for what we want to achieve by 2031, the opportunities and challenges facing the Maidstone economy and how we will achieve the strategy.

#### **Developing the Strategy**

- 1.4 The council commissioned Shared Intelligence (Si), who are experienced economic development professionals, to help prepare this economic development strategy. Their work included:
  - reviewing the existing vision to ensure that this still meets current aspirations;
  - an assessment of the current state of the Maidstone economy to identify the opportunities and challenges we face the strengths, opportunities, weaknesses and threats;
  - identifying priorities for how we will achieve our ambitions and the interventions to capitalise on Maidstone's economic assets; and
  - formulating a programme of actions to take forward the journey to deliver our vision by 2031.
- 1.5 To inform the development of the strategy, an analysis of the broader national and local economic trends was undertaken to provide the evidence base. The findings of this work are set out in a separate State of the Maidstone Economy report, which sits alongside this strategy.
- 1.6 The views of the business community, key employers and stakeholders have also been considered in developing this strategy. Engagement has come via a number of different channels, including:
  - 1. two workshops with the Maidstone Economic Business Partnership (MEBP) facilitated by Shared Intelligence held on 23<sup>rd</sup> May and 5<sup>th</sup> June 2014;
  - 2. two workshops with Maidstone Borough Councillors the Cabinet on 23rd July and the Overview and Scrutiny Committee on 29th July;
  - 3. a programme of interviews conducted by Shared intelligence in May/June 2014 with 15 key businesses:
  - 4. face-to-face and telephone interviews with 14 key stakeholders; and
  - 5. the results of a business survey undertaken by Maidstone Borough Council in June 2014 with responses from 59 employers.

- 1.7 A consultation draft Strategy was published between the 15th December and the 23rd January. The consultation involved the following:
  - 1. An online form, together with the relevant documents, was put on the consultation page of Maidstone Borough Council's website.
  - 2. A press release was issued to the media and the KM newspaper ran a half page story on it. Social media was used to raise awareness of the consultation. The KM Paper also had a significant feature in their newspaper on the 19th December 2014.
  - 3. The same on-line form was sent to around 1900 businesses across Maidstone borough and three prompts were sent to encourage their participation.
  - 4. Two consultation events were also held, on 13 January 2015. A Parish and Communities event was attended by 33 people, and a business event was attended by 60 people. These events enabled attendees to ask direct questions of officers and members and to engage in a workshop style discussion to offer views and opinions on the Strategy and their own views on what needs to be done to make Maidstone more prosperous. All these views were captured and have been used to inform the final Economic Development Strategy.
  - 5. A telephone survey was used to engage residents. This structured approach enabled the views of a large number of Maidstone residents to be gathered within a short timeframe 1,518 interviews were conducted between January 5th and January 20th 2015 and also allowed interviews to be targeted so the opinions of those participating would be as representative as possible across all residents in the Borough. Quotas were set to ensure fair representation by age, gender and employment status. To allow results to be analysed at a ward level, at least 50 interviews were undertaken in each ward, with larger wards receiving more interviews. The survey lasted 10 minutes on average and consisted of 19 questions, including both multiple choice/ scale questions and those allowing an open /free response.
- 1.8 The consultation process resulted in the following:
  - 1. 25 submissions received from the online survey
  - 2. 25 submissions received from the business survey
  - 3. 60 people attended the business event
  - 4. 33 people attended the Parish and Communities event
  - 5. 14 detailed submissions received from residents, agents, developers and local businesses.
- 1.9 The findings of the consultation process were considered by the Council and informed the final version of this Strategy presented to Policy and Resources Committee on 24<sup>th</sup> June 2015.
- 1.10 This strategy is for the whole of the borough of Maidstone, although it is recognised that the economic needs and opportunities vary geographically. On the one hand the borough has a vibrant rural economy that needs to be supported and on the other, Maidstone is the largest urban area in Kent and the County Town. The strategy sits alongside and informs the emerging Local Plan. It sets out our ambitions and principles for supporting growth of the economy, but does not consider specific employment land allocations which are addressed in the Local Plan.

#### Maidstone in 2031

1.11 The council is committed to maximising the economic potential of Maidstone and enabling the creation of jobs for all residents of different backgrounds and skill levels. While growth is imperative, it needs to be achieved sustainably without sacrificing the environmental qualities that make Maidstone a special place.

#### 1.12 By 2031, we aim to:

- enable the creation of 14,400 jobs in a range of sectors and occupations<sup>9</sup>
- raise economic output (GVA) per head<sup>10</sup> to the level of the South East
- raise the skills profile of Maidstone to the South East average
- 1.13 In 2008, together with stakeholders from education, the business community and the public sector, we developed a long term economic vision for Maidstone to become a 21st Century county town. The long term ambitions described in the vision remain largely the same today as six years ago. However, achieving them has been made all the more difficult by the recession, which has slowed the rate of growth, increased unemployment and stymied investment.
- 1.14 The recession has resulted in some fundamental structural shifts in the national economy. Whereas the public sector was a key driver of employment growth in the early part of the decade (which was to the benefit of Maidstone as a county town), efforts to reduce the national deficit and the knock-on effects on the budgets of public sector agencies, mean that these jobs can no longer be relied upon. Growth in private sector employment is now critical to Maidstone's future prosperity.
- 1.15 Moreover, the policy context is now significantly different from before. National economic policy is shaped by BIS's Industrial Strategy with its focus on sector partnerships and "eight great technologies". At the regional level, Regional Development Agencies have been replaced by Local Enterprise Partnerships and there are new Strategic Economic Plans which influence the funding opportunities available.
- 1.16 The vision and strategy builds from a body of evidence and academic thinking about what makes local economies successful. Successful towns and cities tend to be those that are competitive, productive and innovative. They have the ability to continually upgrade their business environment, skills base, physical, social and cultural infrastructures and to attract the most profitable firms and the most talented people.
- 1.17 The visioning work in 2008 has been updated to reflect the economic circumstances and policy environment today and is captured in our Vision Statement below.

#### **Our 2013 Vision Statement**

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"In 2031, Maidstone is home to a model '21<sup>st</sup> century county town', a distinctive place, known for its blend of sustainable rural and urban living, vibrant service sector-based economy, excellence in public services, and high quality of life. Highly skilled and talented people continue to be attracted to the borough to live; while many commute out to work in London or elsewhere in Kent, more work inside the borough - in the town, in the surrounding rural centres, or from home. In the evenings and at weekends, residents choose to spend their money in Maidstone because of its unique, high quality retail and leisure offer.

<sup>&</sup>lt;sup>9</sup> The source of this figure is explained in paragraph 4.5 of this Strategy.

<sup>&</sup>lt;sup>10</sup> GVA per head is a measure of the relative economic prosperity of an area, calculated by estimating the value of the economic output and dividing it by the population. If GVA per head in Maidstone were on a par with the South East it would mean that we have created more higher value, better paid jobs and our economic performance would be more in line with the rest of the South East.

Maidstone town centre is truly 'a great place to visit, a great place to shop'; people come to Maidstone for its attractive high street and high quality, broad range of independent shops and retail multiples. Maidstone could never be called a clone town with its boutiques, high fashion outlets, and choice of niche retailers. Maidstone has moved up the retail rankings and is seen as an attractive alternative to the many homogenous out-of-town malls. In the evenings the town centre comes alive; it is a safe place for families out for an evening at the theatre, at entertainment venues and cultural facilities or at the many restaurants. Young people from all over Kent come to Maidstone because of the famous nightlife.

A culture of lifelong learning has been embedded in Maidstone in recognition of the importance of education and skills. Young people leave school with the qualifications they need to succeed in life. The further and higher education sectors have expanded and there is a significant university presence in the town. Vocational and community-based learning opportunities are closely aligned with the needs of local employers.

Environmental sustainability and valuing our environment is very important to the people of Maidstone. More people choose to leave their cars at home taking public transport, or walking and cycling. Fast and frequent rail services to London provide an important economic stimulus and access to job opportunities for our residents who choose to commute.

As a 21st century county town, Maidstone remains a by-word for excellence in public services, home to the highly respected borough and county councils, leading schools, further and higher education providers, and first class health services.

Maidstone is an important driver of growth in the south east, recognised by the Local Enterprise Partnership and central government. There are more knowledge intensive businesses here than ever before. The expansion of the Kent Institute of Medicine and Surgery (KIMS) and Kent Medical Campus (KMC) have attracted skilled professionals to the area. Alongside this, our buoyant business and professional services sector goes from strength to strength, serving markets well beyond the immediate boundaries of Maidstone. The creative and media sector has grown rapidly in the last 20 years with the University College of the Creative Arts (UCA) and Maidstone Studios producing even more nationally acclaimed programmes. Graduates are leaving university and setting up their own businesses, taking advantage of the new incubation space, virtual offices, and other high tech facilities at the Enterprise Hub.

Our rural communities are important community and commercial centres in their own right. They are a major part of our tourism offer, which also includes Leeds Castle and the riverside in Maidstone town centre.

Maidstone has a clear and distinctive offer to investors; they know that for the cachet of being in a county town, good connectivity, a ready supply of high quality affordable workspace, a pool of skilled labour, and good work-life balance, then Maidstone is the place to be."

## 2 Strategic Context

2.1 This economic development strategy for Maidstone sits within a wider European, national, regional and local policy context. It is important that this strategy is aligned to these broader strategic plans so that funding opportunities can be maximised to deliver our economic growth aspirations for Maidstone. The Strategic context of this document will be kept under review and the monitoring indicators set out at the end of this Strategy will be used to inform when a review of the Strategy is required to meet the changing national economic picture.

#### The Plan for Growth and the UK Industrial Strategy

- 2.2 Upon election in 2010, the Government set out its strategy for promoting balanced and sustainable growth of the national economy in The Plan for Growth and the Growth Review<sup>11</sup>. A number of key themes were identified:
  - **Providing stability for business**: Including a credible plan to reduce the deficit and for a stable financial system.
  - Making markets more dynamic: Creating an open and competitive business environment to boost productivity.
  - Increasing trade and access to international markets: With an emphasis on the importance of export growth for the recovery.
  - Access to finance: Maintaining a flow of finance so businesses have the resources to invest and grow in the wake of the 'credit crunch'.
  - A planning regime which supports growth and sustainable development: Including the introduction of the *National Planning Policy Framework* (NPPF) with its 'presumption in favour of sustainable development'.
  - Infrastructure: Including the *National Infrastructure Plan* designed to set out a more coordinated investment plan nationally.
  - **Labour market reform:** Including improved incentives to work through the Work Programme and removing barriers to job creation.
- 2.3 As the UK emerges from recession, these key themes continue to shape national economic policy and are therefore relevant context for developing Maidstone's economy.
- 2.4 Alongside the Growth Review, the Department for Business, Innovation and Skills (BIS) has continued to develop the national Industrial Strategy. This strategy focuses on developing sector partnerships and makes commitments to providing support for all sectors to improve global competitiveness, innovation and export potential.
- 2.5 Eleven sector strategies have been published so far alongside the national Industrial Strategy those highlighted in bold are of most relevance in terms of Maidstone's economic profile: Aerospace, Agricultural Technologies, Automotive, Construction, Information Economy, International Education, Life Sciences, Nuclear, Offshore Wind, Oil and Gas, and Professional and Business Services. A strategy looking at the future of retail was published in October 2013 with the British Retail Consortium and a strategy for the Creative Industries has been launched in 2014.
- 2.6 In addition, the Industrial Strategy identifies four cross-cutting themes:
  - 1. **Eight Great Technologies**: Big data; satellites and space technology; robotics and autonomous systems; life sciences, genomics and synthetic biology; regenerative medicine; agri-science; advanced materials and nano technology; and energy.
  - 2. **Skills**: Working to deliver the skills that employers need, giving businesses more say over how government funding for skills is spent.
  - 3. **Access to finance**: Helping businesses get the finance they need to invest in people and equipment and to grow.

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 $<sup>^{\</sup>rm 11}$  HMT/BIS (November 2010) 'The path to strong, sustainable and balanced growth'

- 4. **Procurement**: Developing UK supply chains and creating a simpler and more transparent public sector procurement system.
- 2.7 The sector strategies and cross cutting themes in the Industrial Strategy have helped to inform our thinking in the Economic Development Strategy.

#### South East LEP Strategic Plan and the Growth Deal

- 2.8 The South East Local Enterprise Partnership (SE LEP) is a partnership of key leaders from business, local government and further and higher education across the South East. It covers the counties of Essex, Kent and East Sussex and the unitary authorities of Southend, Thurrock and Medway. Of the 39 Local Enterprise Partnerships set up by Government, SE LEP is the largest outside London, with a total population of 3.9 million, more than 130,000 businesses and 1.3 million jobs.
- 2.9 Government asked all LEPs to submit a Strategic Economic Plan (SEP) in March 2014, identifying the housing, transport, economic development and skills priorities of the area. Kent's priorities in the SEP were articulated in Unlocking the Potential: Going for Growth (see below).
- 2.10 SEPs were the mechanism by which LEPs bid for a share of the Local Growth Fund a new £12 billion fund devolved from government departments. The first wave of the Growth Deals were announced on 7<sup>th</sup> July 2014 and SE LEP was awarded £442.1 million, with £64.6 million of new funding confirmed for 2015/16 and £143.6 million for 2016/17 to 2021. The deal included a provisional allocation of £8.9 million for an integrated transport package for Maidstone for 2016/17 onwards.
- 2.11 A key component of the Deal was the creation of SEFUND a revolving investment fund for local authorities and partners to bid for in order to support projects in their area. Although this proposal did not receive a financial allocation in the Growth Deal, the SE LEP has been able to establish a SEFUND initially using recycled Growing Places Funding. It is important that the Maidstone Economic Development Strategy provides the foundation for Maidstone to secure its share of SEFUND and future rounds of LGF.

#### **European Structural Investment Funds Strategy (ESIF)**

2.12 In addition to resources secured through the Growth Deal, the SE LEP has access to European Structural Investment Funds for the period 2014-2020. These fund are available through both the European Regional Development Fund (ERDF) and European Social Fund (ESF) European Programmes. The SE LEP European Structural Investment Fund Strategy (ESIF) is aligned to the priorities of the SE LEP Strategic Economic Plan.

#### **Unlocking the Potential: Going for Growth**

- 2.13 The Growth Deal for Kent and Medway was based on the Kent and Medway Growth Plan Unlocking the Potential: Going for Growth. It focuses on the key transport projects, housing and employment sites, skills capital projects, and other funding opportunities in the area.
- 2.14 The key locations for growth include Maidstone and the M20 corridor; Thames Gateway Kent A2/M2 corridor; East Kent the high speed one growth corridor; and West Kent the A21 corridor and Medway Valley. Maidstone is identified as Kent's county town, with economic opportunities associated with its central location, established business services sector and developing media and health sectors. The M20 Junction 7 with Eclipse Business Park and the Kent Medical Campus, and

Maidstone town centre are identified as opportunities for growth. The relative weakness of rail connectivity and high levels of congestion around Maidstone town centre are identified as specific economic challenges.

- 2.15 Investment opportunities are identified at Kent Medical Campus, where funding opportunities could help to bring forward the development by supporting initial infrastructure costs. At the nearby Maidstone Studios the University of the Creative Arts are looking to develop their student facilities. In Maidstone town centre, redevelopment of the area surrounding Maidstone East Station is identified as an important regeneration site, replacing outdated office blocks and car parking with a new mixed-use extension of the town centre.
- 2.16 A number of transport projects identified for Maidstone in the SEP have received funding including:
  - Maidstone Gyratory Bypass. This £5.7 million total cost scheme has been allocated £4.56 million Local Growth Funds and is due to start in 2015/16 with completion in 2016/17. It will deal with a congestion and air quality hotspot within Maidstone Town Centre, lying at the point where the A20, A26, A229 and A249 primary routes converge and cross the River Medway in Maidstone town centre. Two additional northbound lanes will be constructed to enable northbound traffic on the A229 to bypass the existing Gyratory system. This will reduce journey distances, travel time and congestion and enable the regeneration of the western riverside.
  - Sustainable Access to Maidstone Employment Areas. At a total cost of £3 million, £2 million of Local Growth Funds have been allocated to this scheme which will start in 2015/16 and be completed in 2016/17. This scheme is a high quality dedicated cycle and pedestrian route from residential development sites on the outskirts of Maidstone's urban areas into Maidstone Town Centre. It will encourage a modal shift to walking and cycling, reducing vehicle trips along main access routes into Maidstone; delivering decongestion benefits and improving journey time reliability.
  - West Kent LSTF (Local Sustainable Transport Fund). This scheme includes local growth funding of £1 million for Maidstone East Rail Station improvements which is matched by £1 million from the national station improvement programme and is part of a larger schemes around the station which includes a retail element.

#### **Tackling Disadvantage: Low Income Working Families**

2.17 Kent County Council is leading the preparation of a strategy to support working families on low incomes. This is a particularly important issue in Maidstone where the weekly wages of workers are particularly low. 'In-work poverty' has become more of a concern nationally as inflation – including the cost of gas, electricity, food and other basics - has risen faster than wage growth, leading to a decline in real incomes. The work is looking into how local authorities in Kent can support people on low pay to: maintain good health; progress in their career to better paid jobs; navigate the complexities of the in-work benefits system; and how to incentivise employers to give workers a fair deal.

## 3 Maidstone Today: Challenges and Opportunities

3.1 This section sets out how Maidstone's economy has been performing over recent years and the challenges and opportunities it faces. The key points in this section are based on the findings set out in the State of the Maidstone Economy report and from the programme of engagement and workshops with the business community, stakeholders and councillors.

#### Maidstone has the biggest economy in Kent

3.2 Maidstone is the largest economy in Kent in terms of economic output, worth an estimated £3.3 billion per annum<sup>12</sup>. Total employment - including both employees and the self-employed - was 70,700 in 2012<sup>13</sup>, 12.6% of total employment in Kent.

#### Recent economic performance has been poor

- 3.3 Over recent years Maidstone's economy has not fared well and for many economic indicators the downward trends have been worse than for neighbouring areas and comparator towns.
- 3.4 Maidstone's economic output, measured in terms of GVA, fell between 2007 and 2012 and as a result its contribution to the Kent economy decreased from 13.3% to 12.5%. Amongst the Kent districts, only Dover experienced a worse fall in output over this period. Over the longer term from 2002 to 2012, Maidstone's economic output performance has been below par increasing by only 3.8% which was below the Kent (+4.2%) and national (+4.4%) rates. Nearby districts of Dover, Tunbridge Wells, Gravesham and Swale have all performed better.
- 3.5 Total employment in Maidstone fell from 72,600 in 2009 to 70,700 in 2012<sup>14</sup>. This 2.6% decrease was greater than the fall across Kent as a whole (-0.7%) and contrasts with a slight +0.7% increase nationally. Only Ashford (-2.9%) and Tonbridge & Malling (-3.1%) saw a decline greater than Maidstone amongst the Kent districts, with the others all doing better, particularly Dartford (+11.3%) and Sevenoaks (+5.1%).
- 3.6 Employment in Maidstone also fared worse than in comparator areas like Colchester, Chelmsford and Horsham, which saw either no change or an increase in employment over the same time period.
- Over a longer time horizon from 2002 to 2012, employment in Maidstone increased by 3.8%, which was above the Kent average (+0.9%) but below the national growth rate (+5.8%). Four other districts in Kent saw greater growth and these were Dartford, Shepway, Canterbury and Ashford.

#### A service sector based economy

3.8 The focus of the Maidstone economy is towards the service sector with Health and Public Administration (largely public sector), Business Administration & Support, Financial and Insurance Services and Information & Communication all relatively significant.

 $<sup>^{12}</sup>$  All GVA estimates are from Kent County Council (2014) Business Intelligence Statistical Bulletin

 $<sup>^{13}</sup>$  ONS (2013) Business Register and Employment Survey (BRES)

<sup>&</sup>lt;sup>14</sup> ONS (2013) Business Register and Employment Survey (BRES) - includes employees and self-employed.

3.9 While public sector orientated service industries have performed badly in employment terms since 2009, private sector services have seen some growth. Employment in Business Administration & Support, Financial and Insurance services and Information & Communication increased between 2009 and 2012 and growth has been well above the national and Kent trends, with the exception of Business Administration & Support which grew more at the Kent level.

#### **Public sector job losses**

- 3.10 One of the main reasons why the Maidstone economy has performed poorly over recent years is the level of its reliance on the public sector for employment at a time when austerity has meant cuts to the public sector nationally. Some 1500 of the 1900 jobs lost in Maidstone between 2009 and 2012 were in the public sector<sup>15</sup>.
- 3.11 Maidstone has the second highest dependency on public sector jobs in the South East (27.9% of the workforce)<sup>16</sup> and it is forecast to lose a further 2000 jobs by 2015 through a combination of direct (1490) and indirect (510) public sector job losses.
- 3.12 Private sector jobs have also been lost since 2009 in Maidstone, but to a lesser extent than in the public sector and there are more positive signs of growth over the last year.
- 3.13 The dominance of the public sector in the Maidstone economy continues to be a key issue for future prosperity. As the county town, we would expect the proportion of employment in the public sector to be high but some diversification is needed. In 2012, 11.3% of the employment in Maidstone was in Public Administration and Defence compared to only 4.4% in Kent as a whole. Signs are that the public sector is set to continue to shed further jobs over the next few years, so increasing private sector employment growth in Maidstone needs to be a priority.

#### **Manufacturing is important**

- 3.14 Although the manufacturing sector is relatively small in the borough, accounting for a relatively low proportion of jobs (5.6% of jobs compared to 6.9% in Kent and as whole and 8.9% nationally), it has performed relatively well. Manufacturing employment increased by almost 5.7% between 2009 and 2012, which contrasts with decline in Kent (-6.6%) and nationally (-3.5%)
- 3.15 The manufacturing industries which performed best in Maidstone were Pharmaceutical Products, Food Products, Rubber and Plastic Products and Computer, Electronic and Optical Products.
- 3.16 This growth has largely been around Marden, Headcorn, Staplehurst and in northern areas around the M20. However, some of these growing businesses wish to relocate to more accessible parts of the borough closer to the motorway network. It will be important that these growing manufacturing companies are nurtured to capitalise on the opportunities for economic growth they bring.

#### A small but growing knowledge economy

3.17 Overall Maidstone has a relatively low share of higher value 'knowledge intensive' employment (14.5% compared to 16.1% for Kent and 19.4% nationally); these are sectors such as ICT, financial and business services, and advanced manufacturing, which are driving national economic growth. While their share in Maidstone is relatively low, they are growing with strong jobs growth recorded since 2009 above that for Kent and England as a whole (+5.1% compared to +4.4% in Kent and +2.6%

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<sup>&</sup>lt;sup>15</sup> ONS (2013) Business Register and Employment Survey (BRES)

<sup>&</sup>lt;sup>16</sup> KCC Research & Intelligence (January 2011) 'Public Sector Dependency and an assessment of public sector jobs in Kent'

for England)<sup>17</sup>The knowledge economy industries that saw particularly significant growth in Maidstone are Architectural and Engineering Activities, Computer Programming, Consultancy and Related Activities and Publishing.

3.18 It is important that these high value jobs are encouraged as they are the growth industries of the future that will bring higher value, higher paid job opportunities to the borough.

#### An entrepreneurial economy

- 3.19 Maidstone is an entrepreneurial economy with the self employment rate (12.1%) above the Kent (11%) and national (9.9%) averages; the borough ranks fourth highest in Kent below Tunbridge Wells, Shepway and Dover<sup>18</sup>.
- Although the rate of business start-ups has fallen over recent years, from constituting 13.9% of 3.20 businesses in 2004 to 11.2%, this is on a par with the average for Kent (11.1%) but above the national average (10.8%)<sup>19</sup>.
- 3.21 Business survival rates generally deteriorated during the recession, but Maidstone performed relatively better, with business survival rates generally above the national average since 2011.
- However, some of the reported specific and generic barriers facing new business start-ups and their 3.22 survival in Maidstone include:
  - inflexible lease terms for premises and comparatively high costs, particularly for those without start-up capital and recent graduates and residents starting in business from low income backgrounds;
  - many micro businesses working in isolation with few opportunities to develop local supply
  - a lack of business skills and little awareness of what is available and a perception that engaging help will be costly; and
  - business frustration that the business support landscape is too fragmented and/or irrelevant to their needs.
- It is important that new business creation is encouraged and supported through the early stages of 3.23 development. New firms and SMEs, particularly in the high value knowledge sector, are important drivers of innovation and higher productivity in the economy and this will help to diversify Maidstone's economy away from the predominance of the public sector.

#### A growing population

Maidstone had an estimated population of 157,300 in 2012 and is the largest district in Kent, with 3.24 10.6% of the county's population.<sup>20</sup> The population has grown faster than the national average in the last decade, with 17,000 more residents since 2002.

<sup>&</sup>lt;sup>17</sup> ONS (2013) Business Register and Employment Survey (BRES) based on KCC definition of the knowledge economy.

<sup>&</sup>lt;sup>18</sup> ONS Annual Population Survey

<sup>&</sup>lt;sup>19</sup> ONS Business Demography

<sup>&</sup>lt;sup>20</sup> ONS Mid Year Population Estimates

- 3.25 This growth is set to continue, with future population growth for Maidstone forecast to be above the national and regional level to 2021. Both the working age (16-64) and retirement age (65+) population are expected to grow more than in Kent overall.
- 3.26 This growth offers opportunities to capitalise on the increased productive capacity of the local labour force to support business growth. If jobs growth does not materialise to meet these needs then commuting to neighbouring places will rise causing additional pressure on existing infrastructure and any additional business rates income that could be generated from new economic activity will be lost.

#### High rates of economic participation

- 3.27 Maidstone has a strong labour market with relatively high employment and economic participation rates and relatively low levels of unemployment. In 2013, 7.2% of economically active residents aged 16-64 were unemployed, compared to 7.6% for both Kent and England. Unemployment increased as a result of the recession, from around 4.3% in 2008 to 8.2% in 2012, but fell in the last year. Thus, while the labour market has performed relatively well in difficult times, there is still some way to go for unemployment to return to pre-recession levels.
- 3.28 Maidstone's claimant count (the share of working age people claiming Jobseekers Allowance) shows a similar pattern to overall unemployment. The claimant count rate rose sharply in 2008, from 1.0% of 16-64 year olds in January 2008 to 2.7% in January 2012, but has come down in the last year. In April 2014, 1.7% of working age residents were claiming JSA, compared with 2.3% for Kent and 2.7% for England as a whole. Maidstone's claimant count rate was the fifth lowest in Kent in April 2014<sup>22</sup>.
- 3.29 This relative tightness of the labour market is further supported from evidence of mismatch between the supply and demand for labour. There is greater demand for entry level and intermediate level jobs amongst JSA claimants, particularly in sales and customer service roles, than vacancies available, whereas for higher paid occupations, such as associate professionals, the opposite is true there are more vacancies than claimants.
- 3.30 Anecdotal evidence from employers suggests that businesses are facing recruitment problems which are affecting the ability of some Maidstone businesses to grow. For example, a logistics company reported that it was struggling to recruit 40 drivers, a manufacturing company reported difficulties in recruiting engineers and a care provider is also having problems in recruiting for relatively low wage positions.
- 3.31 These indicators suggest that labour market conditions are tight and some businesses are facing recruitment problems across a spectrum of job types in Maidstone.

#### Low qualification levels

3.32 The qualifications profile is relatively low in Maidstone with less than one third (32.6%) of residents qualified at NVQ Level 4 or above. This is below the Kent (33.6%) and national (35%) averages. More

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<sup>&</sup>lt;sup>21</sup> ONS Annual Population Survey

<sup>&</sup>lt;sup>22</sup> ONS claimant count

people in Maidstone are also qualified at below level  $2^{23}$  (18.5%) compared to Kent as a whole  $(16.5\%)^{24}$ .

- 3.33 However, GSCE performance is good. In 2013 70.8% of Key Stage 4 pupils in Maidstone achieved 5+ A\*-C GSCE grades (including English and mathematics) compared to only 63.1% across Kent and 59.2% nationally and at A level 87.8% of pupils achieved 3 or more A\*-E Grades compared to 86.1% across Kent<sup>25</sup>.
- 3.34 While there has been improvement over recent years both at the upper and lower ends of the qualifications profile fewer people have no qualifications and more now have degrees this improvement has been less than in Kent as a whole, so the gap has widened.
- 3.35 For Maidstone to attract high value jobs and for companies to innovate and become more productive in the future, there is a need to up skill the workforce and attract graduates to work in the Maidstone economy.

#### Residents earn more than workers

- 3.36 Average earnings of residents in Maidstone (£26,800) are above those of workers (£23,290)<sup>26</sup>. This gap between the wages of residents and workers reflects commuting patterns with out-commuters generally going to better paid occupations, and in-commuters coming to generally lower paid service sector jobs.
- 3.37 Historically, resident earnings in Maidstone have been above the Kent and national averages, However, latest figures suggest resident earnings in Maidstone fell between 2012 to 2013 from £28,700 to £26,800 and therefore are now below the Kent (£28,700) and national (£27,400) averages. These figures need to be treated with caution and monitored to test whether 2013 was a one off fall, an error in the data, or whether they are part of a more profound decline.

#### Maidstone is becoming less important as a place for jobs

- 3.38 Maidstone as a place for work for its residents has become less important over the last decade, moving from being a slight net importer of labour to a net exporter. The 2011 Census shows that some 1240 more people were leaving the borough for work than coming in.
- 3.39 Evidence suggests that in terms of jobs profiles, more out-commuters are working in managerial, professional, and technical occupations, while those commuting into Maidstone tend to be in skilled / semi-skilled occupations.<sup>27</sup>
- 3.40 The potential pool of more highly skilled labour that is currently commuting out of the borough offers potential opportunities to attract higher value businesses which can utilise these skills.

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 $<sup>^{\</sup>rm 23}$  Level 2 is equivalent to 5 GCSEs Grade A\* to C

<sup>&</sup>lt;sup>24</sup> ONS Annual Population Survey

<sup>&</sup>lt;sup>25</sup> Kent County Council.

<sup>&</sup>lt;sup>26</sup> ONS Annual Survey of Hours and Earnings, 2013

<sup>&</sup>lt;sup>27</sup> Administrative and secretarial; skilled trades; caring, leisure and other services; and, sales and customer service occupations

#### **SWOT Analysis**

3.41 Based on the analysis of recent economic trends and other analyses which are discussed later in the strategy, summarised below are the main strengthens, weaknesses, opportunities and threats facing the Maidstone economy.

#### **Strengths**

- Good strategic transport links
- Attractive business location opportunities around motorway junctions
- High quality environment
- Critical mass of employment draws workers to the area
- Opportunities in the health and medical growth sectors
- Part of a growing and dynamic market area
- Significant proportions of economically active residents
- High proportions of residents employed in technical and associate professional occupations
- Growth in knowledge based economy sectors
- Diverse and broad sectoral mix
- High levels of entrepreneurship
- Good school performance in GCSEs and A levels

#### Weaknesses

- Poor rail connectivity to London compared to neighbouring towns
- Relatively low levels of productivity
- Gap between resident and workplace earnings
- Low qualification profile and the gap widening with other places
- High dependency on public sector employment
- Low proportion of managerial level occupations
- Lack of employment in key knowledge sectors
- Loss of HE provision
- Maidstone town centre is falling in the retail hierarchy.
- Lack of suitable retail units that meet retailer requirements
- An abundance of low quality secondary office space in Maidstone town centre and stagnant office market demand for secondary space
- Low level of delivery of new high quality floorspace across all property types
- Lack of available land close to the motorway corridor to meet the market demand for larger businesses premises in this location.

#### **Opportunities**

- The working age population is forecast to grow
- Strong base of entrepreneurs to further develop
- Out commuting of higher skilled workers provides future business growth opportunities
- To build sector strengths based around the proposed expansion of KIMS and Kent Medical Campus
- To build HE capacity with a focus on health-related opportunities relating to the Kent Medical Campus and the UCA provision at Maidstone Studios
- Ability to utilise the M20 to attract regional and nationally focused activities
- Availability of employment sites for development at Junction 7
- To increase the attractiveness of Maidstone town centre and enhance retail and leisure offer the through proposed developments
- Use of new PDR (Permitted Development Rights) to convert low quality vacant offices to Maidstone town centre housing and thereby improve the vitality of the office market
- Potential delivery of existing permissions if property market can be strengthened
- Potential to exploit 'niche' opportunities in the sub-regional economy
- Growth in neighbouring areas within the functional market area can grow 'market opportunities' for Maidstone businesses

#### **Threats**

- Decreasing proportion of the population in the 30-59 age band
- Major growth proposals in neighbouring local authority areas
- Competition from established locations for 'value added' sectors
- Global competition
- Dominance of Kings Hill in the regional office market
- Competition from neighbouring centres for local business seeking to expand and inward investment opportunities
- Proposals for out-of-town retail developments which could threaten Maidstone town centre if poorly planned.
- Limited scale market
- Use of new Permitted Development Rights to convert commercial premises to residential uses leading to uncertainty and displacement for businesses and loss of employment sites to residential through the planning process.

# 4 Maidstone's Growth Potential

- 4.1 Understanding the trajectory of the Maidstone economy, both in terms of the scale and type of economic growth that could occur is an important foundation for the economic development strategy. An informed judgement about the sectors that could grow (and decline) is needed to shape policy and investment decisions by the council and partners.
- 4.2 At the same time, we must acknowledge the inherent uncertainties when making these judgements. Anticipating external shocks such as the global credit crunch is almost impossible. Moreover, in the context of global and national structural macroeconomic changes, the council is limited in its ability to influence the performance of different sectors. Policy needs to be sufficiently flexible to adapt to the changing demands of the economy and to create the conditions for growth in a range of sectors. These sectors need to provide jobs in a range of different occupations at different skill levels and pay grades for all residents.

## **Employment Forecasts**

- 4.3 In their report *Economic Sensitivity Testing and Employment Land Forecast*<sup>28</sup>, consultants Bilfinger GVA present a number of different forecasts of future employment growth in the Maidstone economy. A 'base' scenario is modelled from econometric forecasts by Experian. This effectively represents a 'business as usual' scenario, projecting forward largely based on historic trends. The base scenario is for employment growth of 7,800 jobs between 2011 and 2031 in Maidstone.
- 4.4 Building from the base scenario, Bilfinger GVA consider the locally relevant factors that could drive economic growth, considering where the base scenario under- or over-plays the potential for growth in some of Maidstone's existing key sectors. In addition, the consultants assess the potential for growth in new 'opportunity' sectors, reviewing some of the emerging technologies that could drive growth and how applicable they are to Maidstone's economy.
- 4.5 Based on this analysis, Bilfinger GVA conclude that it is reasonable to anticipate that employment growth will, in certain sectors, grow beyond what 'business as usual' or historic trends would suggest. To quantify the potential uplift, three sensitivity tests are applied. First, comparator areas are identified and their forecasts for sector growth compared with Maidstone. Second, the impact of proposed developments in Maidstone are considered, including KIMS/KMC and the Newnham Court Shopping Village. Third, the key elements of sensitivities 1 and 2 are integrated to arrive at an enhanced growth scenario of 14,400 jobs over the period 2011 to 2031.
- 4.6 Bilfinger GVA conclude that while there are risks, on balance it is appropriate to plan for growth in line with the enhanced growth scenario to maximise economic potential. The high growth scenario, which has been accepted by the council, will require a proactive approach to promoting economic growth, making land available in attractive locations for business, taking forward the regeneration of Maidstone town centre and implementing other actions outlined in this strategy. Maximising the potential of Kent Institute of Medicine and Surgery (KIMS) and the Kent Medical Campus proposal will be particularly important for achieving the employment forecast.

<sup>&</sup>lt;sup>28</sup> Bilfinger GVA (2014) 'Economic Sensitivity Testing & Employment Land Forecast for Maidstone Borough Council'

#### **Sectors**

4.7 A breakdown by sector of the 14,400 jobs forecast in Maidstone over the next 20 years is provided by Bilfinger GVA in their report. As the forecasts are derived from standard industrial classifications, it is helpful to group some of these activities together for the purposes of strategy and policy making. The commentary below is focused on those sectors, and sub-sectors, with the largest growth potential in Maidstone. It is drawn from analysis by Shared Intelligence in the State of the Economy report and from the Bilfinger GVA report.<sup>29</sup>

#### **Professional and Business Services**

- 4.8 Employment in Maidstone, like the UK, is expected to continue its shift towards service sector-based activities with professional and business services the main engine of growth. While a renaissance in manufacturing has been touted since the financial crisis, it has so far failed to emerge to the extent that pre-recession trends have substantially changed. The professional services sector covers a wide variety of activity, from legal services through to scientific Research and Development (R&D). Growth of over 5200 jobs are forecast in this sector by 2031 making it the largest contributor to future growth in Maidstone. Business services such as architecture, marketing and management consultancies are driven to an extent by growth of the industries they serve. Demand in Maidstone is likely to be largely locally driven from SMEs serving local markets.
- 4.9 The R&D activities within this sector are of particular interest to Maidstone as they help to raise productivity, broaden the economic base, and offer well paid jobs. Some of the Kent Medical Campus jobs would fall into this category.
- 4.10 Other sectors expected to grow which fit under the broad category of Professional and Business Services include:
  - **Finance:** While the financial crisis, together with longer-term consolidation of activities within the sector, has meant a decline in employment nationally, Maidstone has seen recent job gains. Longer-term growth in the South East is anticipated and building on the existing strong base, it is reasonable to assume that Maidstone could capture a share of this growth. The sector is forecast to create almost 500 jobs in Maidstone by 2031.
  - Computing and information services: Information technologies permeate nearly all sectors of the economy and are a key driver of innovation and productivity gains. The IT services sector continues to evolve with cloud computing and the mobile App industry both recent drivers of growth alongside on-going demand for networking, hosting, and maintenance. As more and more business rely on information technologies to do business, employment will continue to grow. The relatively low start-up costs associated with setting up an online business, or launching a new App mean there are opportunities for micro enterprises and SMEs. The sector is forecast to create 600 jobs in Maidstone by 2031.
  - Administrative and support services: These services will continue to grow with the wider economy, as both the private and public sectors continue to outsource more of their administrative and support tasks in order to focus on core business. The sector is of particular interest in terms of the potential for remote working and start-up opportunities. Over 1600 jobs are forecast in Maidstone by 2031.

<sup>29</sup> Bilfinger GVA (2014) 'Economic Sensitivity Testing & Employment Land Forecast for Maidstone Borough Council'

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#### **Construction and Real Estate**

- 4.11 Maidstone has a comparatively large construction sector, with some 30% more jobs than the national average. Reflecting the highly cyclical nature of employment, over 1500 jobs in construction were lost during the recession. As the property market recovers, there is good reason to believe employment in construction in Maidstone will recover and expand. The scale of housing growth in Maidstone, nearby parts of Kent and the South East should support long-term growth, as should the development of new employment sites, notably the proposal for the Paramount Theme Park in North Kent.
- 4.12 Three sectors in the forecast fall under the broad category of construction civil engineering, construction of buildings, and specialised construction activities. Together, they are forecast to create nearly 800 jobs in Maidstone by 2031. Closely tied to Construction is the Real Estate sector where more than 600 jobs in Maidstone are forecast in activities such as including Real Estate Sales, Managing and Letting.

#### **Health and Social Care**

- 4.13 An ageing population and the rising proportion of national income being spent on health and social care will drive growth of this sector. More people are turning to private healthcare to supplement care provided by the state. An uplift to the base forecast for the health sector in Maidstone has been applied to account for investment taking place in KIMS and the Kent Medical Campus proposal. These developments will create highly skilled, well-paid jobs that will boost productivity and income in Maidstone. It is therefore important to support the development of KIMS and Kent Medical Campus to ensure that the opportunities it will bring to attract further inward investment are capitalised upon.
- 4.14 Over 1500 additional jobs are forecast in Maidstone in the health sector by 2031. Another 1500 jobs are forecast in Maidstone in Residential and Social Care. These sectors offer the potential to create jobs in a range of occupations and a variety of skill levels.

### **Manufacturing**

4.15 The manufacturing sector has performed relatively strongly in Maidstone since 2009 - particularly in the rural areas, such as Marden and north of Maidstone. Maidstone has some locally significant and growing businesses in transport equipment manufacturing. Nurturing this sector and supporting manufacturing industries to continue to grow in the future will be important. Securing the future of our existing businesses is the best way of achieving economic growth rather than relying on new inward investment opportunities.

#### **Creative and Media**

- 4.16 The creative industries are increasingly recognised as one of the UK's competitive strengths in the global economy. There were over 2700 jobs in the broad creative industries sector in Maidstone in 2012, representing 3.8% of employment, which is above the Kent average (3.1%) but below the national average (4.3%).
- 4.17 Within this broad sector, Maidstone has a specialism in Media and Broadcasting in the form of Maidstone Studios, and also has close ties with the University of the Creative Arts. While London dominates the media industry, Maidstone Studios is a key asset locally that should be supported. New technologies including new online platforms are creating opportunities for entrepreneurs to enter the sector. While the quantum of forecast employment growth in media is modest (+80 jobs)

by 2031, they are potentially high value jobs, and the figure should be seen as a minimum within the context of more significant growth of the wider creative sector.

#### **Retail and Leisure**

- 4.18 The retail sector continues to change significantly with the growth of online retail, the popularity of larger shopping malls and the recent decline in disposable income. High streets are being forced to reinvent themselves to survive in this highly competitive environment. Investment in Maidstone town centre is needed if it is to continue to be a popular retail and leisure destination. Population growth and growing consumer confidence should provide a much needed injection of demand and footfall in the short-medium term. The retail sector is forecast to create 600 jobs by 2031.
- 4.19 In terms of leisure, long-term growth in income has driven demand for recreation activities, tempered recently by the fall in real incomes following the recession. With the right offer, Maidstone has the potential to attract growth in the sector, drawing spend from relatively wealthy surrounding areas. The recreation sector is forecast to create 260 jobs in Maidstone.

#### **Education**

4.20 Nationally, the education sector is expanding, driven largely by population growth which is resulting in the need for more schools places, and in turn more teachers, teaching assistants, secretarial and consultancy support. Demand for further and higher education is also growing, with the latter one of the UK's most important exports in the form of international students. Population growth in Maidstone will mean at least two new primary schools within the town. There are also opportunities for expansion of higher education, linked to the media sector and health sectors. The education sector is forecast to create 1500 jobs in Maidstone by 2031.

## **Logistics and Distribution**

- 4.21 The logistics and distribution sector has seen significant growth over the past decade proving to be resilient in the recession. Future growth in this sector is forecast to be strong. More and more goods are being transported across the country from business to business and business to consumer. In this sense, the logistics sector is an important enabling sector for the rest of the economy. The sector offers a range of employment opportunities at different occupational and skill levels. The industry is growing in terms of size and sophistication; Skills for Logistics the sector skills agency forecasts the need for more than 900,000 workers over the next decade nationally, increasingly at managerial levels and also at machine operative and administrative levels.
- 4.22 Locations with good accessibility to ports, airports and freight hubs have been the main focus for operators and developers. Maidstone's location on the M20 means it fits many of these criteria and demand is expected to be strong along motorway junction locations. Nearly 700 more jobs are forecast in land transport and storage and a further 300 jobs in the wholesale sector in Maidstone by 2031.

## The Visitor Economy

4.23 Tourism is an important sector in Maidstone; visitors come to the area for a variety of different reasons, both for leisure and business visits and from a variety of places, bringing an injection of expenditure which helps to raise income and employment both directly and through multiplier effects. Nationally, the tourism sector continues to expand; according to ONS figures 2013 was a record year for overseas visitor numbers to Maidstone with a large increase in the number of Chinese visitors.

- 4.24 Leeds Castle is the most high profile of Maidstone's tourist attractions with over 500,000 visitors per annum. Other key attractions include Kent Showground, Maidstone Museum & Bentlif Art Gallery, one of the most important regional museums in the South East, Kent Life an open air visitor attraction about Kent's rural heritage, and the Hazlitt Theatre.
- 4.25 Many people visit Maidstone to enjoy its attractive rural villages and Kentish countryside. Parts of the borough are within the Kent Downs Area of Outstanding Natural Beauty (AONB). People visit to go walking, cycling, horse riding or to sample the local Kentish produce. The town centre attracts people during the day for the retail and leisure offer, as well as for the parks and riverside walks. In the evening, Maidstone's bars and club are popular with young people and contribute to an important evening economy. Maidstone town centre has also seen a growing restaurant, café and coffee shop offer from national chains and independents, many of which are clustered around Earl Street.
- 4.26 The parks and open spaces in Maidstone, especially Mote Park and Whatman Park, mean it is well placed to host major events and festivals, and has a track record of doing so. Large scale events at the Kent Showground, Leeds Castle, Brands Hatch, the Hop Farm and in the venues of the Medway towns, bring large numbers of staying visitors to Maidstone. Maidstone is also a popular location for conferences, with a number of different venues across the borough which are promoted by Kent Conference Bureau (KCB), a public/private sector run marketing consortium promoting Kent as a conference and event destination, that was originally established in Maidstone.
- 4.27 Analysis of the visitor economy in Maidstone has been undertaken using the industry-standard Cambridge model. The most recent assessment based on 2013 data found:
  - Spend around £186.8 million was spent on trips to Maidstone in 2013 by overnight and day visitors, down by 0.2% compared to 2011. It is estimated that a further £59 million was added through multiplier effects. Drawing together direct business turnover, supplier and income induced expenditure, and related expenditure, the total value of tourism activity is estimated to have been around £251.6million an increase of 4% compared to 2011.
  - Trips an estimated 3.7 million tourism day trips were made to Maidstone in 2013, up 1% compared to 2011. In addition, around 367,000 overnight tourism trips were made.
  - Origin of spend and trips domestic visitors made up 80% of overnight trips (291,000) and overseas visitors made 20% of trips (66,000). By comparison, 21% of expenditure was made by domestic staying visitors; 14% by overseas staying visitors and 65% by day visitors.
  - Jobs an estimated 3,762 full-time equivalent jobs were created by the sector, or 5,190 including seasonal and part-time workers around 8% of total employment.
- 4.28 The fundamental challenge for Maidstone is to capture a greater share of South East tourism and build on the borough's heritage, urban and rural strengths. Destinations that are well managed are more likely to excel in attracting new investment, talented workers and ultimately more visitors. The council has commissioned a Destination Management Plan a shared statement of intent between public and private partners to manage, develop and promote Maidstone as a tourist destination with a publication date of July 2015.
- 4.29 Aligned to this work will be the production of a Cultural Strategy which will provide a shared direction and actions around the following themes:

- Cultural Heritage understanding and interpreting Maidstone's past in order to shape its future
- Cultural Assets maintenance, usage and development
- Festivals and Events overview and opportunities for enhancement
- Supporting and Developing Maidstone's Creative Economy artists, cultural organisations
- Creative Industries fulfilling the growth potential
- Building Social Capital, Health and Wellbeing through Culture encouraging and developing cultural participation
- Cultural Place Making: Maidstone town / rural areas; connectivity; twilight economy; future opportunities; identity.

## The Rural Economy

- 4.30 A large part of the borough has a vibrant rural economy that also offers opportunities for growth, with its diverse range of industries including the land-based sector, such as farming and horticulture, rural tourism-based businesses and others in sectors including construction, manufacturing and distribution.
- 4.31 Many of the priorities identified in this strategy retaining and attracting investment, stimulating enterprise, meeting the skills needs of employers and investing in infrastructure apply as much to rural areas as they do to the urban economy. However, growth in rural areas needs to be planned sensitively and sustainably in order to retain the appeal of the countryside as a place to live, visit and do business. We recognise that there are some specific opportunities and challenges facing the rural economy and we will work with local communities, businesses and parishes to develop initiatives around the priorities in this Strategy .

#### **Agriculture, Horticulture and Forestry**

Agriculture and food manufacturing is an important part of the national economy recognised in the national Agri-Tech Strategy, not least for its role in feeding the rapidly expanding global population. The strategy puts considerable emphasis on research and development, innovation and skills that will be needed to raise productivity and support sustainable intensification of agriculture. More locally Kent has a proud history of producing some of the finest produce in England, which is promoted under the brand 'Produced in Kent'.

The Agri-tech sector has some potential for the Borough as identified by GVA in the Economic Sensitivity Testing report. There is still a significant land based sector in the Borough. Opportunities for businesses could present themselves in the form of adoption and development of new techniques and as a test centre. Hadlow College and East Malling Research Centres in neighbouring Boroughs could enable private sector/research collaborations and technology transfer. East Malling has recently benefited from Government funding through the Agri-tech Catalyst to established centres of agricultural innovation.

4.32 The land based sector shares many of the issues other industry sectors have including skills shortages, planning, access to markets, business support and broadband connectivity. Other issues are more specific around the way agriculture is funded and the countryside stewardship role they perform. The industry is represented on The Maidstone Economic Business Partnership and work is under way to identify how the Borough Council can add value and support the sector. Discussions are ongoing with farmers and the National Farmers Union (NFU). We need to continue to promote

the development and diversification of agriculture and other land-based rural businesses in Maidstone and the growth opportunities that are emerging in this sector. The expansion of the Leader Rural Development Programme to all of rural Maidstone will provide grant finance to support diversification.

## Home-working and home-based businesses

- 4.33 More businesses than ever are being started from home in home offices, studios or workshops, as technology has enabled entrepreneurs to reach a wide marketplace via the internet from anywhere in the world. Research by KCC suggests that Maidstone has one of the highest concentrations of home-based businesses in Kent.
- 4.34 The quality of life on offer in Maidstone is one of its key competitive advantages and attracts a talented pool of people to the area to live and work. In the modern economy, greater flexibility of working conditions means that an increasing number of people are able to work from home. This offers an opportunity for Maidstone to attract more people looking for a better work-life balance by setting up a home-based business or working from home. To support this growth, planning policies need to be sufficiently flexible to allow home working, and to permit workspace such as live-work units, to be built. Fast, reliable, telecommunications infrastructure is also a prerequisite for many home workers and home-based businesses.

#### **ICT** infrastructure

4.35 High-speed broadband is increasingly recognised as the 'fourth utility', being as important as gas, electricity and water to homes and businesses alike. Broadband and mobile telecommunications coverage in rural areas can be patchy and act as a barrier to businesses needing high bandwidth. "Making Kent Quicker" is a county-wide Kent County Council programme with BT and the government's broadband agency, Broadband Delivery UK (BDUK), to bring better broadband to Kent. By the end of 2015, at least 95% of all properties in Kent will have access to higher-speed fibre-based broadband infrastructure and every property in the project area will be able to access a broadband service of at least 2Mbps. A minimum of 91% of premises will get superfast broadband of at least 24Mbps. We need to continue to support efforts to extend the reach of high speed broadband in Maidstone's rural areas enabling more people to receive 24Mbps or higher.

## **Tourism-related businesses**

4.36 The beautiful natural landscape of Maidstone's rural areas and its array of visitor attractions, such as Leeds Castle, offer potential for rural tourism-related business growth. The Destination Management Plan will be the vehicle through which the specific opportunities presented by Maidstone's rural offer will be developed.

## Strategy for Growth 5

# What Makes a Successful Local Economy?

- There is a long history of academic thinking in economic geography, regional economics and urban 5.1 studies that has attempted to explain why some local economies perform better than others, and to identify the key success factors. The concept of 'agglomeration economies' has been popular in recent discourse and has informed latest government policy with respect to local economic growth. 30 Agglomeration theory suggests that concentrations of economic activity generate economic benefits for businesses located within them, including easier access to skilled labour, specialist inputs and suppliers, and the creation of knowledge spillovers. Agglomeration benefits are believed to raise productivity, income and living standards.
- 5.2 The concept of 'resilience' has also gained traction within the field following the recession. The Centre for Local Economic Strategies (CLES), and the Institute of Public Policy<sup>31</sup> (IPPR) have both emphasised the importance of local economies being able to adapt both to shocks and to long-term changes. The concept of resilience is tied to a broader debate about what constitutes 'good growth', placing greater emphasis on the importance of environmental sustainability, responsible business practices, engagement and accountability and a responsive public sector.
- 5.3 Some common threads emerge from these different theories. Successful towns and cities tend to be those that are competitive, productive and innovative. They have the ability to continually upgrade their business environment, skills base, and physical, social and cultural infrastructures, to attract the most profitable firms and the most talented people. Success factors include:
  - Innovation, creativity and enterprise entrepreneurial activity and the exploitation of new ideas through innovation are important drivers of economic growth. How easily new ideas are diffused between firms and sectors in a locality will influence their take-up and ultimately how productive the local economy will be.
  - Risk investment and capital investment and capital is required for businesses to develop new innovations and for investment in the place. Therefore, the ability of a place to attract this will influence its performance.
  - High quality labour the availability of human capital to turn ideas into new innovations worth funding with venture capital is important for achieving successful knowledge driven economies.
  - Exports successful local economies tend to be those that export goods and services beyond their immediate boundaries serving wider markets.
  - **Connectivity** having efficient transport, electronic telecommunications and business networks are critically important to how the economy of a place functions and good systems are needed to support successful economies.

<sup>&</sup>lt;sup>30</sup> BIS Economics Paper No.7 (2012) "Understanding Local Growth"

<sup>&</sup>lt;sup>31</sup> IPPR (2014) "Building Economic Resilience".

- Quality of life this is hard to define objectively and can relate to the social, environmental and place factors. Evidence suggests that a good quality of life is an indirect rather than a direct driver of urban economic competitiveness, but it is nevertheless important for attracting new investment.
- Decision making strategic decision making by urban authorities is a key driver of competitiveness when effective governance arrangements are in place.
- 5.4 Maidstone has many features of a successful economy. Our aim is to build on these strengths through this economic development strategy to ensure that a sufficient diverse range of jobs are available to our residents now and for future generations with the benefits of growth and prosperity shared by all.

# 5.5 Towards a more successful economy

- Turning our economic vision into a reality for Maidstone and achieving our growth ambitions, requires a clear strategy and set of actions to deliver the strategic objectives and create the right conditions for economic growth. We will achieve this through focusing on the following five priorities and the actions required to deliver them.
  - A. Retaining and Attracting Investment
  - B. Stimulating Entrepreneurship
  - C. Enhancing Maidstone Town Centre
  - D. Meeting the Skills Needs
  - E. Improving the Infrastructure
- 5.7 This strategy needs to be taken forward by all partners involved in delivering the economic agenda in Maidstone. This includes the borough and county councils, agencies such as Job Centre Plus, the schools, colleges and universities and, most importantly, the business community. It is our businesses that will ultimately deliver economic growth and it is our role to support them by creating the right conditions for them to flourish.
- The business community in Maidstone is developing a strong voice through the Maidstone Economic Business Partnership (MEBP). This is an industry led business partnership facilitated by Maidstone Borough Council. There is a clear desire from MEBP members to make things happen and demonstrate that Maidstone is "open for business". The potential for Maidstone to benefit from the recent upturn in the economy is clearly recognised by businesses who are advocating that Maidstone Borough Council takes an active role in promoting economic growth.

# **A.Retaining and Attracting Investment**

5.9 We will support existing businesses to develop and grow and also work to attract new employers to the borough, creating job opportunities for all residents in a range of sectors, with special regard to those that are high growth, growing the economy through exports, and in the knowledge economy. The work set out in Section 4 Maidstone's Growth Potential

- regarding the Visitor Economy, Destination Management Plan and Cultural Strategy will be important factors in achieving this priority.
- 5.10 Global competition and competition from neighbouring towns will increase in the years to come. Ashford Borough Council and the local authorities in Thames Gateway Kent have put forward ambitious growth plans, with many new homes and jobs planned. We need to continue to invest in infrastructure, skills and business support in Maidstone to provide an attractive offer to new and existing businesses.
- 5.11 An important part of this is ensuring that the planning framework enables a pipeline of quality office, industrial and warehousing accommodation to come forward in locations that are attractive to modern business. This includes sites in Maidstone town centre, on the edge of town adjacent to the motorway and in rural service centres. (See Section 6 Locations for Growth).

#### **Business Retention**

- 5.12 The growth Maidstone has seen over recent years has been largely due to the expansion of existing businesses, rather than new inward investment from outside of Kent. Supporting existing local businesses to grow is therefore critical for delivering the job growth we want for the future.
- 5.13 There is a need to support existing businesses through working with partners and other agencies with funding to support their growth. Through the European Structural Investment Funds Programme, the South East Local Enterprise Partnership has allocated resource to the government's Growth Accelerator programme (now part of the national Business Growth Service) to enable greater provision of this service across the area. It is important that partners work together across the borough to ensure that the potential of both of these programmes achieves maximum impact.
- As the recovery of the national economy continues to gather momentum, business sentiment in Maidstone is also improving. Around half of the 59 businesses responding to a recent the Maidstone Borough Council survey<sup>32</sup> said they were planning to take on more staff in the next 12 months and nearly three quarters were either 'very confident' or 'somewhat confident' about the prospects for growth in turnover over the next five years. This view was echoed at the first MEBP workshop (23<sup>rd</sup> May 2014) and is reflected in the Federation of Small Business' own survey of business sentiment undertaken on a six- monthly basis. We need to work with businesses to encourage them to invest and grow in Maidstone.
- 5.15 A key reason for overall employment decline in Maidstone over recent years has been the predominance of the public sector which has seen significant job losses during this period of austerity and public spending cuts. Our strategy therefore needs to focus on encouraging growth in private sector businesses to help diversify the local economy away from too much reliance on the public sector.
- 5.16 Recent commuting patterns suggest that Maidstone has become less important over the last decade as a place of work for its residents, moving from being a marginal importer of labour in 2001 to being a net exporter in 2011. In 2011, approximately 1,240 more people were commuting out of the borough to work than commuting in and the percentage of Maidstone residents working and living in the borough fell from 60% in 2001 to 50% in 2011.

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<sup>&</sup>lt;sup>32</sup> Maidstone Borough Council (April 2014) 'Business Survey'

- 5.17 Maximising the productive contribution of our residents for the benefit of the Maidstone economy may mean that additional employment land needs to be identified so that more jobs can be created for the growing working age population, if net out-commuting is to be reversed and potential business rate income in the borough is to be maximised.
- 5.18 Businesses which are identified with potential to grow will be targeted to receive support through the Government's Business Growth Service to help ensure that they deliver the level of job growth forecast.
- 5.19 There is still under-representation of knowledge-based industries in the Maidstone economy despite improvements over recent years. This is reflected in the relatively low proportion of residents with high level qualifications and a reason why more working residents in higher paid occupations commute out of the borough to work elsewhere. Attracting more knowledge-based businesses and supporting our existing ones to grow is therefore important for the future.
- 5.20 Our pool of residents in managerial and professional occupations, high levels of educational achievement, good strategic transport links and high quality environment are all key assets of the local economy. They provide the foundation to attract more knowledge-based businesses to Maidstone in the future.
- 5.21 As well as having some specific sector specialisms with potential for job growth in Maidstone in the future, we also have a broad economic base. This diversity together with its economic assets make Maidstone attractive to many other sectors as well. To ensure that opportunities unforeseen at the moment can be capitalised upon, we need to ensure that employment land allocations are sufficiently flexible so that these potential opportunities are not lost to competing places in the future.

#### **Inward Investment**

- 5.22 Maidstone is an attractive business location; a recent business survey<sup>33</sup> found that the most appealing features are its strategic location, the high quality of life, the transport infrastructure (good access to the motorway network) and a committed workforce.
- 5.23 This view of Maidstone as a good business location is also supported by a recent Locate in Kent survey of 314 key business figures in the South East. This indicates that knowledge of Maidstone as a business location is relatively high Maidstone and Ashford together were the places that most respondents had a great deal or a fair amount of information about. More now cite Maidstone and Ashford as the most favourable business location in Kent compared to a similar survey in 2010. The only other place viewed more favourably as a business location in Kent was Thames Gateway Kent. In terms of a specific preferred location, Maidstone was the second most favoured place in Kent to Ashford, although this was a reversal of the position in 2010 when Maidstone was the most favoured business location.
- 5.24 This is another indicator that Maidstone stands at a crossroads, with signs that neighbouring places, such as Ashford and Medway, are starting to gain greater economic growth momentum than Maidstone. Both of these towns have considerably better High Speed rail links to the capital and

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<sup>&</sup>lt;sup>33</sup> Maidstone Borough Council, Business Survey, April 2014

- ambitious growth plans. If Maidstone doesn't act quickly to regain ground that it has lost, it risks being left behind. Positive action is needed now to alter this trajectory.
- 5.25 Anecdotal evidence suggests that most inward investment to Maidstone over recent years has generally been from businesses moving within the Kent area, rather than from further afield. We therefore need to do more to promote the benefits of locating in Maidstone to a wider business audience, particularly businesses that would benefit from close proximity to the national motorway network.

#### **Retaining and Attracting Investment - Actions**

- A1. Implement the Council's new Business Customer Relationship Management system. The information held on each business enables relevant targeted information to be sent to them on subjects such as available finance, export support, innovation initiatives etc. The objective is to hold a single business database of all registered businesses in the Borough, available corporately within MBC but also with our external partners. Local businesses will be targeted to receive support that enables them to grow. This will be done in partnership with others such as Manufacturing Advisory Services (now part of the national Business Growth Service), UKTI, Kent International Business etc..
- A2. Work with Kent Medical Campus to ensure that the investment goes ahead, including investigating using direct council intervention (powers/Investment) if necessary.
- A3. Ensure that employment land allocated through the planning system is suitable for the needs of new and expanding employers and that planning policies are flexible enough to achieve the right balance between realising potential growth opportunities and not sacrificing the environment which is in itself an asset.
- A4. Deliver and support business events focused on supporting existing business competitiveness and driving business growth.
- A5. Effectively engage with employers to raise awareness of available programmes and support to increase take up and participation to improve business competitiveness. Consider the use of the Business Rates Pool to target certain businesses with rates relief as an incentive to invest and grow.
- A6. Investigate a new master plan for employment at Eclipse Business Park (Junction 7 M20).
- A7. Commission and deliver a Destination Management Plan.
- A8. Commission and deliver a Cultural Strategy.
- A9 Through discussions with the land based sector, identify and deliver actions to support investment, diversification, skills development, and the take up of technological advancements.

## **B. Stimulating Entrepreneurship**

We will create a more entrepreneurial and innovative economy, supporting new business start-ups and those with high growth potential to move up the value chain.

- 5.26 Maidstone is an entrepreneurial place; the economy is dominated by small and medium sized enterprises (SMEs) and there are a large number of businesses per head of population and a high self employment rate.
- 5.27 A key priority for the future is to continue to diversify the Maidstone economy away from over reliance on the public sector by encouraging new private sector businesses to start up and to support the existing ones to grow. New businesses are also important vehicles for driving forward innovation within an economy and there is a close association between companies that are innovative and those that are high growth. This innovation can happen across all sectors and the key to nurturing this is being able to identify companies looking to innovate and engage with them to determine what support is needed to help them realise their growth potential.
- 5.28 Maidstone Borough Council has been providing business start-up support through Kent Invicta Chamber. There has been a good level of take-up for these services with Kent Invicta Chamber reporting higher than expected demand across a broad range of sectors. In 2012-13 there was a 20% increase in take up and interest in the "Starting in business" workshops and 1-1 advice sessions. There was also an increasing number of referrals from Job Centre Plus, with 351 clients referred in the 12 months to March 2014 through the Enterprise Club. This was in addition to clients referred to private sector providers of the Work Programme.
- As a response to this demand, Maidstone has strengthened its business support Service Level Agreement with the Chamber to increase delivery capacity and it has also sponsored an enhanced delivery programme for 2013-14 with grant funding from Kent County Council (KCC). This includes more start-up workshops, one-to-one advice, sector specific business planning workshops and private sector engagement by creating local business networks. Through this enhanced programme, support will be provided for around 800 individuals.
- 5.30 According to research undertaken by KCC in 2010, Maidstone has one of the highest concentrations of home-based businesses in Kent<sup>34</sup> and these are located in both the urban and rural parts of the borough. Many of these businesses reportedly suffer from isolation, a lack of networking opportunities, professional services and meeting rooms. All of these factors conspire to stifle growth and survival.
- 5.31 Supporting these businesses to grow, as well as encouraging more residents who are perhaps currently commuting out of the borough to work in London to consider setting up their own businesses locally, offers potential for the future. Not only would it maximise the economic contributions of these residents, it would also build on one of Maidstone's strengths the work-life balance on offer, to attract high skilled and high earning entrepreneurs, or home workers to the area.
- 5.32 Encouraging new business start-ups will require the necessary infrastructure to be put in place to support their growth. The council has embarked on a major new initiative to deliver and operate an

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<sup>&</sup>lt;sup>34</sup> Live/Work Network (December 2010) 'Understanding Kent's Home-Based Business Sector'

affordable business workspace which will be called "The Business Terrace" to provide a highly supportive environment for new start-ups and existing micro businesses to grow. A range of supportive initiatives are proposed, including flexible time-based and virtual memberships, peer-to-peer business support, and high quality, bespoke mentoring, events, seminars and workshops. This is an important priority for the council to encourage new business creation and investment in Maidstone.

- 5.33 Ensuring that high speed broadband infrastructure is in place across the borough is also critical for encouraging growth of home-working and new business start-ups. This will be particularly important in rural areas where these types of businesses will not threaten the high quality of the environment, whilst offering real potential for economic growth in some of the most isolated parts of the borough.
- 5.34 In recognising the potential that new business start-ups can bring to our local economy, there is also a need to ensure a consistency with other policies adopted by the Council, such as flexible planning policies which permit the use of residential properties for home-working.

## **B. Stimulating Entrepreneurship - Actions**

- B1. Deliver a new, business start-up programme for the Borough,
- B2. Deliver a pilot Enterprise Hub called "The Business Terrace" for Maidstone.
- B3. Work with Kent County Council to ensure the roll out of high speed broadband across rural communities.
- B4. Investigate and deliver specific actions that the Council could undertake to support the creation of small businesses in rural areas.

# C. Enhancing Maidstone Town Centre

We will promote the regeneration of Maidstone town centre as a high quality retail and leisure destination, and as a place to live and work.

5.35 The town centre is very important to the borough as both a means of attracting expenditure and as a source of employment. Some two thirds of all jobs in the borough are in the town centre itself and even more (71%) of the service sector jobs are there. The town centre is also an important asset as a retail and leisure destination serving a wide catchment area.

## **Importance of Office Jobs**

- 5.36 The predominance of the service sector in Maidstone town centre is reflected in its importance as the main location for office accommodation in the borough. Over recent years there has been significant growth of an edge of town office market with the development of schemes such as Eclipse Park at Junction 7 of the M20, and out of town schemes such as Kings Hill in the neighbouring district of Tonbridge and Malling.
- 5.37 One of the key challenges facing Maidstone is addressing the diminishing stock of quality office space in the town centre and the increase in secondary poor quality offices that do not meet the

- needs of modern employers. Vacancy rates in this secondary stock have risen substantially, and much of the office space currently available in the borough is in the town centre<sup>35</sup>.
- 5.38 The relatively large amount of vacant ageing low quality office stock is depressing the buoyancy of the overall town centre office market and the large number of 'For Let' signs has a negative effect on perceptions of the town centre. However, where office accommodation is of high quality, demand is relatively strong, particularly for smaller office units.
- 5.39 A number of conversions from offices to residential are already underway in the town centre following the government's introduction of Permitted Development Rights (PDR). Some conversions under PDR or otherwise, will be advantageous in helping to manage down the excess supply of secondary stock, potentially raising values and rejuvenating the market for high quality office development in the future. However it is also desirable to retain the better quality office space to maintain the town centre's status as a key employment location for office occupiers. It will be important to ensure that this conversion is monitored and that where possible planning policies are put in place to try to achieve the right balance.

#### **Retail and Leisure Destination**

- As a retail location Maidstone has recently slipped down the national hierarchy of retail centres. Nevertheless, the town performs relatively well and successfully competes with nearby Ashford, Chatham and Dartford. National trends in retailing include:
  - •The reduction in multiple retailer representation across the UK, with a focus by brands on a smaller number of larger locations. Tied into this is the growth of internet shopping.
  - •The increased importance of restaurants/ eateries and leisure uses in terms of anchoring town centres and major new shopping centres.
  - •Changing store formats such as the growth in "pop up" stores.
  - •The importance of providing a high quality of experience (through the quality of the retail and leisure offer through to the quality of environment and accessibility) to shoppers in order to attract and retain their custom.
  - •The importance of achieving an appropriate balance between independent and multiple retailers.
- 5.41 The impact of these trends on Maidstone Town Centre needs to be properly understood and action taken to ensure its vitality and viability.
- 5.42 Maidstone has good multiple retail representation, particularly in the prime retail areas of Fremlin Walk, where the House of Fraser department store provides a high quality anchor. This is complemented by a strong independent offer and an outdoor market.
- 5.43 However, The Mall lacks a high quality anchor<sup>38</sup> and there is a sense that the town centre could offer a lot more from a retail perspective. There is a notable lack of large, modern and well-located shop units to attract those major 'anchor' retailers not currently represented in Maidstone town centre, such as Debenhams and John Lewis. Considerable expenditure is lost to Bluewater, particularly from the more affluent residents who tend to shop there.

<sup>&</sup>lt;sup>35</sup> Bilfinger GVA (August 2014) 'Qualitative Employment Site Assessment, Maidstone Borough Council', Draft Final Report

<sup>&</sup>lt;sup>36</sup> 2013 Venuescore Ranking Index

<sup>&</sup>lt;sup>37</sup> DTZ (August 2013) 'Maidstone Town Centre Assessment'

<sup>&</sup>lt;sup>38</sup> DTZ (August 2013) 'Maidstone Town Centre Assessment', p.47

- 5.44 Maidstone town centre also has many positives as a leisure and cultural destination, with restaurants, the museum, the Hazlitt theatre, a cinema and nightlife for young people. However, feedback from consultations with Councillors and businesses suggests there is a need to encourage more cultural and leisure activities to attract greater numbers of people into town. Suggestions made to improve the town centre at a recent workshop included:
  - attracting higher quality retailers and another department store;
  - making more of the historic buildings and the river;
  - creating a stronger sense of identity and a 'brand' to distinguish Maidstone from other places;
  - managing down the stock of redundant office space in the town centre; and
  - investing in transport infrastructure and improving access by public transport.
- 5.45 Ensuring the vitality and viability of Maidstone town centre has been and continues to be a key priority for the Council's economic development activities. The council is responsible for many of the major improvements to the town centre over the last 15 years. This includes using its compulsory purchase order powers to bring about the £100 million redevelopment of the former brewery site to create Fremlin Walk the 350,000 sq ft retail centre in the heart of the town centre. The council's focus on good design and the integration of old and new, resulted in a Gold Award in the British Council of Shopping Centres Awards in 2005.
- 5.46 A programme of improvement schemes to upgrade the town centre environment has commenced. Starting with High Street, Bank Street, Middle Row and parts of King Street, some £4 million has been spent transforming the area with high quality granite stone, seating, lighting and planting. New open spaces have been created to hold events to attract and retain shoppers and visitors, and encourage people to stay longer in the town centre. Mott Macdonald has been commissioned to evaluate the economic impact of the public realm works including impact on shop vacancies, job creation, visitor perception, consumer expenditure and property prices. In November 2014 the scheme was Highly Commended in the Kent Design and Development Awards.
- 5.47 The council is currently considering a further phase of public realm improvements which includes proposals for Gabriel's Hill, Earl Street and the north end of Week Street. Public consultation has taken place on draft designs for all three areas.
- 5.48 The council established a Town Team in partnership with Town Centre Management to capture the enthusiasm and commitment from businesses, residents, voluntary and community organisations, and faith based groups to reinvigorate the town centre. This followed the Mary Portas Review of High Streets. Sub groups focus on projects under the headings of regeneration, marketing and events. Partners work together to ensure the town centre is safe, clean and attractive to shoppers and visitors, which reflects the Town's Purple Flag award. The structure and activities of the Town Team were recently commended by a Peer Review of the council.
- 5.49 The council has also been working with the owners of The Mall shopping centre, Capital and Regional, over the past 18 months to encourage both short and long term investment. These discussions have culminated in an initial £4 million refurbishment starting in 2015. Phased redevelopment and expansion of The Mall will include more retail and leisure uses with investment estimated at £100 million.

- 5.50 The council has also been working with Solum Regeneration (a joint venture between Network Rail and Kier Group) to bring about the comprehensive redevelopment of Maidstone East Station and the adjacent Royal Mail Sorting Office. This important gateway into Maidstone town centre suffers from partial dereliction and poor quality buildings. Discussions have been taking place over 18 months, covering issues of land assembly, land uses, design, public realm and town centre connectivity.
- 5.51 These two sites present a major opportunity to strengthen the town centre retail offer at the north end of Week Street, improve the railway station and connectivity with the town centre and create a better setting around Kent County Council's Sessions House and County Hall. Both The Mall and Maidstone East Station are identified in the Local Plan Regulation 18 Consultation Draft for future retail uses.
- 5.52 A planning application by Land Securities for an out of town retail scheme at Newnham Court was recently rejected on the grounds that it would prejudice the council's preferred strategy (as set out in the draft Local Plan) for the delivery of new comparison and convenience goods floor space on the sequentially preferable sites of Maidstone East/former Royal Mail site and the Mall within the town centre. The council's retail advisors DTZ also considered that the Land Securities proposal "would have a serious adverse impact on existing and planned investment in the town centre; which would be severe enough to preclude any significant new town centre retail development for many years."
- 5.53 The council supports the redevelopment and expansion of Newnham Court Shopping Village but with a focus on complementary rather than competing High Street uses as set out in paragraph 7.8 of the draft Local Plan regulation 18 consultation. Retail employment is sought after by many residents in Maidstone and a range of jobs and skills are needed to ensure prosperity for all. Retail employment offers progression in to higher paid occupations in the sector and enables employees to develop transferable customer service skills.
- 5.54 We want to attract new retail investment to Maidstone in the future and there is a need to capitalise on the opportunities that are now presenting themselves to improve the town centre. The council needs to work closely with developers and investors to ensure that the impact of new schemes is maximised in terms of the retail, leisure, employment and housing opportunities they can bring to Maidstone town centre.

## **C. Enhancing Maidstone Town Centre - Actions**

- C1. To develop a vision for the town centre and translate this into a spatial land use plan "masterplan" for the future development of the town, with a programme of activity to deliver short, medium and long term actions.
- C2. Consider current office accommodation uses in the town centre and determine how best to ensure the development of fit for purpose prime office space for business.
- C3. Consider how the public sector can work together to help stimulate the development of new office accommodation and further investment in Maidstone town centre

# D. Meeting the Skills Needs

By working closely with our partners we will ensure that residents are equipped with the skills for work and that skills needs of business are being met. We will encourage better

careers advice in schools and promote apprenticeships and work experience placements in the Council and with businesses.

We will support the expansion of the Higher Education sector to increase the number of graduates in the workforce, supporting initiatives such as KIMS and Kent Medical Campus initiative, as well as the UCA expansion at Maidstone Studios.

- 5.55 Ensuring that businesses have the skilled workforce they need to grow and that residents have the skills to take advantage of new job opportunities will be a key to future economic success. Maidstone fares well in terms of overall educational attainment at level 2 and level 3 and has many high quality schools in the borough. There is a wide range of academic pathways at level 3 and a high proportion of young people go on to higher education.
- 5.56 Work is ongoing to improve pupils understanding of the career opportunities available to them, the skills required by employers and the different pathways they could take to meet their aspirations. Ofsted's report 'Going in the right direction?', published in September 2013, found that the majority of schools across the country needed to do more to ensure that all of their pupils had information on the full range of training and education options and career pathways to help them make informed choices about their future so that they could reach their potential. Encouraging employer engagement with schools, such as initiatives like "Inspiring the Future," which links business people and schools together to give career insight talks to young people, and arranging work experience which highlight employability skills is a key action in this Strategy.

#### **Further Education**

- 5.57 Maidstone is well served by the Further Education sector with Mid Kent College having a strong offer and close links with businesses and private sector training provision. However, the provision of apprenticeships and skills training for school leavers that do not want to go to college is limited, with no private sector training providers providing work-related and apprenticeship training in sectors such as construction; one of the sectors forecast for employment growth.
- 5.58 Mid Kent College is the main further education provider in Maidstone, and has just completed a multi-million refurbishment of its Oakwood Campus. The college is currently expanding its provision on the former UCA campus and received funding for 2015/16 from round 4 of the Skills Funding Agency's College Capital Investment Fund. It is proposing to transform and equip these buildings into state of the art facilities for a higher skills centre where it will offer HE courses, including foundation degrees and Higher National Diplomas in subjects ranging from Business and Engineering to Health and Social Care. Business incubation units will also be part of the scheme, serving to encourage students to establish new businesses and also to attract smaller employers that could benefit from closer collaboration with the college.
- 5.59 Mid Kent College is working closely with both the business community and with Maidstone Borough Council through the College's Advisory Committee, and other channels, to ensure that its skills and training provision is meeting the needs of local employers. Maidstone Borough Council activity encourages expanding and new businesses to consider working with the College to offer Traineeships, Apprenticeships and work experience placements. The Council participates and encourages other businesses to undertake Work Ready Interviews with students to help develop their employability skills. Businesses are also encouraged to validate course curriculum. During the course of the refurbishment at the Oakwood Campus, the council agreed to temporarily house the

college's skills unit so that an even closer working relationship can be forged, with both parties learning from each other.

## **Meeting Employer Skills Needs**

- 5.60 A number of sectors are reportedly facing skills challenges in Maidstone at present and some companies are adapting their recruitment policies to address this situation. Examples of these include:
  - An accountancy firm that has recently shifted its recruitment focus towards workers in London seeking a lifestyle change and to school leavers who are offered training to become qualified accountants on the job.
  - An aerospace engineering company has a higher proportion of staff approaching retirement age
    and are anticipating problems filling the positions. Although apprentices are being trained, this
    takes time to get them to the required skills level.
  - A manufacturing company claims only to have a small pool of engineers to recruit from locally and that they would like to see more done to promote the sector in Maidstone.
  - Two solicitor firms need to recruit to respond to the upturn in the market but are having difficulties.
  - A logistics company is looking to recruit 40 drivers but is struggling to recruit even six.
  - A care provider is facing difficulties recruiting owing to only being able to offer low wages due to government cuts and lack of funding.
- 5.61 While there is considerable work going on to achieve closer links between Mid Kent College and local employers, links between the public sector, training providers and local businesses could be better. The introduction of the Maidstone Economic Business Partnership is a step in the right direction. However, if employment recruitment shortages and the future skills needs of businesses are to be addressed, more needs to be done to better understand the skills and training needs of employers across the borough and to encourage greater numbers of businesses to take on apprenticeships.

## **Higher Education**

- To be successful in attracting higher value jobs in growth sectors in the future, the workforce needs to be suitably qualified. The evidence shows that while the qualification profile of Maidstone's population has improved over recent years, with more people now qualified at level 4 and above, this is still below the national average and there has been greater improvement elsewhere in Kent.
- 5.63 Attainment at level 2 and level 3 is high in Maidstone and many young people leave the borough for a university education. This presents an opportunity to keep these young people in Maidstone in the first place, perhaps by catering for their higher education needs locally, or to attract them back after graduation.
- Maidstone lacks a significant university campus. The University of the Creative Arts withdrew from the Oakwood campus a few years ago, although it has still retained a presence at Maidstone Studios where it offers courses in Media Production, Media Business and Media Interactive Production. Teaching these courses at the studios enables students to develop strong links with the creative/production companies that are based there or others that use the facilities. This provides students with more hands on experience of working in the industry and is a major attraction for the courses offered there. However, with the closure of the Oakwood Park campus there is a lack of ancillary facilities, such as a library and social space, to enhance the student experience and they

currently need to travel to the campus at Rochester for these facilities. UCA is trying to address this through further development proposed on the Maidstone Studios site.

- 5.65 In April this year KIMS opened on a site near to Maidstone Studios close to junction 7. This £95 million state-of-the-art hospital is set within a seven-acre development and will be a centre of clinical excellence with both academic and teaching facilities. KIMS is a hospital run by clinicians where consultants manage their patients' treatment pathway from referral through diagnosis to treatment and discharge. KIMS is the catalyst for a larger development on adjacent land, Kent Medical Campus. This 18 hectare site will incorporate a Neuro Village, Medical School and Research and Development occupiers focused on life sciences situated in high quality landscaped grounds.
- Discussions are underway to explore opportunities to further develop the medical-related training offer at the Kent Medical Campus with other universities that are already providing medical and health-related HE training. A close relationship is developing with Canterbury Christ Church University which has an Institute of Medical Science that provides an umbrella for all the medical and health-related courses offered by the university. Post graduate medical courses are offered at Canterbury Christ Church University at the Universities of Medway campus in Chatham in the areas of urology, orthopaedics, general surgery, obstetrics and gynaecology and ear nose and throat. Undergraduate degrees in ancillary medical or health-related subjects, such as physiotherapy, midwifery, speech therapy and social care, are also provided in the Faculty of Health and Well Being.
- 5.67 It is clear that there is scope for building upon the offer currently proposed for Kent Medical Campus through links to other universities, both in Kent and the wider area. This is an important area to be taken forward in the future to ensure that opportunities are maximised around this cluster for Maidstone.
- 5.68 The close proximity of KIMS and the KMC to Maidstone Studios, where UCA is currently running courses and has ambitions to provide more facilities for students, offers opportunities for synergies to be developed and could potentially be the start of a 'Universities at Maidstone'.
- 5.69 University investment should be encouraged to attract higher value research-based employment into the borough, and to give more residents the opportunity to gain degree level qualifications. This has been successful in Medway where the 'Universities at Medway' campus has been developed at Chatham Maritime. The proposed Kent Medical Campus, together with UCA at Maidstone Studios and Mid Kent College's Higher Skills centre at Oakwood Park, could well be the starting point of something transformational. Achieving this is a priority for Maidstone and it is important that partners work together to make it happen.

## D. Meeting the Skills Needs - Actions

- D1. Work closely with Mid Kent College and other relevant education and training providers to forge closer links with business to help ensure that the skills needs of employers are met.
- D2. Increase the number of businesses in Maidstone that take on traineeships and apprenticeships at Levels 2 and 3 and reduce the levels of young people Not in Education, Employment or Training (NEETs).
- D3. Increase awareness of the sector growth opportunities in Maidstone to training providers so that they can gear their provision to meet the future needs of employers.

- D4 Work with schools and businesses to improve careers advice and work experience opportunities.
- D5. Support KIMS in their discussions with universities to expand the Higher Education (HE) offer on the KMC site
- D6. Support discussions between UCA and KIMS on looking to enhance the overall student experience for HE students at Maidstone Studios and at Kent Medical Campus.
- D7. Work with UCA to further develop the business case for their proposed new facilities at Maidstone Studio

## E. Improving the Infrastructure

We will invest in infrastructure by working closely with our partners, in particular Kent County Council. A priority being the need for digital accessibility and an adequate transport network across the Borough.

5.70 In the recent local business survey<sup>39</sup> businesses rank 'investment in infrastructure' as the number one priority for action for the council, with 'tackling congestion' ranked second. The importance of tackling infrastructure issues was also a common theme raised at the Maidstone Economic Business Partnership workshops and also from business interviews.

## **Road Transport Links**

- 5.71 Maidstone has good strategic road transport links provided by the M20 which runs to the north of Maidstone town centre. The three motorway junctions within the borough are key assets for the local economy, although the proximity of junction 8 to the North Downs AONB means that this is a sensitive area for development.
- 5.72 The main transport issues relate to the infrastructure in the south of the borough, where all road links to the motorway in the north of the borough need to go through Maidstone town centre. The congestion on these routes causes delays which in turn increases both travel time and affects reliability.
- 5.73 Recently, road weight restrictions have been imposed on some of the secondary roads around Marden to the south of Maidstone town centre, where manufacturing companies are located in industrial parks on the edge of the town. This is impacting on the businesses that need to use vehicles to transport goods and supplies along these roads to access the national motorway network. This calls into question the suitability of these places as employment locations for businesses in sectors that need good road access to the motorway network.

#### **Maidstone Town Centre**

5.74 Access is also a recognised barrier to growth in the town centre with both parking and public transport improvements identified by businesses as needing attention.

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<sup>&</sup>lt;sup>39</sup> Maidstone Borough Council (April 2014) 'Business Survey'

- 5.75 Maidstone Borough Council has been working with Kent County Council and the SE LEP to seek LGF funding to address some of the transport issues in Maidstone. The council was successful in securing £16.5 million from 2015/16 for four schemes at a total cost of £28.5 million. These schemes are:
  - Maidstone Gyratory Bypass two additional northbound lanes to enable northbound traffic on the A229 to bypass the existing town centre Gyratory system.
  - Sustainable Access to Maidstone Employment Areas a high quality dedicated cycle and pedestrian route from residential development sites on the outskirts of Maidstone's urban areas into the Town Centre.
  - Maidstone Integrated transport package key junction and road capacity improvements and enhanced public transport.
  - West Kent LSTF funding contribution towards Maidstone East Rail Station improvements as part of the larger scheme around the station.
- 5.76 While this investment will help to address some of the transport issues facing Maidstone, other solutions also need to be considered, including a coordinated programme to deal with issues around Maidstone town centre that includes park and ride, public transport and car parking, as well as roads.

#### **Broadband**

5.77 Digital infrastructure is also identified by businesses as a barrier to growth in Maidstone. Interviews reveal that businesses are concerned about the availability and speed of broadband, especially in rural areas. In partnership with Broadband Delivery UKI (BDUK), Kent County Council is aiming to bring broadband to every property in Kent and Medway, and super fast broadband to more than 90% of households and businesses by 2015. Kent County Council has also been successful in their bid to the Government to extend the reach of super fast broadband services across Kent, under their 'Super fast Extension Programme'. It is hoped that the new funding will ensure that 95% of homes across the Country will get super fast broadband by the end of 2017. However this will mean that 5% of homes will only receive 2 mgbts and this will need to be monitored and action taken if some communities and businesses are disadvantaged at the end of this process.

### Housing

- 5.78 A shortage of housing and high house prices are an issue of concern to the business community who see this as potential barrier to growth. Some employers, particularly those with workers in lower paid occupations, see this as an impediment to being able to recruit workers locally. There is concern that if more houses are not built in the next 12-18 months, then both house prices and market rents will increase even further, compounding the existing problem.
- 5.79 This is clearly not just a planning issue as there is planning permission in place for over 3000 residential units in the Borough and the Local Plan is making provision to 2031. The availability of affordable mortgages, developer finance, wage levels, commuting patterns, and the capacity of the market to build and sell homes each year are also significant factors.

### **E** Improving the Infrastructure - Actions

E1. Take forward the schemes for which Local Growth Fund grants have been allocated.

- E2. Develop and implement a campaign calling for faster train services to London
- E3. Work closely with KCC and other stakeholders to agree and deliver the Integrated Transport Strategy
- E4. Work closely with KCC to consider and implement ways to increase the speed, reliability and coverage of broadband across Maidstone, especially in rural areas.

# 6 Locations for Growth

6.1 This strategy recognises that both the economic needs and opportunities for growth vary across the borough.

## The Existing Portfolio of Sites

- 6.2 The Maidstone urban area provides the majority of employment in a range of occupations including retail, leisure and recreation, professional services and most office based businesses, and industrial and warehouse units. It will remain the main employment location within the Borough with the future success of the Town Centre identified as a critical priority for this Strategy.
- There are 27 existing office, warehouse and industrial sites across the Borough providing a range of unit types, sizes and quality (and hence price) in a choice of locations for business. Many of these sites are within Maidstone's urban area including Parkwood and Turkey Mill. 20/20 Business Park is located just off Junction 5 M20 and at Junction 6 Brooklyn Park is now occupied by Scania. Eclipse Business Park, Newnham Court Shopping Centre, KIMS and Kent Medical Centre are all served from Junction 7.
- 6.4 Significant business and industrial parks are located in the Rural Service Centres of Harrietsham, Headcorn, Lenham, Marden and Staplehurst. There are many smaller office and industrial/warehouse locations too, adding to the choice of sites available for businesses.
- 6.5 The majority of all of these sites are well occupied and broadly fit for purpose. An important role for the emerging Local Plan is to protect the existing stock of industrial and employment sites to secure them from alternative, higher value uses so they can continue to be an important part of the Borough's employment land supply.

### **New Locations for Growth**

- The amount of additional employment land needed for the full Local Plan period (the 'demand') was determined in the 'Economic Sensitivity Testing and Employment Forecast' of January 2014.
- 6.7 To assess the qualitative demand for employment floorspace, and thereby to complete the evidence base for this aspect of the Local Plan, a 'Qualitative Employment Site Assessment' ('the Assessment') was carried out, also by Bilfinger GVA. This assessed whether there are gaps in the property portfolio which, if not addressed, could constrain the growth of the economy. This assesses whether current land allocations will meet the qualitative needs, as well as the quantitative land requirements, to accommodate the type of employment growth forecast to 2031.
- The Assessment considered the nature of the office and industrial property markets in the borough. Their findings indicate that Maidstone's position, in terms of both the office and industrial market in Kent, has been changing and that it's pre-eminence has slipped. This is consistent with the findings of Shared Intelligence's analysis of recent economic trends which also demonstrates that Maidstone has performed relatively poorly in economic terms over recent years, especially compared to some of our neighbouring boroughs.

- 6.9 The key findings of the Assessment, which are of particular relevance to the economic development strategy are summarised below:
- Offices: the market has shifted from large scale premises to smaller units and/or multi-tenant purpose built stock due to a concentration of smaller businesses in the borough, often professional services type firms and lack of interest in the borough as a 'back office' location for major banks/insurance companies etc. The qualitative need is therefore likely to be met though new units up to 500sqm and not through the larger, older buildings which are particularly concentrated in the town centre. Indeed it is estimated that some 25,000sqm of the poorer quality town centre office stock could be lost and not replaced without compromising the economy. Some such rationalisation is likely to be a precursor to a reinvigoration of the town centre office market. The Assessment notes that in- and out-of centre locations appeal to different types of firms and that offering a choice of locations would better provide for occupier needs.
- 6.11 Industrial: The Assessment concludes that demand for industrial/manufacturing floorspace is most likely to result from relocation of firms from the local/sub-regional area rather than from a major inward investment opportunity. Development is more likely to be built for a specific end user rather than as a speculative enterprise. The demand will generally be for smaller (<200sqm) and medium sized (1,000-1,500sqm) units.
- 6.12 Warehousing: It is concluded that the borough is neither far enough from the ports or central enough to serve a UK distribution market or even SE regional market. The demand for warehousing space is most likely to be to serve sub-regional markets for example on-line retail demand, discount retailers with tight supply chains and local distribution hubs for logistics firms. The demand is most likely to be for units up to 5,000sqm.
- Overall, and significantly, there is also an identified lack of employment land supply in the locations most likely to be attractive to the type of occupiers economic growth will attract. The key characteristics of these locations include being highly accessible with good support amenities and optimum physical and digital infrastructure. It is recognised that the prime locations for business sectors that need good access to the national road network for transporting goods and services are around the M20 motorway junctions. Some of these potential employment sites are also close to some of the highest quality environments, so there needs to be a balanced approach to ensure that achieving economic growth does not come at the expense of the environmental assets which make the borough special.
- 6.14 There has been high demand for new development at the M20 motorway junctions. Feedback from the business community suggests that a more concentrated pattern of future employment land allocations might be more appropriate to meet business demand, rather than the dispersed pattern outlined in the Regulation 18 Local Draft Consultation Plan issued for consultation in July 2014.
- The existing capacity for industrial and warehousing use is all in the south of the borough where the road links are the weakest and where weight restrictions have been placed on some secondary rural roads making these sites less attractive for some larger scale manufacturing and logistics operations. The Assessment states "whilst this does not make these sites redundant, it does potentially limit their future attractiveness to businesses and could restrict the role they play in accommodating employment growth."

- 6.16 The lack of available sites along the motorway corridor has been highlighted by the market with the submission of two planning applications at Junction 8 one called Waterside Park and the other "Woodcut Farm".
- 6.17 The Assessment finds that there is both quantitative and qualitative need for additional employment land. New site/s should focus on a 'new', diversified offer in preference to replicating the characteristics of the existing portfolio. This points towards:
  - a. A range of flexible, small scale, good quality office space
  - b. Capacity for 'design and build' bespoke industrial space
  - c. Small-medium warehouse/distribution units
  - d. Location/s with good strategic road access to markets
  - e. Location/s with minimal development constraints
  - f. Location/s with ICT connectivity
  - g. Creation of a distinct new employment location
- 6.18 The Assessment concludes that "there is likely to be demand for a new high quality, well serviced mixed use employment development area that accommodates small business orientated space, standalone industrial and manufacturing provision (albeit likely to be a design and build demand) and smaller scale distribution and ancillary workspace and office space".
- 6.19 Additionally the Assessment recommends that plan policies are sufficiently flexible to enable a mix of office, industrial and warehousing uses on sites.
- 6.20 This economic development strategy does not identify specific sites for future employment growth across the borough (for office, warehousing and industry) that is the role of the Local Plan. However a report by the Head of Planning to the Planning, Transport and Development Overview and Scrutiny Committee 21 October 2014 highlighted the findings of the Qualitative Employment Site Assessment and its implications for employment policies in the draft Local Plan. The report stated that the selection of sites in the Regulation 18 version of the Local Plan 2014 would not meet the identified qualitative needs in a location well connected to the strategic road network. Based on the outcomes of the Strategic Economic Development Land Availability Assessment (SEDLAA) the only available, additional land at a motorway junction is at J8 of M20. Development in this location would better meet the gap identified through the evidential analysis in the Qualitative Employment Sites Assessment. It could also enable the quantitative demand for offices to be met which is not the case for the current selection of Regulation 18 sites.
- 6.21 The report went on to state that balanced against this economic case is the acknowledged sensitivity of the landscape in the J8 location and that that development at J8 would cause substantial landscape harm. The limitations of the location in terms of public transport connections and relative separation from the centres of population were also acknowledged. However with the NPPF direction to meet the needs of the economy in full it is officers' view that, with the completion of this qualitative assessment, the balance of planning and economic development considerations now weigh in favour of identifying land in the location of J8 in the emerging Local Plan. The Planning, Transport and Development Overview and Scrutiny Committee resolved to support development for

- employment use at Junction 8 of the M20 subject to the development of a planning policy by the Cabinet Member for Planning, Transport and Development to mitigate damage and to ensure appropriate constraints.
- 6.22 The strategic case for a new employment site at Junction 8 has been established and its development is critical to ensuring that the principle aim of the Strategy is achieved i.e. the creation of 14,400 jobs by 2031 in a range of sectors and occupations. With a growing population, the realisation of key employment opportunities including the Town Centre Masterplan, Eclipse Business Park, Kent Medical Campus and Junction 8 are essential if the Council and its partners are to minimise unsustainable out commuting and reduce the likelihood of Maidstone becoming a "dormitory town".
- 6.23 The detail of a new planning policy, setting out the criteria in which development at Junction 8 will be acceptable, will be considered by Maidstone Borough Council's Spatial Planning, Sustainability and Transport Committee in August 2015.

# 7 Making it Happen: The Action Plan

- 7.1 This strategy can only be delivered through working in partnership. There are many organisations and agencies that are working to achieve different elements of this strategy and there is a leadership role that Maidstone Borough Council needs to play to coordinate and ensure these culminate in achieving our ambitions for economic growth. The Action Plan sets out who the main leads and partners are for each action, and the implementation period: short (1-2 years) medium (3-5 years) or long term (5 year plus).
- 7.2 A key message from the business community is a desire for Maidstone Borough Council to show more leadership and take a more proactive approach towards economic growth and ensure that the right signals are given that Maidstone is 'open for business'. However, it is important that the right balance is struck between enabling economic growth and protecting the very assets that make Maidstone a special location to do business its attractive environment particularly the North Downs AONB and Maidstone town centre.
- 7.3 It is important that the council works closely with developers; early pre application discussions with officers are strongly encouraged to reduce the chance of proposals coming forward which are unacceptable and incur unnecessary costs and delays for developments. Maintaining effective and transparent communication during the application process will help to reduce developer uncertainty and help ensure growth opportunities are realised.
- 7.4 There are a number of ways in which the Borough Council can help to achieve the economic vision through a leadership role. This might include leading partnership working, taking a financial stake in some developments, considering favourably proposals that will bring large numbers of jobs to the borough, and promoting Maidstone as a business location, to name but a few. It is important that the council considers these roles in the future to ensure that economic opportunities are maximised.

# 135

# **Economic Development Strategy – Action Plan**

# A) Retaining and Attracting Investment

		Action / Milestones	S/M/L	Resource	Lead	Partners
	A1. Implement the Council's new Business Customer Relationship Management system. The information held on each business enables relevant targeted	Number of businesses categorised to assess growth potential / identify business lifecycle / export potential  a. Number of 'deeper' appraisals	Short	Existing MBC resource + partners  SELEP Funding	Coordinating Lead by MBC	Growth Accelerator Programme High Growth Kent (KCC) UKTI
A1	enables relevant targeted information to be sent to them on subjects such as available finance, export support, innovation initiatives etc The objective is to hold a single business database of all registered businesses in the Borough, available corporately within MBC but also with our external partners. Local businesses will be targeted to receive support that enables them to grow. This will be done in partnership with others such as Manufacturing Advisory Services (now part of the national Business Growth Service), UKTI, Kent International Business etc	b. Number of full diagnostic reviews of companies  c. Number of growth action plans to be put in place to work over medium to long term	Short - Medium Short - Medium	ERDF / ESF Funding		MAS University of Greenwich (Enterprise Europe Network) University of Kent Business School Kent Invicta Chamber of Commerce

A2	Work with Kent Medical Campus to ensure that the investment goes ahead, including investigating using direct council intervention (powers/Investment) if necessary.	Enter into direct discussions with site owner/agent to take forward each element of KMC including medical school, Neurovillage and medical technologies. Explore opportunity to attract the Regenerative Medicine Catapult.	Medium	Existing MBC resources	MBC	KMC Ltd KCC SELEP
	necessary.	Investigate joint promotional activities with the owner and agent.	Short	Current resources, networking and website		
		Consider barriers to delivering KMC and bid to SLGF.	Short	Existing MBC resources		
А3	Ensure that employment land allocated through the planning system is suitable for the needs of new and expanding employers and that planning policies are flexible	Site allocation policies published	Short	Existing MBC resources		MBC KCC Business Community
	enough to achieve the balance between realising potential growth opportunities and not sacrificing the environment which is in itself an asset.	New site allocations made in the next draft of the Local Plan	Short	Existing MBC resources		
A4	Deliver and support business events focused on supporting existing business competitiveness and driving business growth	Development of a programme of 'finance ready' events with MD's and Senior Manager's attending Number of companies participating in finance ready programme Management Skills Workshops: Number of individuals attending	Medium	Existing MBC resources	MBC	TSB Enterprise Europe Network

		Ter Maniber of companies improving				
		use of and access to ICT e.g. using new				
		websites as a driver for growth				
		Development of supply chain networks				
		(sector approach)				
		Undertake a baseline survey of the	Short	Existing MBC	MBC	Kent Invicta
	Effectively engage with	business support available to them		resources		Chamber of
	employers to raise awareness of	including relevance and quality to				Commerce, the
	available programmes and	highlight duplication and gaps.				Federation of
	support, increase take up and	Work with business support	Short			Small
	participation to improve	organisations to use this intelligence to				Businesses, Kent
		inform the KMEP Innovation and				Institute of
	business competitiveness.	Growth Statement.				Directors,
	Consider the use of the Business	Strengthen Maidstone Economic	Short			Lenham Valley
	Rates Pool to target certain	Business Partnership to become a				Business
	businesses with rates relief as	strong voice for businesses in				Association,
	an incentive to invest and grow.	Maidstone.				South
Α	5	Programme of business engagement to	Medium			Maidstone
		raise awareness of available				Business
		programmes and support and to				Association,
		encourage a greater take up of				Marden
		apprenticeships.				Business Forum,
		- Number of Business Visits				the Network of
		Regular e-newsletters	Short			Rural Business
						Forums, Visit
						Kent and
		Sector specific briefing notes	Short	-		Produced in
		Sector specific briefing flotes	311011			Kent.

workshops

ICT – Number of companies improving

		New business information website	Short			
A6	Investigate a new master plan for employment at Eclipse Business Park (Junction 7 M20).	Support the landowner to identify a new vision for Eclipse Business Park Ensure new policies for Eclipse Business Park are flexible enough to achieve this.	Medium	Existing MBC resources	Gallagher	MBC
A7	Commission and deliver the Destination Management Plan	Strategy published by July 2015	Short	Existing MBC resources Business rates pool	MBC	Visit Kent and all other stakeholders connected with the Visitor Economy
A8	Commission and deliver a Cultural Strategy	Strategy published by March 2016	Short	Existing MBC resources Business rates pool	MBC	All Stakeholders interested in the themes of the Cultural Strategy
A9	Through discussions with the land based sector, identify and deliver actions to support investment, diversification, skills development, and the take up of technological advancements.	Meet with Farmers and Horticulturalists and the National Farmers Union to identify issues and actions	Short	Existing MBC resources	MBC	Land based sector, Produced in Kent, NFU and KCC, Kent Wildlife Trust.

# 133

## B) Stimulating More Entrepreneurship

		Action / Milestones	S/M/L	Resource	Lead	Partners
B1	Continue to provide funding for a business start-up programme.	Continue to deliver an enhanced programme of business support and explore innovative ways for local delivery with partners  Work with others to coordinate the plethora of business support initiatives to remove duplication and fill gaps in	Short Medium	Existing MBC resources and bid for new funding  SELEP	MBC SELEP and KMEP	MBC KCC
B2	Deliver a pilot Enterprise Hub called "The Business Terrace" for Maidstone.	provision  Deliver the pilot Hub with aim of being open by September 2015. The pilot Hub will test proof of concept as the Council retains its ambition to create a full Hub in the medium term.	Short	Existing MBC resources Business Rates pool	MBC	KICC Centre for Micro Businesses Kent Foundation for Young Entrepreneurs Princes Trust University of Kent University of Greenwich
В3	Work with Kent County Council to ensure the roll out of high speed broadband across rural communities.	Work with KCC on ensuring Maidstone Businesses benefit from the extended roll out programme.  Encourage all new developments to provide the required infrastructure to enable fibre to all premises.	Short Medium	Existing MBC resources	КСС	MBC BT BDUK Parish Councils
B4	Investigate specific actions that the Council could undertake to support the creation of small businesses in	Capitalise on the enthusiasm shown by some parish councils and rural business networks to identify small businesses in rural areas.	Short	Existing MBC resources and bids to the SELEP / ERDF / ESF	MBC	Parish Councils Centre for Micro Businesses Produced in

rural areas.	Investigate the parish level interventions required to support the small businesses identified	Medium		Kent Made in Kent Rural Networks
	Identify specific interventions to support the land based sector	Short		NFU TSB
	Investigate the use of rural libraries and other community facilities to deliver business support activities in rural areas.	Medium		

# 141

## C) Enhancing the Town Centre

		Action / Milestones	S/M/L	Resource	Lead	Partners
	To develop a vision for the town centre and translate this into a spatial land use plan "masterplan" for the future development of the town, with a programme of activity to deliver short, medium and long term actions.	Agree with stakeholders a long term vision for the Town Centre	Short	Existing MBC resources	MBC	Capital and Regional
61		Develop and deliver a set of initiatives to make this vision a reality.	Medium	Business Rates pool		Solum KCC
C1		Ensure planning policies support the vision and delivery of actions	Medium			Private sector partners
	Consider current office accommodation uses in the town centre and determine how best to ensure the development of fit for purpose prime office space for business.	Consider use of direct intervention including purchase of sites to ensure quality office offer.	Medium	Existing MBC resources Business Rates pool Borrowing to resource purchases (considered alongside development appraisals) and private sector partners	MBC	KCC Private sector partners
C2		Monitor the situation with regards to Permitted Development Rights (PDR) and the loss of both primary and secondary office stock	Short			
		Ensure planning policies support the protection of the quality town centre office stock.	Medium			
C3	Consider how the public sector can work together to help stimulate investment in Maidstone town centre.	Explore options for the delivery of Phase 3 public realm works in Gabriels Hill, Earl Street and North End of Week Street including ensuring Planning Policy requires S106 contributions where appropriate.	Medium	Infrastructure Delivery Plan including S106 contributions	MBC	KCC Leisure Industry Private sector partners

Work with MCL to develop events and activities within Maidstone Town Centre to enhance the Town Centre offer.	Short	MCL Business Plan		
Consider direct intervention through the Council acting as an investment partner in key sites such as the Mall and Maidstone East	Medium	Existing MBC resources Business Rates pool Borrowing to resource purchases (considered alongside development appraisals) and private sector partners	MBC	Capital and Regional Solum KCC Private sector partners

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### D) Meeting Skills Needs

		Action / Milestones	S/M/L	Resource	Lead	Partners
	Work closely with Mid Kent College and other relevant education and training providers to forge closer links with business to help ensure	Engage with local businesses to gauge their awareness of the existing training provision available to them and the relevance and quality.	Short	Existing MBC resources	MBC	All training providers All businesses KCC Job Centre Plus
D1	that the skills needs of employers are met.	Undertake a baseline survey to determine the skills needs of our local businesses.	Short	Existing MBC resources		302 Gentre i ida
		Develop a comprehensive web based application incorporating the principles behind the big exchange, access to skills for young people, a business to business skills exchange portal and ability to aggregate business training needs.	Medium	Transforming Local Government Fund (secured £100k) and ESF bid		
	Increase the number of businesses in Maidstone that take on traineeships and	Link with programme of business engagement see A5 and D1	Medium	Existing MBC resources Business Rates pool	MBC	KCC, Education Business Partnership, Schools, Mid
D2	apprenticeships at Levels 2 and 3 and reduce the levels of young people Not in Education, Employment or Training	Use social media, website, e- newsletters, editorial, case-studies and other to promote apprenticeship and traineeship opportunities to businesses.	Short	Existing MBC resources Business Rates pool		Kent College All training providers All businesses Job Centre Plus
	(NEETs).	Identify support for pre-NEET and NEET young people, including work experience placements and apprenticeships	Short	New MBC staff resource required Business Rates		

				pool		
D3	Increase awareness of the sector growth opportunities in Maidstone to training providers so that they can gear their provision to meet the future needs of employers.	Provide regular briefing notes, information and newsletters to training providers to give them a wider understanding of the borough's business composition and likely trends to enable them to gear provision accordingly.	Short	Existing MBC resource Business Rates pool	MBC	KCC, Mid Kent College All training providers Job Centre Plus
D4	Work with schools and businesses to improve careers advice and work experience opportunities.	Identify willing businesses Develop placement processes with the Education Business Partnership	Medium	New MBC staff resource required	MBC	KCC, Education Business Partnership, Schools, Mid Kent College All training providers All businesses Job Centre Plus
D5	Support KIMS in their discussions with universities to expand the Higher Education (HE) offer on the KMC site.	Establish working group Identify drivers for HE investment Any barriers Consider funding options	Medium	To be determined	KIMS	MBC, Canterbury Christchurch University
D6	Support discussions between UCA and KIMS on looking to enhance the overall student experience for HE students at Maidstone Studios and at Kent Medical Campus.	Evolve the joint working group with KIMS to include UCA	Long	To be determined	MBC	UCA , KIMS, Maidstone Studios

D7	Work with UCA to further develop the business case for their proposed new facilities at Maidstone Studio.	Support the Studios bid to create a Media Village to SLGF	Long	Existing MBC resources	Maidstone Studios	UCA
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# 14

### E) Improving the Infrastructure

		Action / Milestones	S/M/L	Resource	Lead	Partners
E1	Take forward the schemes for which Local Growth Fund grants have been allocated.	Work with KCC and contribute to the Project Groups for Sustainable Access to Employment and Bridge Gyratory Bypass Project.  Work with partners within the project areas to increase ownership and funding opportunities.	Short	SLGF Infrastructure Delivery Plan  Existing MBC resources	KCC MBC	MBC TMBC EA
E2	Develop and implement a campaign calling for faster train services to London.	Work with South Eastern to ensure the 2018 Thameslink from Maidstone East remains on-track, to deliver an extended peak period service to the City of London.	Medium	Existing MBC resources	South Eastern Rail	MBC KCC Medway Valley Line Network Rail
		Work with the Medway Valley Line and South Eastern to ensure High Speed Service from Maidstone West continues.	Medium	Existing MBC resources	KCC	MBC Govia
E3	Work closely with KCC and other stakeholders to agree the Integrated Transport Strategy	Deliver the transport proposals in the ITS.	Long	SLGF Infrastructure Delivery Plan Existing MBC resources	KCC MBC	Developers
E4	Work closely with KCC to consider ways to increase the rate of broadband roll out across Maidstone borough, especially in rural areas.	Help identify areas where poor broadband provision is hindering the development of business to help inform the areas of focus for the extension programme to the BDUK funding.	Medium	Existing MBC resources	KCC	BT Developers Parish Councils

	Help promote the uptake of upgraded services within areas of business / resident concentration to increase the potential coverage of the BDUK work.	Medium	Existing MBC resources	KCC	BT Developers
	potential coverage of the BDOK work.				

# 148

### Maidstone Borough Council – Partnership Engagement and Demonstrating Leadership

	Action / Milestones	S/M/L	Resource	Lead	Partners
To publicise the positive things that the council is doing that demonstrate it is pro economic growth.	Produce a Business Charter setting out the role of every Council service in supporting businesses. Promote the work of the Council through the media. e.g. Down's Mail supplement. Attend and present to business networking and business support organisations.	Short	Existing MBC resources	Economic Development MBC	All Services in MBC All Businesses
To consider ways of effectively conveying to the Maidstone electorate the advantages that economic growth will bring.	Promote the benefits of growth through the media, case studies, press releases and direct to parishes.	Medium	Existing MBC resources	MBC	Design South East Media partners Parish Councils
To consider what the Council can do to convey the message to investors that Maidstone is 'open for business and for investing in growth'.	Redesign the Locate in Maidstone website Hold awareness raising events in London with private sector partners Create new marketing material	Medium	Existing MBC resources	МВС	Business networks
To examine ways in which more support can be given to planning applicants to increase the likelihood of a positive outcome.	Encourage pre-application advice with businesses Ensure Economic Development Officers attend pre-application meetings	Short	Existing MBC resources	MBC	Businesses

### **Monitoring Indicators**

To measure progress towards the actions in the Economic Development Strategy action plan, each of the actions will be monitored against the agreed milestones and reported annually to the council and the Maidstone Economic Business Partnership.

In addition, the overall performance of the Maidstone economy will need to be monitored against a range of relevant datasets. This will provide an overall measure of the 'health' of the Maidstone economy and highlight where further action, or reprioritisation is required.

The indicators relating to the performance of the local economy are provided in the table below:

Indicator	Source	Current Figure - Maidstone (2015)	Current Figure - South East (2015)	Desired Direction of travel
GVA per head at current basic prices	KCC Research & Evaluation: ONS / District estimates, Research & Evaluation, Kent County Council	£ 22,439 (2013) - District estimates, Research & Evaluation, Kent County Council	£25,843 (2013) - KCC Research & Evaluation: ONS / District estimates	1
Percentage of Job Seeker Allowance Claimants	NOMIS	1.2% (April 2015)	1.2% (April 2015)	
Unemployment rate (aged 16 and over – proportion of economically active, i.e employed and unemployed)	Nomis: ONS annual population survey	4.9%(Jan 2014- Dec 2014)	4.2 %(Jan 2015 –Mar 2015)	
Proportion of population qualified to at least level 2 or higher	Nomis: ONS annual population survey	74.4% (Jan 2014 – Dec 2014)	77.1% (Jan 2014 –Dec 2014)	Î
Proportion of population qualified to at least level 3 or higher	Nomis: ONS annual population survey	53.0% (Jan 2014 – Dec 2014)	60.5% (Jan 2014 –Dec 2014)	Î
Proportion of the population qualified to at least level 4 or higher	Nomis: ONS annual population survey	31.2% (Jan 2014 – Dec 2014)	39.1% (Jan 2014 –Dec 2014)	Î
Employment rate (aged 16-64)	Nomis: ONS annual population survey	76.8% (Jan 2014 – Dec 2014)	77.2% (Jan 2014 –Dec 2014)	

Г	I			
Percentage of people of Working age on Key out of work benefits <sup>40</sup>	Nomis: DWP benefit claimants - working age client group	6.8% (November 2014)	6.8% (November 2014)	
16-18 year olds who are not in education, employment or training (NEET)	KCC/Gov.uk	4.7% (February 2015)	4.2% (2014)	
Total gross weekly workplace wages (Full-time workers)	Nomis: ONS annual survey of hours and earnings - workplace analysis	£455.80 (2014)	£541.40 (2014)	1
Total gross weekly residential wages (Full-time workers)	Nomis: ONS annual survey of hours and earnings - resident analysis	£515.40 (2014)	£567.00 (2014)	

 $<sup>^{40}</sup>$  Key out-of-work benefits includes the groups: job seekers, Employment Support Allowance and incapacity benefits, lone parents and others on income related benefits. Note: % is a proportion of resident population aged 16-64

Employers and stakeholders approached to help inform the Economic Development Strategy and Action Plan
Handelsbanken
Brachers
DSH Accountants
Maidstone Studios
Logic PM
Leeds Castle
Amethyst Group
Scarabs
MEP
John Taylor
MCCH Society
Cllr David Burton
Gullands
DHA Planning
Lenham Storage
Pillory Barn
KIMS
Dempson Crooke
Locate in Kent
Kent County Council, Economic Development Team
NFU
UCA
Kent County Council
Federation of Small Businesses

Mid Kent College
Kent Invicta Chamber
Capital and Regional
Fremlin Walk
Chartway Group
MBC Cabinet
MBC Economic and Commercial Development Overview and Scrutiny Committee
Maidstone Economic Business Partnership

### **Appendix Glossary**

Term	Definition
AONB	An Area of Outstanding Natural Beauty (AONB) is an area of countryside in England, Wales or Northern Ireland which has been designated for conservation due to its significant landscape value.
BDUK	Broadband Delivery UK (BDUK), part of the Government's programme to deliver super fast broadband and better mobile connectivity to the UK.
BIS	The Government department for Business, Innovation and Skills.
BRES	Business Register Employment Survey, BRES is the definitive source of official employee statistics and can be used to derive employment estimates at varying industrial and geographical levels
BT	British Telecom, BT Group plc, trading as BT, is a British multinational telecommunications services company.
CLES	Centre for Local Economic Strategies, is the UK's leading independent charitable research and member organisation, with a focus on economic development, regeneration and place-making.
KICC	The Kent Invicta Chamber of Commerce is a membership organisation which provides a full range of business support services, ranging from networking, international trade, and business support to representation and is a member of the British Chamber of Commerce accredited network of Chambers of Commerce across the United Kingdom.
EA	Environment Agency, a Government agency responsible for regulating major industry and waste, treatment of contaminated land, water quality and resources, fisheries, inland river, estuary and harbour navigations, conservation and ecology, managing the risk of flooding from main rivers, reservoirs, estuaries and the sea.
ERDF	European Regional Development Fund, is a fund allocated by the European Union (EU) the main objective of which is to financially aid projects and activities which reduce the economic disparity within the member states of the EU.
ESF	The European Social Fund (ESF) is the European Union's main financial instrument for supporting employment in the member states of the European Union as well as promoting economic and social cohesion.
ESIF	European Structural and Investment Funds is the new terminology for the EU programmes which are delivered directly by the EU Member States, including the: European Regional Development Fund, European Social Fund, European Agricultural Fund for Rural, Development, European Maritime and Fisheries Fund. During the 2014-2020 programming period these funds will be delivered in a more integrated manner.
GVA	Gross Value Added is a measure in economics of the value of goods and services produced in an area, industry or sector of an economy.
HMT	HM Treasury is the government's economic and finance ministry
IPPR	Institute of Public Policy is an independent registered charity whose purpose is to conduct and publish research into, and promote public education in, the economic, social and political sciences, and in science and technology; including the effect of moral, social, political and scientific factors on public policy and on the living standards of all sections of the community.

JSA	Job Seekers Allowance is a form of unemployment benefit paid by the Government to people who are unemployed and actively seeking work. It is part of the social security benefits system and is intended to cover living expenses while the claimant is out of work.
КСВ	Kent Conference Bureau is a free venue finding service to help organisations locate a suitable venue for an event in Kent. It is currently part of Maidstone Borough Council but managed by an industry led Board.
KCC	Kent County Council is the county council that governs the non-metropolitan county of Kent in England. It provides the upper tier of elected local government, below which are 12 district councils, and around 300 town and parish councils.
KMEP	Kent and Medway Economic Partnership is chaired by the private sector and is made up of twenty one members, eleven business representatives, eight local authority leaders and one representative from higher and further education. The role of the KMEP is to approve, drive forward and monitor a strategic economic plan for Kent and Medway; Consider strategic economic investment priorities through funds such as the Single Local Growth Fund, European structural and investment funds and other public funding sources that may become available; Determine and monitor the use of all funding devolved from the South East Local Enterprise Partnership to Kent and Medway; Act as the commissioning body for projects and programmes in Kent and Medway funded through the Single Local Growth Fund and the European Structural and Investment Funds; Consider and develop responses to new economic opportunities and challenges in Kent and Medway; Ensure a strong voice for Kent and Medway business and government at national and regional level, including through the South East LEP.
LEP	Local Enterprise Partnerships are partnerships between local authorities and businesses, established by central Government. They decide what the priorities should be for investment in roads, buildings and facilities in the area. Maidstone falls within the South East Local Enterprise Partnership covering East Sussex, Essex, Kent, Medway, Southend and Thurrock.
LSTF	Local Sustainable Transport Fund is funding from the Department for Transport to support transport improvements that could cut carbon emissions and create local growth. £100 million capital funding from the fund has been made available through the Local Growth Fund for 2015 to 2016.
MAS	Manufacturing Advisory Service (now part of the Government's Business Growth Service) a government-backed service offering support to businesses with the potential to improve and grow. Funded by BIS, Business Growth Managers, with specific manufacturing expertise, work on the ground with management teams to plan long-term strategies, improve processes, bring new products to market and develop supply chains
MBC	Maidstone Borough Council
MCL	Maidstone Culture and Leisure, part of Maidstone Borough Council, MCL commissions and delivers cultural, parks and leisure and visitor economy services.
MEBP	Maidstone Economic Business Partnership, an industry led partnership, administered by MBC to ensure that the plans and strategies of Government reflect the needs of local businesses.
KMC	Maidstone Medical Campus is a development proposal, with outline planning permission, for a medical campus comprising up to 98,000sqm on land adjacent to the Newnham Court Shopping Village, Maidstone. The site covers an area of approximately 18.7ha. In April 2015 it was renamed Kent Medical Campus.

NFU	National Farmers Union, champions British farming and provides professional representation and services to its farmer and grower members.
NVQ	National Vocational Qualifications (NVQs) are work based awards in England, Wales and Northern Ireland that are achieved through assessment and training. To achieve an NVQ, candidates must prove that they have the ability (competence) to carry out their job to the required standard. There are five levels of NVQ ranging from Level 1, which focuses on basic work activities, to Level 5 for senior management. Level 2 is equivalent to one GCSE at A*-C.
ONS	Office for National Statistics, is the UK's largest independent producer of official statistics
SEFUND	South East Fund, a real estate investment fund for the South East LEP area of East Sussex, Essex, Kent, Medway, Southend and Thurrock
SEP	Strategic Economic Plan, each Local Enterprise Partnership is required to have a SEP. The Government will assess the distribution of Local Growth Funds based on the SEP for local growth and its use of all resources and levers.
SLGF	Single Local Growth Fund, funds from Central Government departments, brought together to allow the 39 Local Enterprise Partnerships to bid for funding from a "single pot".
SME	Small and Medium Sized Enterprise, is a category of micro, small and medium-sized enterprises (SMEs) which employ fewer than 250 persons and which have an annual turnover not exceeding 50 million euro, and/or an annual balance sheet total not exceeding 43 million euro."
TMBC	Tonbridge and Malling Borough Council
TSB	Technology Strategy Board is now called Innovate UK, and is part of BIS, it funds, supports and connects innovative businesses to accelerate sustainable economic growth.
UCA	University for the Creative Arts is a specialist art and design university in the south of England
UKTI	UK Trade and Investment works with UK based businesses to ensure their success in international markets through exports.



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BY EMAIL ONLY

# **Environment, Planning** and Enforcement

First Floor Invicta House MAIDSTONE Kent ME14 1XX

Phone: 03000 413356 Ask for: Paul Crick

Email: Paul.Crick@kent.gov.uk

24 June 2015

Dear Alison,

# Re: Maidstone Borough Council Policy and Resources Committee Meeting 24 June 2015

I refer to the meeting of the above committee and note the release of the agenda and supporting documents.

I request that this letter is presented to all Members of this committee setting out the following:

- 1. Kent County Council (KCC) has significant concerns regarding the role and status of the Economic Development Strategy and how it seeks to pre determine critical decisions on the location of future Local Plan employment allocations;
- 2. The County Council considers that the adoption of the Economic Development Strategy in its current form is wholly premature and would severely undermine the primacy of the Local Plan process; and
- 3. It is the view of KCC that any decision to adopt the Economic Development Strategy would be entirely inconsistent with previous decisions made by Maidstone Borough Council (MBC) in determining planning applications for major commercial development at M20 Junction 8.

The County Council has consistently objected to major commercial development at M20 Junction 8 and formally appeared at the public inquiry in to the proposals at land south of the A20/ M20 Link Road Roundabout ('Waterside Park')<sup>1</sup>. KCC has also recently objected to major commercial development at the site to the north of Waterside Park; 'Woodcut Farm'<sup>2</sup>.

<sup>1</sup> Appeal references APP/U2235/A/14/2224036 and APP/U2235/A/14/2229271.

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<sup>&</sup>lt;sup>2</sup> See the letter dated 23 June 2015 from the KCC Member for Environment & Transport to Mr. R Timms, Case Officer (reference 15/503288/OUT).

The Waterside Park inquiry followed the decision of the Borough Council to refuse planning consent on two separate occasions <sup>3</sup> primarily on the basis that the environmental harm caused by major commercial development in this sensitive location would not be outweighed by economic need. The Borough Council proceeded to defend the refusals at the inquiry in May 2015.

The County Council now notes that paragraph 6.21 (page 44) of the draft Economic Development Strategy has been amended to state:

"... with the NPPF direction to meet the needs of the economy in full it is officers' view that, with the completion of this qualitative assessment, the balancing of planning and economic development considerations now weigh in favour of identifying land in the location of J8 in the emerging Local Plan". [Excerpt]

This statement is wholly premature in the absence of the Waterside Park appeal decisions which are expected on or before 31 July 2015. In making a decision on the appeals the Planning Inspector will balance the effect of the proposed development on the landscape character and visual amenity of the surrounding area against any need for the development.

The statement in paragraph 6.21 is misleading and demonstrates a lack of understanding of the role of the National Planning Policy Framework in delivering sustainable development. The Framework clearly sets out three dimensions to sustainable development (i.e. economic, environmental and social) and is equally clear that in terms of plan making and decision taking the policies in the Framework should be taken as a whole.

Furthermore the Framework does not set any requirement for local planning authorities to meet objectively assessed development needs within the administrative area where the adverse impacts of doing so would significantly and demonstrably outweigh the benefits. The Planning Practice Guidance reaffirms the role of the statutory Duty to Cooperate in addressing strategic planning issues that cross administrative boundaries in the functional economic area. The PPG recognises that, "... such needs are rarely constrained precisely by local authority administrative boundaries"<sup>4</sup>.

Notwithstanding this, the draft Economic Development Strategy also recognises the wider drawbacks of proposing new development at M20 Junction 8 in terms of the limitation of existing public transport connections and relative isolation from established settlements (paragraph 6.21). There is no evidence that an alternative strategy has been considered which is based on the principles of making the most effective use of sustainable transport infrastructure and focusing development in locations which are (or can be made) sustainable.

The Economic Development Strategy cannot simply usurp the statutory plan making process and whilst this is partly recognised at paragraph 1.10 (page 6), the

<sup>4</sup> Paragraph 007 (Reference ID: 2a-007-20150320)

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<sup>&</sup>lt;sup>3</sup> 27 February 2014 (MA/13/1549) and 22 October 2014 (14/501895/FULL)

document plainly seeks to direct the future spatial distribution of land allocations for economic development (i.e. section 6 'Locations for Growth'). Any decision regarding such land allocations is a matter for the Local Plan which must be subject to Strategic Environmental Assessment.

Overall, the adoption of the draft Economic Development Strategy in its current form would severely undermine the primacy of the Local Plan process by seeking to pre determine decision on the allocation of new land for economic development. This would not be in the interests of delivering genuinely sustainable development that reflects the vision and aspirations of the local community.

KCC **strongly urges** the Policy and Resources Committee to reject the recommendations set out in the report and not proceed to adopt the draft Economic Development Strategy in its current form. To do so would be detrimental to the sustainable development of the Maidstone Borough

If you require any further information of clarification on any matter then please do not hesitate to contact me.

Yours sincerely,

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**Paul Crick** 

Director of Environment, Planning and Enforcement

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### Urgent Update for Policy and Resources Committee June 2015

A letter from Kent County Council (KCC) has been received today requesting that the Economic Development Strategy is not adopted at Policy and Resources Committee as KCC object to the location of Junction 8 for development.

#### The Council's response:

The Economic Development Strategy (EDS) reflects the evidence base produced in support of the Local Plan, namely the Qualitative Assessment of Employment Land (GVA September 2014). It sets out the need for a new employment site near the strategic road network. The report by the Head of Planning to a joint meeting of Planning, Transport and Development and Commercial and Economic Development Scrutiny Committees in October 2014 set out the site assessment work carried out by officers that demonstrates that Junction 8 was the only suitable location available for this type of use.

The quote referred to in the letter is taken from the EDS and the EDS reflects the October report to the Joint Scrutiny Committees produced by the Head of Planning. The recommendation of Scrutiny, back to Cabinet, was to support development at Junction 8 subject to the detail of a site specific policy mitigating landscape harm setting out suitable constraints. The EDS is simply repeating this up to date position.

The Strategy is a broad statement of our growth ambition for economic growth and the EDS makes it clear that it is not its role to allocate land, that is the job of the Local Plan. The final EDS reflects this at paragraphs 6.20 and 6.23. A proposed Junction 8 Local Plan Policy will be presented to Spatial Planning, Sustainability and Transport Committee for consideration in August 2015. If accepted then it will be included in the next Regulation 18 consultation draft of the Local Plan expected in September 2015.

In Kent County Council's response to the draft EDS, the KCC states that it can't "accept unreservedly" a statement that future land allocations should prioritise space along the motorway corridor. It goes on to say that any decisions as to the geographical location would be a matter for the Local Plan. As set out above that is what is intended.

**END** 

From CPRE Kent and Joint Parishes Group c/o Queens Head House Ashford Road Charing Ashford Kent TN27 0AD

22 June 2015

Dear Councillor Wilson

Agenda for Policy and Resources Committee – 24 June 2015

We are deeply concerned at the inclusion of item 13 on this committee agenda, which is the report of the Director of Regeneration and Communities – Economic development strategy – and request that it is removed from this agenda.

The principal reason for this is that the report centres around development at Junction 8 of the M20, and recommends its approval. This report completely fails to acknowledge that a Public Inquiry has recently been held in to two planning applications at J8, following refusals by the Planning Committee on the principal of development here and not on details. The Borough Council employed a top planning barrister, Mr Stephen Whale, to conduct the case against the development. The Inquiry has not yet reported and proceedings are still active, therefore the matter should be considered sub-judice. Accordingly it is inappropriate to pre-empt the Inspectors decision. Until this is received this report should be held in abeyance or abandoned.

The report also fails to note that the last Cabinet decision on this subject was that land at J8 should not be developed and it is not included as employment land in the Draft Local Plan.

We are also concerned at the "survey" of residents carried out by FACTS, which was clearly designed to provide an apparent public acceptance of development at Junction 8. The exact question asked in a telephone call was "Over the next 16 years Maidstone's population will grow by about 20%, meaning an extra 17300 jobs will be needed for our residents. To deliver as many of these jobs as possible in the Borough the Council will need to consider allocating land for a new business park at junction 8 of the M20. To what extent would you support this idea?" This is then followed by 5 levels of support, starting with "support strongly" This wording, read out in an instant telephone interview, is clearly leading to a specific answer biased towards acceptance. As such, we believe that this survey should be totally disregarded. We assume that this bias by FACTS was the result of it's terms of reference, or improper council pressure.

There are several other aspects of this report which cause concern, not least the contradictions between several of the numeric assessments included in Agenda item 12 and a number of statements included in this report.

There is also a general failure to recognise that Maidstone's principle assets are that it is surrounded by accessible countryside, and has small villages for those who like this lifestyle. Both of these two aspects of the Borough are under threat. This lessens the attractiveness to possible employers and acts against economic growth.

We ask that this report on Economic Development Strategy be withdrawn from this agenda.

Yours sincerely

G W M Thomas for CPRE J N Horne for Joint Parishes Group

Cc Ms Alison Broom
All members of the P&R committee

#### **Urgent Update for Policy and Resources Committee June 24th 2015**

CPRE Kent and Joint Parishes Group sent an email to all Policy and Resource Committee Members objecting to the inclusion of the Economic Development Strategy on the agenda tonight. A copy of the email is attached.

The Council's response to each of the points made is set out below in red:

Point 1: The report centres around development at Junction 8 of the M20, and recommends its approval. This report completely fails to acknowledge that a Public Inquiry has recently been held in to two planning applications at J8, following refusals by the Planning Committee on the principal of development here and not on details. The Borough Council employed a top planning barrister, Mr Stephen Whale, to conduct the case against the development. The Inquiry has not yet reported and proceedings are still active, therefore the matter should be considered sub-judice. Accordingly it is inappropriate to pre-empt the Inspectors decision. Until this is received this report should be held in abeyance or abandoned.

Response: The Economic Development Strategy is a high level statement of policy. The document deals with J8 of the M20 as part of the strategy for the Borough as a whole. The fact that there is an outstanding planning appeal on an application at J8 does not prevent the Council from adopting this Policy, nor does it make the Policy unlawful. The term "sub judice" applies to proceedings in the criminal and civil courts. It means that a matter which is the subject of ongoing court proceedings should not be discussed or debated before judgement is issued. The term does not apply to proceedings in the Planning Inspectorate, which has the remit for dealing with planning appeals and public inquiries.

Point 2: The report also fails to note that the last Cabinet decision on this subject was that land at J8 should not be developed and it is not included as employment land in the Draft Local Plan.

Response: This economic development strategy does not identify specific sites for future employment growth across the borough (for office, warehousing and industry) - that is the role of the Local Plan. However a report by the Head of Planning to the Planning, Transport and Development Overview and Scrutiny Committee 21 October 2014 highlighted the findings of the Qualitative Employment Site Assessment and its implications for employment policies in the draft Local Plan. The report stated that the selection of sites in the Regulation 18 version of the Local Plan 2014 would not meet the identified qualitative needs in a location well connected to the strategic road network. Based on the outcomes of the Strategic Economic Development Land Availability Assessment (SEDLAA) the only available, additional land at a motorway junction is at J8 of M20. Development in this location would better meet the gap identified through the evidential analysis in the Qualitative Employment Sites Assessment. It could also enable the quantitative demand for offices to be met which is not the case for the current selection of Regulation 18 sites.

The report went on to state that balanced against this economic case is the acknowledged sensitivity of the landscape in the J8 location and that that development at J8 would cause substantial landscape harm. The limitations of

the location in terms of public transport connections and relative separation from the centres of population were also acknowledged. However with the NPPF direction to meet the needs of the economy in full it is officers' view that, with the completion of this qualitative assessment, the balance of planning and economic development considerations now weigh in favour of identifying land in the location of J8 in the emerging Local Plan. The Planning, Transport and Development Overview and Scrutiny Committee resolved to support development for employment use at Junction 8 of the M20 subject to the development of a planning policy by the Cabinet Member for Planning, Transport and Development to mitigate damage and to ensure appropriate constraints.

Point 3: We are also concerned at the "survey" of residents carried out by FACTS, which was clearly designed to provide an apparent public acceptance of development at Junction 8. The exact question asked in a telephone call was "Over the next 16 years Maidstone's population will grow by about 20%, meaning an extra 17300 jobs will be needed for our residents. To deliver as many of these jobs as possible in the Borough the Council will need to consider allocating land for a new business park at junction 8 of the M20. To what extent would you support this idea?" This is then followed by 5 levels of support, starting with "support strongly" This wording, read out in an instant telephone interview, is clearly leading to a specific answer biased towards acceptance. As such, we believe that this survey should be totally disregarded. We assume that this bias by FACTS was the result of it's terms of reference, or improper council pressure.

There are several other aspects of this report which cause concern, not least the contradictions between several of the numeric assessments included in Agenda item 12 and a number of statements included in this report.

Response: In order to ensure effective engagement with residents, the council commissioned FACTS International. As a Market Research Society (MRS) company partner, FACTS International is committed to providing accurate, unbiased research as set out in the MRS Code of Conduct. Their interviewers and executives are committed to remaining wholly impartial and to conducting all research projects on a fully independent basis. The telephone survey was used as this structured approach would enable the views of a large number of Maidstone residents to be gathered within a short timeframe – 1,518 interviews were conducted between January 5th and January 20th 2015 - it also allowed interviews to be targeted so the opinions of those participating would be as representative as possible across all residents in the Borough. Quotas were set to ensure fair representation by age, gender and employment status. To allow results to be analysed at a ward level, at least 50 interviews were undertaken in each ward, with larger wards receiving more interviews. The survey lasted 10 minutes on average and consisted of 19 questions, including both multiple choice/ scale questions and those allowing an open /free response.

The questions were based on a desire to use plain English principles in the survey and to make this as accessible and relevant as possible to all residents, in keeping with the idea that a consultation should be 'involving' and 'understandable' as outlined in our "Principles of Engagement". The intention was to ask questions *related* to the key points of the draft EDS – particularly the

5 priorities – in a way that would encourage people to engage and participate. Questions about practical actions the Council could take are much more widely accessible and this approach also helped to ensure specific answers – by asking about things most people could easily understand and relate to.

The intention behind questions 1 and 2 was to gather residents' opinions on which of the Council's planned activities should be tackled first – in other words, what they should prioritize. This appears to have been well understood by respondents, on the basis of the range of responses received.

For question 3 the importance of ensuring a fair consultation and the particularly sensitive nature of the question around Junction 8 development meant that considerable thought was given to ensuring that questions were easy to interpret and understand and framed in such a way as to allow respondents to give an informed opinion. This approach is similar to "concept testing", a standard accepted practice in commercial research. This question and the associated follow up questions did give useful information around feelings towards development at this particular site and also shed light on the type of considerations that inform people's attitudes to development and out of town business parks more generally.

The draft EDS aims to support new job opportunities in a range of sectors and occupations. An important factor in attracting and retaining businesses is to have a property portfolio that meets modern business needs. The Qualitative Employment Site Assessment (GVA September 2014) commissioned by the Borough's Planning Policy team, states that "It is clear that from our Assessment there is both a quantitative and qualitative need for additional employment land within the borough to enable the full economic potential identified within the Economic Scenario Testing to be realised." The Planning Policy team have undertaken a site constraints analysis across the Borough which has led to the conclusion that Junction 8 is the only site that could deliver both the quantitative and qualitative employment needs of business over the plan period.

This general requirement for employment land over the plan period to 2031 informs the council's medium to long term strategy for the borough and should therefore not be confused with the Waterside Park planning application which was submitted to address the specific needs of two large local expanding businesses.

The Council is very aware of the sensitive nature of any consideration of development proposals at Junction 8 which is why it commissioned an independent Market Research company to undertake the residents' survey. The results of the survey show a range of views that will be taken into account and reported to Committee as part of the consultation response report that will be produced.

Point 4: There is also a general failure to recognise that Maidstone's principle assets are that it is surrounded by accessible countryside, and has small villages for those who like this lifestyle. Both of these two aspects of the Borough are under threat. This lessens the attractiveness to possible employers and acts against economic growth.

Response: The Economic Development Strategy does recognise this and states "The council is committed to maximising the economic potential of Maidstone and enabling the creation of jobs for all residents of different backgrounds and skill levels. While growth is imperative, it needs to be achieved sustainably without sacrificing the environmental qualities that make Maidstone a special place." The Local Plan allocates land for development and in doings so sets out policies for the protection of the countryside and small villages.

**END** 

#### **MAIDSTONE BOROUGH COUNCIL**

# RECORD OF DECISION OF THE POLICY AND RESOURCES COMMITTEE

Decision Made: 24 June 2015

#### **ECONOMIC DEVELOPMENT STRATEGY**

#### **Issue for Decision**

To consider the responses to the consultation on the draft Economic Development Strategy, consider the Council's response and whether to adopt the Economic Development Strategy and Action Plan, as amended in Appendix 3.

#### **Decision Made**

That the changes to the Economic Development Strategy and Action Plan as set out in Appendix 3 to the report of the Director of Regeneration and Communities be agreed and that the draft Economic Development Strategy is adopted as the Council's Strategy to support economic growth and prosperity for the Borough.

Should you wish to refer this decision to Council, please submit a Decision Referral Form, signed by five Councillors, to the Head of Finance and Resources by: 3 July 2015